STATE OF CALIFORNIA

THE RECLAMATION BOARD

REGULAR BOARD MEETING

OPEN SESSION

RESOURCES BUILDING
1416 NINTH STREET
AUDITORIUM

SACRAMENTO, CALIFORNIA

9:07 A.M.

KATHRYN S. KENYON, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 13061 ii

APPEARANCES

BOARD MEMBERS

- Mr. Benjamin Carter, President
- Mr. Butch Hodgkins, Vice President
- Ms. Lady Bug Doherty, Secretary
- Ms. Teri Rie, Member

STAFF

- Mr. Jay Punia, General Manager
- Mr. Stephen Bradley, Chief Engineer
- Mr. Dan Fua, Supervising Engineer
- Ms. Nancy Finch, Legal Counsel
- Mr. Scott Morgan, Legal Counsel
- Ms. Lorraine Pendlebury, Staff Assistant

ALSO PRESENT

- Mr. Rex Archer
- Mr. Lewis Bair, Sacrament River West Side Levee District
- Mr. Paul Brunner, TRLIA
- Mr. John Carlin, River Partners
- Mr. Dan Efseaff, River Partners
- Mr. Tom Ellis, Sacramento River West Side Levee District
- Mr. Tom Foley, CCRG
- Ms. Shannon Holbrook, U.S. Fish and Wildlife Service

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APPEARANCES CONTINUED

- Mr. Tim Kerr, Department of Water Resources
- Mr. Eric Larrabee
- $\operatorname{Mr.}$ Dave Mraz , Department of Water Resources
- Mr. Pete Rabbon, National Flood Risk Management Program
- Mr. Ric Reinhardt, TRLIA
- Mr. Todd Southam, Levee District 3
- Mr. Mark Spannagel, Assemblyman LaMalfa
- Mr. Keith Swanson, Department of Water Resources
- Mr. Wes Tilton

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1 PROCEEDINGS

- 2 PRESIDENT CARTER: Good morning, ladies and
- 3 gentlemen. Welcome to the meeting of the California State
- 4 Reclamation Board on this lovely Friday morning.
- 5 Driving down the Sacramento Valley this morning, I
- 6 think I could see at least a hundred miles in either
- 7 direction.
- 8 So welcome.
- 9 Mr. Punia, if you would call the roll.
- 10 GENERAL MANAGER PUNIA: For the record, Jay Punia,
- 11 general manager, for the Reclamation Board.
- 12 For the record, except Board Member Rose Marie
- 13 Burroughs, the rest of the Board members are present.
- 14 PRESIDENT CARTER: Thank you.
- 15 Also, let the record show that there was no closed
- 16 session held this morning to discuss litigation, as noted
- on Item 2 of the agenda for today.
- On to Item 3, approval of the minutes of
- 19 November 17th, 2006.
- 20 We'll entertain a motion. It's at the pleasure of
- 21 the Board.
- Do we have a motion?
- 23 SECRETARY DOHERTY: Look them over first.
- 24 PRESIDENT CARTER: Okay.
- 25 Anybody have any suggested --

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1 SECRETARY DOHERTY: I make a motion that we
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- 2 approve the minutes as presented.
- 3 PRESIDENT CARTER: Okay. We have a motion to
- 4 approve as presented in the packet?
- 5 Is there a second?
- 6 MEMBER RIE: Second.
- 7 PRESIDENT CARTER: We have a second.
- 8 Any discussion?
- 9 All those in favor indicate by saying "aye."
- 10 (Ayes.)
- 11 PRESIDENT CARTER: And opposed?
- 12 Motion carries unanimously.
- 13 Very good.
- 14 Item 4, approval of the agenda.
- Do we have any suggested changes to today's
- 16 agenda?
- 17 Mr. Punia?
- 18 GENERAL MANAGER PUNIA: We have two suggested
- 19 changes for the Board to consider: Item No. 10 -- Erin
- 20 Mullin, she's not here. And Tim Kerr will present this
- 21 item from the Department of Water Resources; and Item
- 22 No. 16, Keith Swanson of the Department of the Water
- 23 Resources has requested to postpone this briefing to the
- 24 Board. Department of Water Resources is working on some
- 25 guidelines. The logic is that we will read the guidelines

1 first and then bring this item back to you at a later

- 2 date.
- 3 SECRETARY DOHERTY: Which item was that?
- 4 GENERAL MANAGER PUNIA: No. 16, Evaluation of
- 5 Murphy Slough property for establishment of Valley
- 6 Elderberry Longhorn Beetle.
- 7 PRESIDENT CARTER: Are there any other suggested
- 8 changes to the agenda for today?
- 9 Okay. We'll entertain a motion to approve the
- 10 agenda as amended, which amendments are to Item 10,
- 11 changing the presenter to Tim Kerr, from Erin Mullin; and
- 12 postponing the discussion of Item 16, the informational
- 13 briefing for Item 16, to a future meeting.
- 14 SECRETARY DOHERTY: I will make that motion.
- 15 PRESIDENT CARTER: Okay. We have a motion.
- 16 Is there a second?
- 17 MEMBER RIE: Second.
- 18 PRESIDENT CARTER: And we have a second.
- 19 Any discussion?
- 20 All those in favor indicate by saying "aye."
- 21 (Ayes.)
- 22 PRESIDENT CARTER: And opposed?
- 23 Motion carries unanimously.
- Okay. We're on to Item 5. This is the time for
- 25 public comment. This is public comment for items that are

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1 not agendized for today. We welcome all members of the

- 2 public to address the Board.
- 3 If you do wish to address the Board on this item
- 4 or any other item on the agenda today, we ask that you
- 5 please fill out these white cards. There's a stack of
- 6 them at the table at the entrance to the auditorium. And
- 7 also Lorraine has some here at the front desk here with
- 8 the staff. So please fill those out so that we know you
- 9 do want to speak. We want to give everybody the
- 10 opportunity.
- 11 We do ask that members of the public, please try
- 12 and limit their comments to five minutes so that we can
- 13 get through our busy agenda today.
- 14 So with that, are there any people -- I don't have
- 15 any cards for people who want to address the Board on
- 16 general items.
- 17 Okay. Very good. We have no public comment,
- 18 then.
- 19 With that, we'll move on to Item 6, Report of the
- 20 Activities of the Department of Water Resources.
- 21 Mr. Swanson in place of Mr. Mayer.
- MR. SWANSON: Good morning. Keith Swanson. I'm
- 23 still acting chief of the Division of Flood Management,
- 24 but hopefully rapidly transitioning back to my day job of
- 25 chief of the Flood Maintenance Office.

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1 I want to start off with weather conditions.
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- 2 You're right; a beautiful day today. Supposed to be 70
- 3 degrees, I understand. Not great weather for our water
- 4 storage. The good news on water storage is the reservoirs
- 5 continue to be above average. The bad news is the snow
- 6 content is about 40 percent of average, statewide; some
- 7 places lower. We had a little bit of rain fall last week,
- 8 but it was pretty much a warm storm and didn't do a whole
- 9 lot for the snow pack.
- 10 There's a little bit of a storm coming in, late
- 11 this weekend, maybe Sunday, Monday. That's also supposed
- 12 to be a fairly warm storm, not necessarily that big.
- 13 Long term, there -- you know, in the model they
- 14 are picking up the potential for a colder storm, about ten
- 15 days out, but that's always a little bit iffy, but it's so
- 16 far out. You know, it's shaping up more and more like
- 17 this is going to be a below average year and it's going to
- 18 have impacts on, you know, long-term water delivery.
- 19 Moving on to our Levee Evaluation Program that's
- 20 being funded by bond money and the \$500 million emergency
- 21 appropriation, that's moving forward, rapidly gaining
- 22 momentum. The evaluation of the 350 miles of urban levee
- 23 is currently scheduled to be completed in an 18-month
- 24 period. It's going to include LIDAR surveys; bathymetric
- 25 surveys of the river channels; electromagnetic surveys of

1 the levees looking for magnetic anomalies, pipes crossing

- 2 through, that kind of thing; and it has a fairly
- 3 substantial drilling and penetrometer program.
- 4 Currently, the drilling and penetrometer work is
- 5 almost complete in West Sacramento. It's going great guns
- 6 in Marysville and in RD 17. And it's set to start in
- 7 about two weeks, up in Sutter County.
- 8 There's going to be a Board consultant meeting
- 9 next week. I think that's the third Board consultant
- 10 meeting. Corps of Engineers is actively participating,
- 11 providing oversight, which is important. As we move
- 12 forward, we are going to want to use this information as
- 13 part of FEMA certification process and getting the Corps
- 14 to buy in, along the way. It's critical to make sure
- 15 there's no hiccups along the way.
- 16 There's going to be a series of reclamation
- 17 district workshops to keep locals informed about the
- 18 ongoing program activities. There's a workshop on
- 19 February 27th in the Marysville -- in Marysville/Yuba City
- 20 area. February 28th, Lathrop. And actually, these
- 21 workshops are going to be at the Joint Operation Center,
- 22 at Watt and El Camino. But the 27th meeting is for the
- 23 Marysville/Yuba City work. February 28th is for the RD 17
- 24 work. And then on March 1st, there's going to be a
- 25 workshop for the Sacramento metropolitan area.

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1 Board members are welcome. If you have a
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- 2 subcommittee and you want to participate and get a more
- 3 in-depth briefing about what's going on, we can get the
- 4 specifics on the start time.
- 5 Also, this summer, the plan is to begin evaluation
- 6 of rural levees. And so that will get going, you know,
- 7 mid summer time.
- 8 Erosion repairs; I'm not sure if everyone saw the
- 9 article in the Monday morning Bee, talking about, you
- 10 know, environmental conflicts with the ongoing critical
- 11 erosion repair. That currently created a stir here, in
- 12 DWR, and with the resource agencies. The general
- 13 consensus was that the story buried what are, really,
- 14 unprecedented levels of cooperation with the resource
- 15 agencies and unprecedented levels of mitigation that are
- 16 being incorporated into these designs. You know, these
- 17 designs minimize the loss of existing trees. There's
- 18 extensive revegetation contracts that will be part of the
- 19 projects. There's a lot of component soil/rock mixture,
- 20 some covering, trenches with soil in it for planting down
- 21 at the rock berms at the water level, silo tubes placed in
- 22 the rocks so that vegetation can be planted and will
- 23 penetrate into the soil levees.
- 24 There's also a three-year establishment period
- 25 associated with the designs. And there's going to be a

1 seven-year additional monitoring period above and beyond

- 2 that. You know, they kind of looked at what was going on
- 3 now. And I think they mentioned, in the article, but kind
- 4 of in the back page, that there were going to be a lot of
- 5 restoration contracts starting up this spring and
- 6 continuing on, through the summer.
- 7 As far as work in progress, over the last month or
- 8 so, the Brannan Andrus Levee Maintaining District began
- 9 work on 13 sites, down in their area. And the Corps began
- 10 work on eight sites on Grand Island.
- 11 Also, we've got design work going on for the Cache
- 12 Creek setback or in-stream options to repair two sites on
- 13 Cache Creek. And there's design work going on for a site
- 14 up on Butte Creek.
- 15 There were some recent outreach meetings that were
- 16 held. And those were in response to Board requests for
- 17 bid or outreach. There was a January 30th meeting down in
- 18 Rio Vista to cover Delta work. There was a
- 19 January 31st meeting in Woodland to discuss the ongoing
- 20 Cache Creek designs. And then there was a
- 21 February 8th meeting to discuss Sac metro work. There
- 22 will be mutual outreach in April to discuss River Mile 182
- 23 repairs and another repair on Butte Creek.
- I put a small section in the report of activities
- 25 on Delta Levee Maintenance Subvention Program. Probably

1 the biggest thing on that is Dave Mraz will be in front of

- 2 you, in March, to present draft guidelines for your
- 3 consideration for the upcoming year. So that will be
- 4 occurring in March.
- 5 There's a little schematic on there that
- 6 represents their thinking on how they would -- would
- 7 allocate money, how they would suggest money be allocated.
- 8 We followed up and wrote up something on our
- 9 existing grazing program. And I think as you can see,
- 10 it's a fledgling program that we can do better in the
- 11 future, on. We highlighted the lower San Joaquin Levee
- 12 District grazing activities on the Eastside Bypass and
- 13 Chowchilla Bypass, that had been ongoing since 1968. We
- 14 also talked about the Colusa Bypass grazing lease that we
- 15 have had in effect for the last, I don't know, five, six,
- 16 seven years.
- 17 It came to my attention, preparing this report,
- 18 that we need to renegotiate that lease. It ended last
- 19 year. We talked about some of the recent advances we have
- 20 been -- we have made on the Feather River, working with
- 21 the Department of Fish and Game, where we, just this last
- 22 year, expanded grazing into our Lake of the Woods area.
- 23 And it also talked about the grazing that we've been using
- 24 as a vegetation management tool on the Feather River from
- 25 the confluence with the Sutter Bypass, on the north,

- 1 toward the Bear River.
- We talked about the options for expanding grazing
- 3 on Fremont Weir area, the Yolo Bypass, and Tisdale Bypass.
- 4 And kind of want to ask the Board if -- because you guys
- 5 have quite a bit of expertise, if maybe you would like to
- 6 be more actively involved as we move forward, working to
- 7 bring grazing to the Yolo Bypass and the Tisdale Bypass.
- 8 This is something that Jeff Fong will be responsible for.
- 9 And I think I'm probably going to have someone from my
- 10 staff participate in it, as we try to build expertise.
- 11 But I know Rose Marie, I think Lady Bug, Dan, I
- 12 think you guys are all -- you come from a grazing
- 13 background. So I don't know if you have a subcommittee.
- 14 And if you would like to participate, I think your
- 15 expertise would certainly be welcome. I will leave that
- 16 out there.
- 17 Tisdale Sediment Removal -- Tisdale Bypass
- 18 Sediment Removal Program continues to be on course for
- 19 summer construction. We're working a number of issues
- 20 right now. And I think you have heard about them in the
- 21 past. As far as real estate work, we're actively in
- 22 negotiation. We're working on our environmental
- 23 compliance and permits. Our CEQA documents are out for
- 24 public review right now. The comment period closes on the
- 25 second. We completed our mitigation monitoring plan.

- 1 That's over at the Corps. We've just completed our
- 2 biological assessments, and those are undergoing internal
- 3 review. We've had the resource agencies out to the site
- 4 in the last couple of weeks, so that they are on board
- 5 with what we are proposing.
- 6 Our 401 compliance is moving forward with --
- 7 similar to Fremont. We've been talking with the regional
- 8 water quality control board about issues that we have. We
- 9 have heavy metals. There's trace of heavy metals in the
- 10 bypass sediments, similar to what we have at Fremont; in
- 11 fact, even a little bit lower level, similar to the
- 12 background levels of heavy metal adjacent to the Tisdale
- 13 Bypass. So we don't anticipate any problems there.
- 14 We also met with the local RD managers on
- 15 January 29th and gave them an update on where we were, and
- 16 worked through the schedule. I think they left feeling
- 17 confident, like we are, that we are going to bring this
- 18 project, you know, to construction soon.
- 19 SECRETARY DOHERTY: Mr. Swanson, may I ask you,
- 20 for the last several meetings now, prompt acquisition has
- 21 been in negotiation. Is there a date when this might be
- 22 concluded? What....
- 23 MR. SWANSON: The latest is, the Department has
- 24 actually submitted a formal offer to the one property
- owner and possibly two. Allan Davis is here, and you

1 could ask him more specifically. But we've been moving

- 2 through the process. And we are continuing to make steps
- 3 to resolve the issues. We have been actively meeting to
- 4 resolve the water delivery issues associated with the
- 5 area. That's been going on, on a regular basis. And we
- 6 feel like we have that under control. The appraisals have
- 7 been completed. The formal offer has been submitted to
- 8 the owner, which begins the process. And now, it's -- you
- 9 know -- in negotiation.
- 10 SECRETARY DOHERTY: How many days does he have, or
- 11 she have, or whomever have, to accept or not accept this
- 12 offer?
- MR. SWANSON: Allan, do you want to --
- MR. DAVIS: Mr. President, General Manager, and
- 15 Members of the Board, my name is Allan Davis. I'm the
- 16 chief over acquisitions and utility relocation for the
- 17 Department of Water Resources.
- 18 As far as -- Lady Bug to answer your question, as
- 19 far as time is concerned, it's pretty much based on --
- 20 each acquisition is an acquisition in itself. Normally,
- 21 we're looking at about 45 to 60 days to allow the
- 22 landowner to digest the offer and to come back with a
- 23 counteroffer.
- On one of the landowners, we're meeting with them
- 25 next week, to see if we could resolve one of the

1 outstanding issues. I hope that answers your question.

- 2 SECRETARY DOHERTY: What happens if both
- 3 landowners turn down the offer and then what -- what's the
- 4 alternative plan?
- 5 MR. DAVIS: The only alternative plan that we have
- 6 available now is to come back before you and seek a
- 7 resolution of necessity, which is the first step in the
- 8 condemnation process.
- 9 SECRETARY DOHERTY: So that is the only
- 10 alternative available? Mr. Swanson, is that -- or is
- 11 there someplace else where the spoil can go?
- 12 MR. SWANSON: We -- we have some existing property
- 13 that could take a small portion of it. But basically, we
- 14 need this property to move forward. We need at least one
- 15 of the properties to move forward, one of the two parcels
- 16 that we have identified.
- 17 And so you know, if we don't get either of those
- 18 two, then we have enough room for, I think, about 300
- 19 cubic yards, 300,000 cubic yards, up to 1.7 million cubic
- 20 yards that we have need to have disposal site for.
- 21 SECRETARY DOHERTY: When did the 45 days begin,
- 22 for the property acquisition?
- MR. DAVIS: 45 days. We made the offer prior
- 24 to or the same week as last month's Board meeting. So
- 25 we're at about 30 days right now.

- 1 SECRETARY DOHERTY: All right.
- Now, this might be just kind of out there, but
- 3 what would happen if you got a barge and dumped all this
- 4 soil on the barges or someplace downstream that somebody
- 5 might want it?
- 6 MR. SWANSON: I think cost-wise, and technically,
- 7 that's not going to work. Typically, we wouldn't run
- 8 barges up that far because of draft problems. The river
- 9 below Tisdale is pretty shallow.
- 10 SECRETARY DOHERTY: They used to bring boats up
- 11 there all the time.
- 12 MR. SWANSON: Well, they used to have an active
- 13 dredging program, and they maintained it for navigation
- 14 purposes. The Corps stopped that, I think, in the '70s.
- 15 So we don't have that option anymore. Plus, the issues
- 16 with sediment removal. But, you know, handling dirt the
- 17 further you carry it, the more expensive it gets.
- 18 You know, we looked at building a stability berm
- 19 on the west levee of the Sutter Bypass and we found that
- 20 that was just cost prohibitive, and it's going to
- 21 completely blow our budget. So we backed off from that
- 22 particular option.
- 23 SECRETARY DOHERTY: So we're at about 30 days
- 24 right now?
- MR. DAVIS: Yes.

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1 SECRETARY DOHERTY: Thank you.
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- 2 MR. DAVIS: Sure.
- Just one final comment: That's -- condemnation is
- 4 the final alternative. We're really working very
- 5 diligently to bring about the resolution to these
- 6 particular problems. And we believe that we will have all
- 7 the issues resolved hopefully by the next Board meeting.
- 8 SECRETARY DOHERTY: Good. Now, if you went to
- 9 condemnation, what's the timeframe there?
- 10 MR. DAVIS: Timeframe as far as the process is
- 11 concerned? The process is very timely. However, having
- 12 access to the property averages about 45 days as well.
- 13 SECRETARY DOHERTY: All right. Thank you very
- 14 much.
- MR. DAVIS: You're welcome.
- 16 MR. SWANSON: As far as Garmire Road Bridge, I
- 17 need to bring to your attention a problem that recently
- 18 came to my attention. And that is that Caltrans does not
- 19 currently have adequate funding programmed to allow
- 20 construction to start. They have \$8 million programmed
- 21 when they need 10 million. Unfortunately, the County,
- 22 which is the direct contact with Caltrans, did not inform
- 23 Caltrans of the escalated costs that, you know, we've
- 24 experienced lately. And so Caltrans did not ask for the
- 25 additional funding.

1 Up until this year, Caltrans had quite a bit of

- 2 latitude. And they could easily reprogram money
- 3 internally. They changed their procedures in the last six
- 4 months, and that's causing some problems.
- 5 SECRETARY DOHERTY: May I ask you another
- 6 question?
- 7 MR. SWANSON: Yes.
- 8 SECRETARY DOHERTY: Now, this bridge, as I
- 9 understood, had the money appropriated. So it had to go
- 10 through, and it couldn't be a low water crossing. But if
- 11 the money is not available, could not we now rescind that
- 12 bridge deal and make a low water crossing? Because that
- 13 road is used very seldom.
- MR. SWANSON: Well, the funding on this right
- 15 now -- the federal government has changed the cost-share
- 16 rules. It's approximately 11 percent local money, 90 --
- 17 you know, 90-odd percent, 80, 89 percent federal money.
- 18 We've gone through and developed the plans and specs. We
- 19 obtained all the environmental permits. This project is
- 20 ready to go.
- 21 The hope is that Caltrans will be able to
- 22 reprogram the money, take it from a project, for instance,
- 23 over in Yuba County, that isn't likely to start this year,
- 24 get the additional \$2 million and we will still be in
- 25 construction this year.

1 Caltrans is working very diligently to locate and

- 2 reprogram that money. If that doesn't happen, then they
- 3 have to put in some paperwork and go to the federal
- 4 government and get the money, and they will get it about
- 5 May, which would basically mean we would lose this
- 6 construction season, but it would be ready to go the
- 7 following year. That would be the last hurdle that I can
- 8 envision at all.
- 9 You can't really go back. I mean, if you want to
- 10 go back and start a, you know, a three-year process or
- 11 even more, because you would have to even line up your
- 12 funding sources, because now the federal government
- 13 probably would not have an interest, you know, if you are
- 14 going to put in a low water crossing bridge rehabilitation
- 15 program. Not sure they have a low water crossing program.
- 16 So if you want to start all over and look for new
- 17 funding and start the environmental process and design
- 18 process, you could do it. But I would say you're at least
- 19 three years out, if not more.
- 20 SECRETARY DOHERTY: Well, the old bridge is still
- 21 there; right?
- MR. SWANSON: Yes.
- 23 SECRETARY DOHERTY: So we could continue to use
- 24 that and --
- MR. SWANSON: Yeah.

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1 SECRETARY DOHERTY: -- save money.
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- 2 MR. SWANSON: Well, why we've gotten involved
- 3 is -- is we want to get that old bridge out of there as
- 4 soon as possible because it traps all the debris. And so
- 5 for us, the sooner the better. And I think a lot of the
- 6 locals around there would also agree, the sooner we could
- 7 get that bridge torn out, the better off we are.
- 8 I think we are pretty far down the road to change
- 9 directions. And our hope is, we would still be in
- 10 construction this year. We're working with the issue.
- 11 We'll keep you posted, though, as far as what's
- 12 going on, on this.
- 13 VICE PRESIDENT HODGKINS: Keith?
- MR. SWANSON: Yes.
- 15 VICE PRESIDENT HODGKINS: If -- if Board members
- 16 were willing to do what we can, in terms of one-on-one
- 17 meetings with Caltrans and Sutter County, to make sure
- 18 people understand the public safety aspect of going
- 19 through another winter without getting this thing cleaned
- 20 out, I think there's some potential liability aspects. I
- 21 would let the Board members define that as opposed to the
- 22 attorney. Would that help or would it --
- 23 MR. SWANSON: You know, we tried -- I asked
- 24 Michelle Engle, of my staff, to try to work with Caltrans
- 25 to see if there's something that we could do. And

- 1 unfortunately, we were not able to get ahold of anybody
- 2 this week. I'm thinking there might be. Because what I'm
- 3 hearing is that there might be a project over in Yuba
- 4 County that's not likely to -- realistically, it's not
- 5 going to go to construction this year.
- 6 And if they would just agree that, yeah, we're not
- 7 going to construction this year, we could potentially -- I
- 8 mean, that's a particular option. Now, you know, the
- 9 county might have a different -- a different say on that.
- 10 And there might be other projects out there. And so
- 11 possibly -- I guess, what I would ask is, let us work on
- 12 it. And if there's something that we see, if we hear, if
- 13 there's any way that you can help, we'll pass on the
- 14 appropriate contact information.
- 15 VICE PRESIDENT HODGKINS: Okay.
- 16 SECRETARY DOHERTY: Mr. Bair, did you have a
- 17 question?
- 18 MR. BAIR: Lewis Bair. I'm with the Sac River
- 19 West Side Levee District, just kind of on the opposite
- 20 side of the river.
- 21 And my question for Keith was, the 10 million that
- 22 you need, is that an official bid number? Because my
- 23 experience, recently, is things are changing so
- 24 dramatically, so quickly, is it possible to go out to bid
- 25 and get a real number? So when you go out to bid, you

- 1 don't have another surprise like this.
- 2 MR. SWANSON: You know, I think you are talking
- 3 about Caltrans requirements. You know, and I don't want
- 4 to speak for Caltrans there. I probably already said
- 5 something wrong as far as Yuba County.
- I think they have the rules and regulations on,
- 7 you know, what it takes to vote a bid and they do this all
- 8 the time. And so, you know, they are going to work it
- 9 out. They are going to get enough money to allow them to
- 10 go to construction. And then if things change from there,
- 11 I'm sure they have mechanisms that deal with, you know,
- 12 changes in construction costs.
- 13 PRESIDENT CARTER: Let's go ahead and move on.
- MR. SWANSON: We put in a heads-up, a request to
- 15 allow GM emergency delegation authorities to deal with
- 16 some operation and maintenance agreements for 14
- 17 Corps-instructed repairs. These are associated with some
- 18 letters that were sent out to, I think, one or two RDs, a
- 19 couple RDs associated with long-term operation and
- 20 maintenance requirements, associated with critical erosion
- 21 repairs.
- Those are expected back to the Reclamation Board
- 23 in the next couple of weeks or so. And the hope was that
- 24 Jay could have the authority to sign those for the
- 25 Reclamation Board, if in fact, they would come.

1 Provided a legislative summary. Again, I wasn't

- 2 necessarily going to go through anything in particular.
- 3 In the future, though, if you want more detailed
- 4 briefings, on any of the legislative bills that are out
- 5 there, you know, let us know, and we can arrange to have
- 6 the appropriate person come and brief you in much more
- 7 detail.
- 8 The last thing that I wanted to touch on is that
- 9 California Flood Safe Initiative. The Department is
- 10 scheduling eight public and government workshops in
- 11 February and March. The goal of these workshops is to
- 12 provide an overview, the goal's guiding principles, and
- 13 the vision for expending bond funds, and to inform
- 14 stakeholders on near-term -- that's next fiscal year
- 15 bond-funding opportunities.
- The presentation is going to highlight DWR-managed
- 17 programs that will have funding at the start of the fiscal
- 18 year. And those include a \$200 million pot of money
- 19 that's going to be available for state, federal flood
- 20 control system modifications. That's money that would
- 21 fund improvements, say, in Three Rivers or in Natomas or
- 22 something like that. It would be state money to match
- 23 local money, maybe levee construction projects.
- 24 It's also going to talk about the existing ongoing
- 25 state programs, which include the State Flood Control

- 1 Subventions Program, when the state has a backlog of
- 2 obligations. The Flood Protection Corridor Program, and
- 3 the Urban Streams Restoration Program.
- 4 And as far as the subventions program, there's,
- 5 like, a hundred million that's budgeted for that;
- 6 25 million for the Corridor; and 9 million for the Urban
- 7 Streams Program.
- 8 And then there's going to be a new statewide
- 9 program to fund local levee evaluations and local levee
- 10 urgent repairs that need to occur.
- 11 So with that, I'm open for questions.
- 12 PRESIDENT CARTER: Do we have any questions for
- 13 Mr. Swanson?
- 14 VICE PRESIDENT HODGKINS: Could I get the schedule
- 15 for those workshops, please?
- 16 MR. SWANSON: Sure.
- 17 VICE PRESIDENT HODGKINS: Is it on the Web?
- 18 MR. SWANSON: You know, I think it is. I've got a
- 19 copy, too, I can get you.
- 20 VICE PRESIDENT HODGKINS: I think, if those are in
- 21 an area of a board, going to those and listening to what
- 22 people say is helpful as we try and do our strategic
- 23 planning.
- MR. SWANSON: You know, why don't -- I will work
- 25 and get everybody copies.

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1 SECRETARY DOHERTY: We got a copy of it.
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- 2 VICE PRESIDENT HODGKINS: Oh, we do?
- 3 SECRETARY DOHERTY: I got a copy from Lorraine.
- 4 MR. SWANSON: It was announced. It was sent up.
- 5 PRESIDENT CARTER: Thank you.
- 6 Moving on to Item 7, State of Emergency -- Board
- 7 Actions.
- 8 Mr. Punia?
- 9 GENERAL MANAGER PUNIA: Jay Punia, general
- 10 manager, Reclamation Board.
- 11 As Keith mentioned, Rec Board staff worked with
- 12 the Department of Water Resources staff and sent 14
- 13 operation and maintenance draft agreements to the local
- 14 levee maintaining agency for the 14 critical erosion
- 15 sites, on behalf of Reclamation Board.
- 16 And we also sent them the draft of plan and
- 17 specification for those sites also. The idea is that the
- 18 locals should have a chance to review the plan and specs
- 19 and the draft, and provide us input before we will execute
- 20 those agreements. And as Keith mentioned, we will be
- 21 coming to the Board, hopefully, next month, requesting the
- 22 Board to authorize the general manager to sign the
- 23 agreements on behalf of the Reclamation Board. That's the
- 24 only action we took on this item.
- 25 PRESIDENT CARTER: Thank you. Any questions for

- 1 Mr. Punia?
- 2 MEMBER RIE: Yes. I'm just wondering if there's a
- 3 sense of urgency to delegate these to the general manager,
- 4 or can they be brought before the Board in a reasonable
- 5 amount of time?
- 6 GENERAL MANAGER PUNIA: I think I need to
- 7 coordinate, before responding to this question, better
- 8 with Mike Inimini [phonetic] and Paul Sandlue [phonetic]
- 9 from the critical erosion site, that what's the urgency
- 10 that they are requesting this delegation? I'm not in a
- 11 position to answer it at this time. I will get back to
- 12 you.
- 13 MEMBER RIE: I see, Mr. Swanson left. My only
- 14 concern with that is some of these reclamation districts
- 15 may want to have an opportunity to address the Board on
- 16 this issue. So we wouldn't want to preclude that if time
- 17 allows.
- 18 GENERAL MANAGER PUNIA: Okay.
- 19 PRESIDENT CARTER: Any other questions for
- 20 Mr. Punia?
- Okay. Moving on, Item 8, Three Rivers Levee
- 22 Improvement Authority monthly report.
- Mr. Brunner?
- MR. BRUNNER: Well, good morning, President
- 25 Carter, Members of the Board. I'm Paul Brunner, the TRLIA

- 1 executive director. And before I launch into my
- 2 presentation here, I will carry back the message about
- 3 transportation in Caltrans and the bridge and Yuba County.
- 4 VICE PRESIDENT HODGKINS: That's okay, Paul.
- 5 Don't carry that back.
- 6 MR. BRUNNER: Well, I do know that we do have
- 7 intentions to move forward on the highway. The -- so at
- 8 least from Yuba County's perspective.
- 9 We did turn in a supplemental report. And I will
- 10 be referencing that as I go through today, so it would be
- 11 worthwhile for you to pull it out.
- 12 I'm going to begin my discussion today with the
- 13 Feather River update and particularly the work that we are
- 14 going to be doing on the Feather River from the Bear to
- 15 the Yuba, and the decision process that we made on the
- 16 alternative here.
- 17 (Thereupon an overhead presentation was
- 18 presented as follows.
- 19 MR. BRUNNER: Last November, there was a
- 20 significant event that took place. I mentioned that last
- 21 time, the election Prop 118, it passed. Since that time,
- 22 I know, Yuba County, RD 784, TRLIA have all been in
- 23 discussions about which way do we go. So many discussions
- 24 have gone on. We have talked at length with the state,
- 25 particularly DWR, on that issue as to which way to go, and

- 1 proceed forward.
- 2 A really, very significant event for Yuba County,
- 3 TRLIA, RD 784 occurred about a week and a half ago.
- 4 The TRLIA Board, which is the decision making
- 5 authority in this decision, opted to select Alternative 2
- 6 which was a setback alternative as the way to proceed.
- 7 The EIR was then noticed, and the time period for
- 8 the appeal time to run out is either eight or nine
- 9 depending on the exact date you want to look at, of March.
- 10 So we're moving forward in that area there.
- 11 Our goal remains to still get the 2008 time
- 12 period, and complete it in that time period. It's an
- 13 aggressive schedule.
- We have a subcommittee meeting that will be
- 15 meeting with you, three of you, on the 26th of February.
- 16 And our intention there is to present to you the schedule,
- 17 the permits that we think how that's going to work; the
- 18 land acquisition process that we plan to take and engaging
- 19 on; funding, which includes state and local. And there
- 20 are some shifts there are that are happening in funding,
- 21 because to do the setback does require significant state
- 22 funds. And we would anticipate to get significant state
- 23 funds for this project. And in our discussions, with
- 24 high-ranking DWR officials, we think that that will
- 25 happen. Can't guarantee that. But we think that there's

1 really good opportunity, great regional benefits. All the

- 2 criteria that laid out within the state's proposed
- 3 criteria, we fit. And we're moving down that road, and we
- 4 really look forward to sitting with you on that time and
- 5 explaining how we will accomplish this goal on the 26th.
- 6 Related to that, there was a process that we had,
- 7 the TRLIA Board worked through, and we did move the second
- 8 capital call to February 28th, for the developers to make
- 9 that call. There's a resolution in your package. It's
- 10 the last attachment to that, that addresses that.
- 11 The -- when we did that, we went through an
- 12 analysis to see if we had sufficient funding. And we did
- 13 conclude that we did have sufficient funding to carry us
- 14 through that time, and perhaps even beyond to continue the
- 15 progress of the project. And the conclusion for us, and
- our team, that we looked at, there was not really the need
- 17 to draw upon money just to draw upon money. And we could
- 18 work through this as we made that decision. And that's
- 19 what we did. And we moved it to that date. We will talk
- 20 to you about the timing and how that's working out when
- 21 you come on the 26th, to work through those details.
- 22 But it was really important for us, during those
- 23 months, that we did diligently consider which option we're
- 24 going to take. It will be a lift to get to that point, of
- 25 building the setback. We think it's the absolutely right

- 1 way to go for the community, that we build the setback.
- 2 I'm going to transition to the Corps of Engineers
- 3 certification effort, that I mentioned last time. There
- 4 is progress being made on this. We had hoped to have the
- 5 entire certification done by January 30th. That was very
- 6 ambitious too. We didn't get there, but we're close on
- 7 it.
- 8 And I'm going to turn to an attachment in the
- 9 Corps -- in your supplemental, there's a Corps letter that
- 10 they sent to us. It's dated January 30th. And on the
- 11 second page, there's a couple, just, items I will read to
- 12 you. Because I think it speaks to where we are on
- 13 certification.
- 14 And we did ask for certification on the Bear,
- 15 which is this area, here, in the purple area -- it may not
- 16 quite look purple on the map up here -- the Western
- 17 Pacific Interceptor Canal, and then the Yuba from -- we
- 18 had originally asked for a little past highway 70 -- and I
- 19 will address that in a second -- all way up through
- 20 Simpson Lane, for certification.
- 21 But the Corps letter to us, on this top paragraph,
- 22 on Page 2, the last sentence says -- and this is
- 23 addressing the Bear. It says, "Once we have reviewed the
- 24 construction records and found them acceptable, the Corps
- 25 will be able to certify the levee."

1 And I'm going to kind of go through a couple of

- 2 things we have done to get there. So the Corps has been
- 3 involved with our program. They believe the Bear is in
- 4 really great shape.
- 5 Next paragraph on that second page says, dealing
- 6 with the other portions of the levee, "The Corps is
- 7 also" -- "The Corps is also not yet in a position to
- 8 certify the remaining three reaches, but we are close.
- 9 QA/QC construction records were just received by the Corps
- 10 on January 29th, 2007."
- 11 And it's been a herculean task to get all that
- 12 stuff together, to meet the schedules. But as they work
- 13 through here, they believe that the levees will get there
- 14 and be certified. So we're working through the task. And
- 15 our goal is to have the levees certified, to relay back to
- 16 FEMA, in late February or mid March time period. We may
- 17 end up incrementally surveying or certifying them other
- 18 than just altogether. It's important that we show
- 19 progress. And so we'll be working with the Corps on that
- 20 item.
- 21 There are some items that I will talk to you about
- 22 that have come out of the certification process. The
- 23 Corps has -- and I personally believe this is important --
- 24 has taken time to look at their overall effort, be
- 25 involved, and do a rigorous review of what we are doing.

1 And during that rigorous review, they have come back and

- 2 asked us to do a couple things: They did ask us to do a
- 3 wave analysis on the Western Pacific Interceptor with the
- 4 rock wells. We turned that back in, validated them. They
- 5 looked at that; that was fine.
- 6 They have asked us to raise a little portion of
- 7 the Western Pacific Interceptor Canal where we found that
- 8 through the review, that it was a little bit low. It was
- 9 right over by the detention basin. We're raising that.
- 10 That should be completed this week. And all encroachment
- 11 permits were there, to do that. That work will be done.
- 12 On the Yuba, there was an issue last time about
- 13 Cemex, for a seepage berm. We talked to the Corps about
- 14 that. They asked us, as far as certification, to put that
- 15 in. That seepage berm, that was a 380-foot seepage berm.
- 16 It's now there. It's installed and done. So that is
- 17 completed.
- 18 There are a few other items that we had to do --
- 19 or needed to do, and certification. But we're doing that
- 20 and with due diligence, we're making it happen because of
- 21 the certification, and we take it seriously.
- The next item that I wanted to address in the
- 23 presentation was the Caltrans maintenance yard. That was
- 24 a long discussion. I know, Mr. Bradley will be talking --
- 25 long discussion at last meeting. Mr. Bradley will be

1 giving a presentation too. I've asked Ric Reinhardt to

- 2 come forward and give you a recap of what we did on that.
- 3 It will most likely supplement what Steve did.
- 4 So Ric?
- 5 MR. REINHARDT: Good morning, President Carter,
- 6 Members of the Board. Ric Reinhardt, program manager for
- 7 Three Rivers Levee Improvement Authority.
- 8 At the last Board meeting, there were questions
- 9 raised about a detention basin that Three Rivers is
- 10 constructing as a requirement for acquisition of Caltrans
- 11 property on the Yuba River, adjacent to the seepage berm.
- 12 After the meeting, we provided documentation of
- 13 the project to Chief Engineer Steve Bradley on the plans
- 14 for the project, the engineering analysis that Kleinfelder
- 15 conducted to conclude that it -- to determine whether or
- 16 not an adverse impact on the integrity of the levee
- 17 system. And then we also provided documentation from the
- 18 Corps of Engineers confirming Kleinfelder's conclusion
- 19 that it does not.
- 20 We provided all that information via e-mail, but
- 21 in a letter dated February 16th, which is a part of your
- 22 supplemental package, we provided all of those things for
- 23 the Board members as well. And this will be discussed in
- 24 more detail in Mr. Bradley's presentation, unless you have
- 25 any questions.

1 PRESIDENT CARTER: We will hold questions until

- 2 staff gives their presentation.
- 3 MR. BRUNNER: Before I wrap up here, with the
- 4 building permit discussion, I think that it's really a
- 5 need for more to stress that Three Rivers is very willing
- 6 to coordinate and cooperate with the Reclamation Board
- 7 staff.
- 8 I believe that, in some of the issues that we have
- 9 had to date that's come up, that we have worked with the
- 10 Corps on a number of issues, perhaps, and we did not keep
- 11 the Rec Board staff in the loop. We will do that in the
- 12 future. I said that before. Last time, I know President
- 13 Carter, you asked me to do that. We will step up to the
- 14 plate, make sure that happens.
- 15 PRESIDENT CARTER: Thank you.
- 16 MR. BRUNNER: The -- the last thing in the -- I
- 17 don't have my graph. As we went through that on the
- 18 building permits, there's not a lot happening.
- 19 I'm told that after the Superbowl, the market goes
- 20 up, and so hopefully that's the case. And homes start to
- 21 build, not only in our area, but within the community, for
- 22 the economy. We will have the information for the
- 23 meeting, coming up on the 26th, and the next Board meeting
- 24 when we come back in March.
- 25 Is there any question?

1 PRESIDENT CARTER: Do we have any questions for

- 2 Mr. Brunner?
- 3 MR. ARCHER: I have one, if I could and he could
- 4 answer.
- 5 Is that permitted?
- 6 PRESIDENT CARTER: Yes. I have a card for you,
- 7 Mr. Archer. And maybe you can hold your question until
- 8 you make your statement.
- 9 MR. ARCHER: Okay. I can ask him to come up and
- 10 answer it then.
- 11 PRESIDENT CARTER: Okay. Good. Thank you. All
- 12 right. Thank you very much.
- Oh, Mr. Hodgkins?
- 14 VICE PRESIDENT HODGKINS: I wanted to say a few
- 15 words to Board members and staff about the subcommittee
- 16 meetings and, you know, sort of the focus on catching up
- 17 with these folks. I have met with them on, I think, two
- 18 occasions, maybe three, trying to be sure that we get the
- 19 information that we're going to need, to be able to deal
- 20 with what's coming up.
- 21 And what's happened here simply is that the
- 22 setback levee, which I agree with everything that's been
- 23 said, and we will hear more about this at the committee
- 24 meeting, is a very desirable improvement to make to the
- 25 system. Okay? It costs more. And we will have more

- 1 details about that as well.
- 2 Because it costs more, it's less -- the
- 3 developers, as you may recall, when we modified the permit
- 4 earlier this year, the developers were already, and Three
- 5 Rivers was already, pointing out that the cost of the
- 6 project was just keeping it up, and making it a setback
- 7 makes it go up another big chunk.
- 8 And the landowners, the developers, whoever you
- 9 want to call them, are now concerned that going for a
- 10 setback is not providing them the certainty that they feel
- 11 they need, to continue to plow money into this program.
- 12 And I believe that Three Rivers and the property
- 13 owners and all the folks in Yuba County are working
- 14 diligently to find an approach that will enable the
- 15 program to move forward, so that the 2008 goal -- because
- 16 if we miss 2008, and then go to another flood season with
- 17 actually the worse problem in the system not yet fixed --
- 18 certainly, the worst remaining problem not fixed, which is
- 19 the Feather River Levee.
- 20 So the issue here that the Board is going to have
- 21 to deal with and the subcommittee is going to be, how do
- 22 we balance our need -- and I shouldn't be speaking for
- others, because this is my need. But my need is, as long
- 24 as they have the ability to continue to issue building
- 25 permits, they need to be moving forward and continuously

- 1 making improvements on flood control, to flood control
- 2 systems. And what's happened here is now we have
- 3 potentially a pot of state money that might enable making
- 4 better improvements to the flood system to the entire
- 5 valley. But there is tension here over whether that can
- 6 be done without adding time to actually completing the
- 7 work and providing safety to the folks.
- 8 So you know, for me, my personal thinking on this
- 9 is -- has been, and I have relayed this to the people I
- 10 have been talking to, as we get ready for the subcommittee
- 11 meeting, I don't want to be in a position where I might
- 12 have to think about, look at somebody who's bought a
- 13 house, while progress slowed down, even though there is a
- 14 better system in the long run, and have them get flooded
- in the winter of 2009. Just for me, I can't do that.
- 16 But I think they are going to work very hard to
- 17 try and find a way to be sure they can move forward with
- 18 this program. And that's, in effect, what they are going
- 19 to be presenting to us at the subcommittee meetings. And
- 20 we probably will hold two before the next Board meeting.
- 21 We will try and be sure to get those scheduled and get
- 22 through that enough to be able, in the March meeting, to
- 23 address this -- whatever comes out of this, with the Board
- 24 as a whole.
- 25 So this is -- this may all turn out to be

1 something that can be worked through very smoothly, but it

- 2 might also be a very tough decision for Board members
- 3 about our needs to protect people and -- and you know --
- 4 you know, make it clear that from our -- where we are on
- 5 building in these areas, while the work is being
- 6 completed; and the trade-offs that come with trying to get
- 7 the money that came out of that bond issue, which has to
- 8 go through legislature and all of that, available to do a
- 9 better improvement with the system.
- 10 So I'm not sure I said that really well, but I
- 11 think you get a sense of what the issues are like.
- 12 Could you add anything to that?
- 13 MR. BRUNNER: All what I would add is that the --
- 14 we understand the urgency. In fact, I very much
- 15 understand the tension.
- We do have an interim period between now and when
- 17 the state can provide funds. But we have a plan that we
- 18 want to share with you, of how we can get there. We
- 19 believe that this project has great regional benefit
- 20 for -- and also Yuba County's benefit. And you only have
- 21 one shot to spend this type of money. And if it has so
- 22 many benefits, we should try.
- 23 And I think that's the sentiment of Yuba County,
- 24 of Three Rivers, of RD 784 and we should try, try and put
- 25 it together. We cannot guarantee what the state will do.

I hope that the state really listens to what Prop

- 2 1E was for, which is a project just like this, for
- 3 regional benefits, and we move forward and work
- 4 cooperatively with them to get there, and solicit your
- 5 help in doing that, to get the Prop 1E. We're asking for
- 6 early funding on the project to carry on through the
- 7 interim period. But it is exactly what Prop 1E was for,
- 8 and what we are trying to do for regional benefits
- 9 throughout this community that we have here in northern
- 10 California.
- 11 So when we talk to you on the 26th, you know,
- 12 we'll go in great detail with you, as to where we are, but
- 13 keep that in mind. And our goal is 2008.
- 14 SECRETARY DOHERTY: And on the 26th, will we be
- 15 discussing also what effects there will be for downstream?
- MR. BRUNNER: I believe that can be added
- 17 specifically -- if not at that meeting, we'll talk
- 18 whatever the Board wants to talk about.
- 19 SECRETARY DOHERTY: Thank you.
- 20 VICE PRESIDENT HODGKINS: That's part of what we
- 21 have been talking about, being able to share at that
- 22 meeting.
- 23 SECRETARY DOHERTY: Good.
- 24 PRESIDENT CARTER: Thank you.
- MR. BRUNNER: Thank you.

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1 PRESIDENT CARTER: Caltrans Detention Basin
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- 2 Report. Mr. Bradley?
- 3 CHIEF ENGINEER BRADLEY: For the record, Steve
- 4 Bradley, Chief Engineer for the Reclamation Board.
- 5 (Thereupon an overhead presentation was
- 6 presented as follows.)
- 7 CHIEF ENGINEER BRADLEY: I'm going to talk a
- 8 little bit about what Phase 4 is. The overall project
- 9 that Three Rivers is doing actually had four phases. The
- 10 first phase was some initial work on the Yuba river, a
- 11 slurry wall; the second phase was work on the interceptor
- 12 canal and a little bit of the Bear River; Phase 3, which
- 13 was a setback levee along the Bear River; Phase 4 was work
- 14 along the Feather River, at that time that was not
- 15 defined, and some additional work on the Yuba.
- 16 So this, what we're talking about today, is the
- 17 area of Phase 4, only along the Yuba. We are not going to
- 18 be discussing the Feather River.
- 19 --000--
- 20 CHIEF ENGINEER BRADLEY: On the Phase 4 Yuba River
- 21 work, there were actually five reaches that they wanted to
- 22 do work in: Reach A, which is west of Highway 70; Reach
- 23 B, immediately east of Highway 70; Reach C, from Reach B
- 24 not quite up to the break area; Reach D, near the
- 25 railroad; and then Reach E, that stretched all the way up

1 from the railroad to Central all the way up to Simpson

- 2 Lane. That was a slurry wall that was permitted under
- 3 Permit 18095.
- 4 All these -- these five reaches were requested
- 5 under 18095. We did not receive all the drawings we
- 6 needed to permit them. Only Reach E was permitted. So A,
- 7 B, C, and D are not under permit at the moment.
- 8 There has been some questions about sloping on the
- 9 water side. That is in Reach C, in this area. That has
- 10 not been permitted at the moment. It's not part of the
- 11 permit, mostly because we didn't receive design drawings
- 12 to make any determination on that.
- So there's been some questions as to whether
- 14 that's going to be done, whether it has to be done. I
- 15 think those are questions for the future. Basically, when
- 16 you issue a permit for things, it is permission to do
- 17 something, but it's not a requirement to do something.
- 18 In this case, we're talking about flood control
- 19 improvements. So it's kind of an unusual animal. And the
- 20 Board will have to decide whether they want that done in
- 21 the future, if that becomes an issue, when we come forward
- 22 with more work under here.
- --000--
- 24 CHIEF ENGINEER BRADLEY: This is the same area, a
- 25 little bit reduced. We're going to be talking about the

1 Caltrans Detention Basin, which is in this area. It's a

- 2 drainage detention basin. It's adjacent to our levee.
- 3 And Three Rivers is constructing it for Caltrans.
- 4 --000--
- 5 CHIEF ENGINEER BRADLEY: Sort of a blowup of the
- 6 entire site. There's the detention basin. Drainage comes
- 7 in this way, along the paved asphalted channel, drains
- 8 into the drainage basin, eventually comes out, drains out
- 9 here, drains into a drainage ditch that comes around here,
- 10 and comes back out, and drains into overflow lands later.
- 11 At least that's my understanding of it.
- 12 --000--
- 13 CHIEF ENGINEER BRADLEY: A little bit more of a
- 14 blowup so that you can see more of the details. Again,
- 15 here's the inlet that drains in. There is an overflow in
- 16 this area, so that if the basin gets too full, it flows
- 17 out into the drainage ditch, and then drains outs into the
- 18 overflow land, or under normal operation, it drains out
- 19 through this pipe, picked up in the ditch that comes
- 20 around, and then out into the overflow area.
- 21 SECRETARY DOHERTY: The overflow area, now isn't
- that heading north and isn't that going uphill?
- 23 CHIEF ENGINEER BRADLEY: It's not -- it's actually
- 24 heading --
- 25 SECRETARY DOHERTY: You're standing on the levee

- 1 looking down at that pond, right there.
- 2 CHIEF ENGINEER BRADLEY: Right. And you would be
- 3 looking pretty much south at that time.
- 4 SECRETARY DOHERTY: I would be looking south. But
- 5 then you're saying the water would flow --
- 6 CHIEF ENGINEER BRADLEY: The drainage -- yeah,
- 7 comes around. The drainage is essentially running east,
- 8 and then it drains to the south on some overflow land out
- 9 there. Just on...
- 10 SECRETARY DOHERTY: Where is the levee in relation
- 11 to the triangle?
- 12 CHIEF ENGINEER BRADLEY: The levee and the seepage
- 13 berm are directly to the north.
- 14 SECRETARY DOHERTY: Okay.
- 15 CHIEF ENGINEER BRADLEY: Let me see if I can --
- 16 SECRETARY DOHERTY: All right. In other words,
- 17 that's the long levee on the top of this picture, as I
- 18 look at it.
- 19 CHIEF ENGINEER BRADLEY: Well, it's not really
- 20 showing the levee on this picture.
- 21 SECRETARY DOHERTY: No, it's not. But if I were
- 22 standing on the levee looking down --
- 23 CHIEF ENGINEER BRADLEY: Right. It would be
- 24 right --
- 25 SECRETARY DOHERTY: I would be right at the top.

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- 1 Okay. So then it would be flowing out towards where that
- 2 sand berm had been placed -- well, we saw it months ago.
- 3 CHIEF ENGINEER BRADLEY: The sand berm is actually
- 4 due north of here.
- 5 SECRETARY DOHERTY: Right. And then, so it's
- 6 going to be flowing east toward Simpson Lane.
- 7 CHIEF ENGINEER BRADLEY: Right. Not very far. It
- 8 doesn't go to Simpson Lane that far.
- 9 SECRETARY DOHERTY: Well, no. Right. That's the
- 10 direction. You're going towards that, heading north.
- 11 CHIEF ENGINEER BRADLEY: It's heading due east,
- 12 and then it flows out pretty much to the south, out of a
- 13 pipe.
- 14 SECRETARY DOHERTY: All right. And where does
- 15 that go?
- 16 CHIEF ENGINEER BRADLEY: It just drains out into
- 17 vacant land.
- 18 I have some photos here. We made a field trip on
- 19 February 7th up here. You're standing on the levee, here.
- 20 You can see the detention basin. East is to your left, so
- 21 you are looking pretty much due south. Here's the berm
- 22 around the detention basin. Here's the seepage berm
- 23 against the levee. And this is the foreground as you're
- 24 standing on the levee. So you are standing on the levee
- 25 looking due south, right across the detention basin.

1	000
2	CHIEF ENGINEER BRADLEY: Here's a view, more or
3	less, from the northwest. You are looking sort of
4	southeast, across the detention basin. You can see it in
5	here. Caltrans yard in the background. You're looking
6	right down along the seepage berm, along the levee. This
7	is the narrow part of the seepage berm. In the background
8	you can see the wider portion of the seepage berm right
9	back in here. It's not real clear on the overhead here.
10	And then this is the levee right here, the seepage berm.
11	000
12	CHIEF ENGINEER BRADLEY: A little bit closer
13	picture: Again, the levee surrounds the seepage berm.
14	Here's your cut for the overflow, I believe, right here,
15	that drains into the ditches right along this area.
16	This is the levee here. The levee seepage berm.
17	And then there's a roadway along the edge of that. And
18	then there's a drop-off to the toe of the seepage berm.
19	And within there there's some drainage ditches.
20	000
21	
22	CHIEF ENGINEER BRADLEY: This is this inlet
23	construction photo. One of the inspectors went up, I
24	believe, on January 31st, and looked at this. This was

25 under construction at the time. The pipe comes in this

1 way. This is going into the detention basin. This is the

- 2 detention basin back, so it's flowing in, right here.
- 3 --000--
- 4 CHIEF ENGINEER BRADLEY: This is a picture, a
- 5 little over a week later, after they have done all the
- 6 work.
- 7 Again, the detention -- the asphalted channel
- 8 that's picking up drainage and bringing it in, flows in
- 9 through here, in through the detention basin.
- 10 --000--
- 11 CHIEF ENGINEER BRADLEY: Another little look at,
- 12 again, some inflow. There's a pipe that picks up some
- 13 detention basin -- not detention basin, but some local
- 14 drainage and also flows into that area.
- 15 --000--
- 16 CHIEF ENGINEER BRADLEY: This is a construction
- 17 photo of the ditches. To your right is the seepage berm
- 18 along the levee. Water is flowing -- let's see here --
- 19 you are looking up stream at the detention basin, so it's
- 20 flowing this way.
- 21 This is a construction photo taken by our
- 22 inspector, flowing this way and then the detention basin.
- 23 When you get enough flow or you are draining the basin, it
- 24 comes out and it's in this channel, flows out and around
- 25 and then flows out into the land out that way, if I've got

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1 it right. I'm looking at it -- oh, I'm looking at -- oh,
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- 2 I'm sorry. The detention basin is back here. And so the
- 3 flow is coming in, in this channel, into the detention
- 4 basin, sits in the detention basin. If it fills too much,
- 5 it goes over the overflow. Or if they want to drain it,
- 6 it flows out and comes into this ditch, which is an
- 7 unlined -- will be an unlined ditch, comes this way and
- 8 eventually follows out to the south.
- 9 Did I confuse you?
- 10 PRESIDENT CARTER: No.
- 11 CHIEF ENGINEER BRADLEY: Okay. Okay. Thank you.
- 12 --000--
- 13 CHIEF ENGINEER BRADLEY: Again, some construction
- 14 photos shows the -- right here, in the foreground, shows
- 15 the seepage berm, the toe of it, right here, the ditch,
- 16 the outflow ditch, the drainage ditch, the inflow ditch,
- 17 which is lined, and then just part of the Caltrans area in
- 18 the back; not the drainage ditch, just a shot of it.
- 19 --000--
- 20 CHIEF ENGINEER BRADLEY: Here again, construction
- 21 photos, you are looking up the levee -- actually, you are
- 22 looking up the seepage berm for the levee. There's an
- 23 access road along the toe here, more or less above the
- 24 toe. Drainage ditch coming into the basin, and overflow
- 25 drainage out -- comes out here, in this area back, in this

- 1 area that's out there here.
- 2 I believe that's Wal-Mart way in the background.
- 3 --000--
- 4 CHIEF ENGINEER BRADLEY: And then finally, we're
- 5 looking again from the northwest or west right down along
- 6 the end of the detention basin. Detention basin goes
- 7 around here. This is part of the drainage ditch coming
- 8 around this way and coming out.
- 9 Under the Rec Board's permit for the seepage
- 10 basin, we had two conditions in that permit. One is that
- 11 prior to construction, they would transfer the easements
- 12 to us that are required for the project that they are
- 13 building, including 10 feet from the seepage berm toe.
- 14 The other set is that the seepage berm is part of the
- 15 flood control project. So all that is in their permit to
- 16 construct. As you can see, the drainage ditches and
- 17 seepage berms -- well, not seepage berms, but the
- 18 detention basin, or these parts of it, are within that
- 19 10 feet, very close.
- 20 The conclusions of staff are that the project is
- 21 an unauthorized encroachment on the flood control system,
- 22 and that an approved Board permit was required prior to
- 23 implementation of the project.
- 24 If nothing else, they should have coordinated with
- 25 us. They need permits or need to ask the Reclamation

1 Board, at least, if there's a possibility of it affecting

- 2 the flood control project.
- 3 Right now, we have several options, I guess, or
- 4 direction. This is not an action item, so there's no
- 5 Board. But staff can deal with this internally, or it can
- 6 be brought back for Board action.
- 7 If staff deals with it internally, I believe we
- 8 will put it under permit and hopefully that would take
- 9 care of everything.
- 10 Our concern is, is that it's close enough to the
- 11 detention basin. Caltrans could go in there in the
- 12 future, when this is turned over to them, deepen the
- 13 basin, which may be a problem. Right now, that basin is
- 14 about 2 feet below the existing ground level, not in my
- 15 opinion, a problem. But if they deepen it to four or five
- 16 feet, it could be a problem. There's a lot of sand in
- 17 this area, could start flowing water under the levee.
- 18 The detention basin actually looks a little deeper
- 19 because they cut it down 2 feet and they built up the
- 20 levee around it, about three and a half feet, so it looks
- 21 like it's five to five and a half feet deep, but actually
- 22 it's only about two feet deep below the natural ground
- 23 level there.
- I guess with that, I would ask if there are any
- 25 Board -- if the Board has any directions, would you want

- 1 to hear this or staff would be --
- 2 MEMBER RIE: I have a question. You said the
- 3 seepage berm is proposed to be a Board easement, but it's
- 4 not yet. How close is the detention basin to the seepage
- 5 berm?
- 6 CHIEF ENGINEER BRADLEY: The detention basin
- 7 itself is around 25 feet.
- 8 MEMBER RIE: Okay. So is the detention basin
- 9 within the additional 10 feet?
- 10 CHIEF ENGINEER BRADLEY: Actually, the detention
- 11 basin as the regs say, is 25 feet. We actually took a
- 12 permit from Wal-Mart in this area, 300 feet away, because
- 13 they were digging a deeper basin. They were about 6 or
- 14 8 feet down. And there's a lot of sand. We made them
- 15 take a permit and provide geotechnical information that
- 16 there were no connecting sand berms to the river.
- 17 MEMBER RIE: But in your previous permit
- 18 conditions, you specifically asked for an easement for the
- 19 footprint of the seepage berm plus ten additional feet --
- 20 CHIEF ENGINEER BRADLEY: Plus ten.
- 21 MEMBER RIE: Plus ten. And the detention basin is
- 22 outside of the ten.
- 23 CHIEF ENGINEER BRADLEY: The drainage channels are
- 24 within that 10 feet.
- 25 MEMBER RIE: But the basin itself --

1 CHIEF ENGINEER BRADLEY: The project is being

- 2 constructed within 10 feet of the toe.
- 3 SECRETARY DOHERTY: But the drainage channels are
- 4 inside the 10 feet?
- 5 CHIEF ENGINEER BRADLEY: They are.
- 6 VICE PRESIDENT HODGKINS: Steve? You did a good
- 7 job in presenting this. And I think the challenge here is
- 8 that what's happening is a -- and I haven't thought about
- 9 this before. But if something is being constructed that
- 10 perhaps right now -- I don't want to argue about whether
- 11 it really has a significant impact on the system, as it
- 12 exists right now. I don't really think that's the issue.
- 13 And I think that's opened up -- it's open to
- 14 interpretation. But the point that Steve makes is very
- 15 valid, is once it's constructed and presumably turned back
- 16 over to Caltrans, is thinking about what might happen, is
- 17 that correct, they could go in there and deepen there
- 18 this. And that could potentially affect the levee.
- 19 And so I think he raises a very valid issue. And
- 20 there's a -- you know, a balance here between a strict
- 21 interpretation of the regulations and what really makes
- 22 sense in terms of what we should -- we and our
- 23 staff should be doing in the future.
- 24 And help me understand, Steve, if -- if it's under
- 25 permit the first time, does that mean, then, that any

1 modification of it, even if it passes on to a different

- 2 owner than applied for the original permit, is -- has to
- 3 get a permit?
- 4 CHIEF ENGINEER BRADLEY: Yes. We would make a
- 5 name transfer. Right now, I believe this permit is in the
- 6 name of Three Rivers Levee Improvement Authority. When
- 7 they transfer it to Caltrans we would ask them to -- they
- 8 would be required to make a name change. We would change
- 9 the name on the permit, and be given a letter A as a
- 10 modification to an existing permit.
- 11 And then if they wanted to do something to that
- 12 change -- the depth of it, to change the orientation of
- 13 it -- we would take a permit for that, for at least
- 14 maybe -- there's a lot of ways to handle that. But we
- 15 would look at what they are doing and provide permission
- 16 for that.
- 17 I think your point is valid. It's not whether
- 18 this is significant or not. If it is a significant
- 19 problem, we wouldn't do it at all. The question is, it's
- 20 something that probably ought to be on the permit, because
- 21 it's very close to the flood control facility. And we
- 22 would like to have control over this, in the future.
- 23 VICE PRESIDENT HODGKINS: And you know, from that
- 24 standpoint, to me, if there's no objection from Three
- 25 Rivers, I think it does make sense to have your folks go

- 1 through the permitting process on this.
- 2 But I also know that local jurisdictions guard
- 3 zealously, not doing things that potentially set
- 4 precedence, that might be an infringement on their rights
- 5 in the future. And part of what motivates that, in this
- 6 condition -- now I'm speaking from SAFCA, although I'm
- 7 pretty sure Three Rivers would be right here, is you don't
- 8 want to come over here if you don't have to, because you
- 9 just added a bunch of time to doing whatever it is you
- 10 ought to do.
- 11 So you try and look strictly and very carefully at
- 12 the regulations and decide whether you are required to get
- 13 a permit. And if you are not required, because we add
- 14 time -- and if you don't understand that, look at the
- 15 backlog of permits and things that are significant to
- local agencies, you don't want to come here if you don't
- 17 have to, because it's just -- it's viewed by a permittee
- 18 as a delay. So you cut it pretty close. And SAFCA at
- 19 least was a flood control agency. When the land use
- 20 agencies get involved, they really cut it close.
- 21 So we want to be careful not to invoke, here, or
- 22 to cause a debate that we really -- I don't think we
- 23 really need to have.
- I think Steve's point is well taken. In the long
- 25 run, this ought to be under permit so that if Caltrans

1 decides to modify it, they have to let us know what they

- 2 are doing, because Caltrans might not think about its
- 3 impact on the levees. Strictly speaking, I think we could
- 4 argue for a long time about whether absolutely they were
- 5 required to come and get a permit. But I don't think we
- 6 should do that.
- 7 If they are willing to go forward now, under a
- 8 permit on this detention basin, and think about also, you
- 9 know, given the discussion here, that you do need to make
- 10 us aware -- and staff, you need to -- again, with my old
- 11 SAFCA hat on and I wear it a lot, I know. But you need to
- 12 think about the fact that if somebody gets caught up in a
- 13 big process over here where they are going to get in line
- 14 and wait three months, before the permit gets to the
- 15 Board, then -- then that is a problem when they are trying
- 16 to get something done.
- 17 But I guess -- I think that this gets to the
- 18 coordination issue and the reasonable discussion issue on
- 19 both sides, to figure out a way to help the applicant go
- 20 forward with what he wants to do but protect our interest.
- 21 And I don't know.
- 22 Are there other questions here?
- 23 SECRETARY DOHERTY: At our last meeting, you said
- 24 something: Sometimes it's easier to proceed and then say
- 25 "Oh, I'm sorry." And then, you know -- and so, what

1 happens if Caltrans says, "Okay, I'm going to deepen this.

- 2 You know, nobody will catch us."
- 3 "Oh, did I need a permit? Did I need to consider
- 4 this?"
- 5 So I don't know. We've got a problem, I think, a
- 6 little bit.
- 7 VICE PRESIDENT HODGKINS: We do. And we have a
- 8 bigger problem that I think gets into our regulations.
- 9 Because believe me, there are lots of things that go on,
- 10 that are outside of the 15 feet that we never even find
- 11 out about. Okay? Because people don't understand the
- 12 need to -- would you agree with that, Steve?
- 13 CHIEF ENGINEER BRADLEY: Yes.
- 14 VICE PRESIDENT HODGKINS: They don't understand.
- 15 And that's a regulation and a policy and notification
- 16 issue, that you can't -- I don't think we can address that
- 17 right here. That's a strategic issue that we ought to
- 18 talk about in terms of our strategic plans.
- 19 Right here, what we have is a agency who is doing
- 20 the best we can to get things done quickly. It's my
- 21 understanding that they work through, with the Corps on
- 22 this, because they want the Corps certification, and
- 23 letting them back on the system and the Corps agreed with
- 24 their conclusion that there wasn't. Okay? They never
- 25 talked to staff about the detention basin, I don't think,

- 1 because their interpretations of the regulations would
- 2 have been the same as SAFCA's. It doesn't have an impact
- 3 on the system, and it's outside the 25 feet, you don't
- 4 need to do anything. Now, there's a piece of this that's
- 5 inside the 25 feet.
- 6 So you know -- I don't think those are the issues
- 7 we want to get into an argument about here. I think what
- 8 there is here, is a good reason this thing should be
- 9 permitted in the long run. And without fighting about the
- 10 details of jurisdiction, can we just get an agreement that
- 11 we are going to permit this and move forward?
- 12 Would that be all right with you for now, Steve?
- 13 CHIEF ENGINEER BRADLEY: I think that's kind of
- 14 the way I was planning on proceeding, unless the Board
- 15 wants to hear this. I mean, there's --
- 16 MEMBER RIE: Can I speak, Mr. Bradley?
- 17 CHIEF ENGINEER BRADLEY: If you have to hear this,
- 18 we have to bring it back.
- 19 PRESIDENT CARTER: What I'd like to do, if we
- 20 could, please, we've got a couple of people from the
- 21 public that mentioned they want to speak on this
- 22 particular item.
- I would ask, Mr. Archer, do you have something to
- 24 specifically say about the Caltrans detention basin?
- MR. ARCHER: I do.

1 PRESIDENT CARTER: Okay. You've got five minutes.

- 2 MR. ARCHER: Right now?
- 3 PRESIDENT CARTER: Right now.
- 4 MR. ARCHER: I'm Rex Archer from Linda, RD 784.
- 5 That detention, the sand berm, I have never had
- 6 any problems at all with either one of them. Now, the
- 7 detention thing, you are talking here about -- they have
- 8 already committed a -- not a crime but an infraction by
- 9 going ahead and doing a project without even telling you
- 10 people. I brought it to your attention myself at the last
- 11 meeting. I brought it to their attention at the last
- 12 meeting. Now you are talking about forgiving them and
- 13 letting them go on.
- 14 Why have rules and regulations, President, if you
- 15 can't enforce it -- if you don't enforce them? If we are
- 16 going to have rules and then say, "But if you don't do
- 17 them, well, try to do them."
- 18 I live just below that place. What they are
- 19 doing, when I finish here today, you are going to see what
- 20 they are doing has put my life and Wal-Mart people at
- 21 risk. And that detention thing is a mere part of this.
- Now, if you permit them to walk away with this,
- 23 you just as well closed this Board up, because we have no
- 24 control, Mr. Hodgkins, Mr. Vice President. We have no
- 25 control after this, if you do that. That's all I have to

- 1 say.
- 2 PRESIDENT CARTER: Thank you.
- 3 Mr. Foley, do you have something to say
- 4 specifically about the detention basin?
- 5 MR. FOLEY: No.
- 6 PRESIDENT CARTER: Okay.
- 7 MR. BRUNNER: President Carter, may I approach? I
- 8 may have a suitable alternative.
- 9 PRESIDENT CARTER: Go ahead.
- 10 MR. BRUNNER: Listening to what Steve was saying,
- 11 I think he has merit in his comment about it's only coming
- 12 in, in the future to do that.
- I think that we proceeded in the bounds of how we
- 14 do levee work and was the permit needed originally? Our
- 15 conclusion is no. But I think his point is well taken.
- 16 We'll do what the Board wants.
- 17 But the alternative is, is that we have a way to
- 18 actually maybe do it even better than just do a permit and
- 19 save time, is the -- for staff that has a lot on their
- 20 plate and where we are going.
- 21 We are in the process of purchasing that property,
- 22 and we will be acquiring fee title. We can put the
- 23 requirement of the Rec Board and water, not deepening it,
- 24 in the deed and make it a requirement to record the action
- 25 that they must do that to proceed forward, and put it in

- 1 the deed.
- 2 PRESIDENT CARTER: Okay. Thank you.
- 3 VICE PRESIDENT HODGKINS: Would you be willing --
- 4 I don't know.
- 5 Steve, is that a reasonable approach from your
- 6 standpoint?
- 7 CHIEF ENGINEER BRADLEY: Land-wise, it's a
- 8 stronger thing. But permit-wise, when you are under
- 9 permit, they are on notice that they need to come to the
- 10 Rec Board. I don't know. That would be up to Scott.
- 11 My suggestion with this, to get rid of it, is we
- 12 just put it under permit. Typically a permit is a request
- 13 to do something, not to authorize something. We do these
- 14 on occasion. There are a surprising amount of a number of
- 15 things that happen on our flood control system without our
- 16 knowledge. If we determine basically that it isn't a
- 17 major problem, we go ahead and bring it under permit
- 18 typically.
- 19 This actually, in my opinion, does need a permit.
- 20 They are doing work within the area that the Rec Board
- 21 would normally regulate. Now, is that substantial or have
- 22 a substantial impact? Not at the moment, in my opinion.
- 23 But we don't know what's going to happen in the future.
- 24 They go out and they clean the drainage ditch and instead
- 25 of leaving it a foot deep, they cut it at three feet deep.

1 All of these things will happen. We've seen it -- it's

- 2 sort of a creep over time that happens.
- 3 I'm not sure why the reluctance to go for a
- 4 permit. The regs actually say that if it would have
- 5 something, they should have applied for a permit.
- 6 And then, if it's determined that it has an
- 7 impact, then they have to comply with the regulations of
- 8 Title 23. At that point, if they wanted a variance to it,
- 9 it would be brought to the Board. But typically, this
- 10 would be -- have been a permitted activity.
- 11 PRESIDENT CARTER: Ms. Rie?
- 12 MEMBER RIE: I don't disagree with anything you
- 13 say. However, if I were the applicant -- and I'm reading
- 14 the Water Code, it says, "Drainage activities are exempt."
- 15 So why would they apply for a permit if they are
- 16 exempt?
- 17 CHIEF ENGINEER BRADLEY: Because they are working
- 18 withing the Board's regulated area.
- 19 MEMBER RIE: Are we sure?
- 20 CHIEF ENGINEER BRADLEY: Yes.
- 21 PRESIDENT CARTER: So --
- 22 VICE PRESIDENT HODGKINS: Steve, what I would like
- 23 to do is avoid going into the issue of exactly what the
- 24 regs say and all of that, here, this morning.
- 25 What I would like is you guys to agree to get this

1 permitted, and then have staff come back where they have a

- 2 chance to really look through the details, here, give us
- 3 the staff report on what the regs say, and let us think
- 4 about what, if anything, we need to do to bridge with what
- 5 I think -- and again, this is with -- having to deal with
- 6 getting permits, when you are trying to get something
- 7 done -- we should do about the issue of what the regs say.
- 8 PRESIDENT CARTER: So is there -- is there any
- 9 issue, is there any problem with going ahead with a permit
- 10 on this? I know this is not an action item.
- 11 CHIEF ENGINEER BRADLEY: I'm just asking for
- 12 direction from the Board. Does the Board want to hear
- 13 this again, or bring it back for an action? Or is it okay
- 14 if staff addresses the issue?
- 15 PRESIDENT CARTER: What's the pleasure of the
- 16 Board here.
- 17 MEMBER RIE: You know, I share your concerns. But
- 18 I guess I'm having trouble with this. The specific Water
- 19 Code section is 8710.1. And it says, "Interior drainage
- 20 works are exempt." So I'm just having trouble trying to
- 21 force an applicant to apply for a permit when they don't
- 22 have to.
- 23 CHIEF ENGINEER BRADLEY: Well, I think that this
- 24 has the potential to have an impact on the flood control
- 25 system, especially in an area where we have a levee

- 1 failure and have half a billion dollars in lawsuits.
- 2 This area is notorious for sand seepage areas, old
- 3 channel meanders, which is what caused the '86 failure. I
- 4 think this is something that we ought to keep an eye on.
- 5 This whole area is hydraulic mining fill, many,
- 6 many feet. So there's lots of seepage through this area.
- 7 They have had seepage on all these levees at
- 8 various times. It just hasn't failed. Sometimes seepage
- 9 isn't bad; it just relieves the pressure. As long as it
- 10 isn't moving material from the levee, we're fine. And it
- 11 just leaks -- happens all over the system -- when it
- 12 starts moving material or undermines the levee and causes
- 13 failure. But I think that this has the potential to do
- 14 that if it's not taken care of properly.
- 15 SECRETARY DOHERTY: I would like it brought back
- 16 to us.
- 17 VICE PRESIDENT HODGKINS: I'm going to ask a
- 18 question. I think the issue we can't drop, because of
- 19 some truth or some fundamental policy issues related to
- 20 your comment. Are you willing to work with staff and get
- 21 this damn thing permitted? I need you to answer that
- 22 question. Step up: Yes or no?
- 23 CHIEF ENGINEER BRADLEY: Yes, I was --
- 24 VICE PRESIDENT HODGKINS: Not you. Them.
- MR. BRUNNER: The simple answer is yes. And we'll

- 1 actually do both: the deed and the permit.
- 2 VICE PRESIDENT HODGKINS: Okay. So they are
- 3 willing to get it permitted. I would like to say that we
- 4 want them to get the application in and work cooperatively
- 5 with staff to give them what they need to get, a permit,
- 6 so we don't have to deal with their permit as an issue.
- 7 And then the other part would be, in our overall
- 8 priorities here, we need to give Steve an opportunity, and
- 9 Scott, to tell us what the regs say and explain to us -- I
- 10 mean, I think Steve's right in that he knows a lot more
- 11 about what's going on out there than the average person
- 12 does.
- The problem is, the average person doesn't know
- 14 they are having a potential impact on the system because
- 15 you don't know enough about flood control, and so you
- 16 don't even think about whether you need a permit. And
- 17 that's an issue that needs to be addressed, either with
- 18 additional information, and that would be supplemental to
- 19 the regs or making it clear in the regs, that there are
- 20 areas of the system where we want to see any permits for
- 21 anything greater than, you know, any excavation -- you
- 22 know, I dealt with swimming pools where --
- 23 PRESIDENT CARTER: So I think probably the --
- 24 there's a general consensus that -- amongst applicant,
- 25 staff, and the Board, that a permit -- we ought to go

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1 ahead with a permit for this particular project.
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- 2 The question I have is just: Is the Board
- 3 comfortable in allowing staff to handle this permit, or do
- 4 we want to hear this permit before the Board at a future
- 5 meeting?
- 6 MEMBER RIE: I would like this to come back.
- 7 SECRETARY DOHERTY: I would also like it to come
- 8 back.
- 9 PRESIDENT CARTER: Okay. So we would like it to
- 10 come back to the Board at a future meeting.
- 11 CHIEF ENGINEER BRADLEY: Thank you.
- 12 PRESIDENT CARTER: Okay. Thank you.
- 13 Let's take a ten-minute recess and we will
- 14 continue with this item. We have some more public comment
- 15 regarding this item.
- 16 (Thereupon a break was taken in
- 17 proceedings.)
- 18 PRESIDENT CARTER: So as I stated before we
- 19 recessed, I have some public comment on Item 8, still out
- 20 there.
- 21 So with that, Mr. Archer, did you want to address
- 22 the Board on the Three Rivers Levee Improvement Authority
- 23 monthly report?
- MR. ARCHER: I do. Thank you.
- 25 Could you help me, sir?

1 PRESIDENT CARTER: I remind you, please try and

- 2 limit your comments to five minutes.
- 3 MR. ARCHER: I'm going to speak for my wife, too.
- 4 Is that all right? She's from Linda. She has five
- 5 minutes to talk also, but I want to speak for her.
- 6 Is that all right with you?
- 7 PRESIDENT CARTER: You have five minutes.
- 8 MR. ARCHER: Okay.
- 9 (Thereupon an overhead presentation was
- 10 presented as follows.)
- 11 MR. ARCHER: All right. The map I just put up
- 12 there is the levee that I've talked about, not the
- 13 detention ponds, not the sand berms, none of that.
- 14 Can you see it? All right.
- 15 Down here on the left, my left, is A. That's the
- 16 one that you just said -- and B, and C, and D -- that
- 17 there's no permits for. Is that what I heard a minute
- 18 ago, that there's no permit for A, B, and C?
- 19 CHIEF ENGINEER BRADLEY: That's correct. A, B, C,
- 20 and D. We issued a permit only for D.
- 21 MR. BRUNNER: Clarification. I got to speak to
- 22 this --
- 23 PRESIDENT CARTER: You will be given an
- 24 opportunity, Mr. Brunner.
- MR. BRUNNER: It deals with phasing of the work.

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- 1 MR. ARCHER: Could I continue --
- 2 PRESIDENT CARTER: Mr. Brunner, please take a
- 3 seat.
- 4 MR. ARCHER: -- and ask him the question?
- 5 A, B, and E is what I want to address here today.
- 6 A, B, and E. I have a permit here from the Rec Board that
- 7 says that that is permitted. And it even describes and
- 8 it's covered by the Corps of Engineer permit also. The
- 9 Corps permit, I will go to first, says, that you are to --
- 10 they are to do approximately 4,100 linear feet and flatten
- 11 the waterside slope, the waterside slope, to a
- 12 three-to-one grade and placing riprap along approximately
- 13 400 linear feet of waterside slope of the left bank of the
- 14 Yuba River. That's the Corps.
- 15 Your permit says to construct approximately 6,800
- 16 linear feet of slurry or cutoff wall. That's E beyond.
- 17 That's up there. So that's out of the way. A
- 18 380-linear-foot land side seepage berm. That is on E,
- 19 right there; and flatten the waterside slope to a minimum
- 20 grade of three-to-one of the left or south bank levee of
- 21 the Yuba river. Now, that is from here to here.
- But this area right here, that I have marked in
- 23 red, all right, that's A, B, and C. C ends right here. D
- 24 starts down here. And then E starts there. This is no
- 25 man's land. That's between where C ends and D starts.

1 That's where the levee broke in 1986. They will not

- 2 address that area.
- 3 Now, you can -- please understand what I'm saying.
- 4 They will not address that area. They even kept it off of
- 5 their map. And that's this thing I have addressed over
- 6 and over, before every board, is please look at that
- 7 section. I don't care about to the right, to the left,
- 8 down at the Western Pacific. I don't care about the
- 9 Feather River. I do care about it. But right there is
- 10 where it broke, in 1986. Right there is where the
- 11 boulders are. What the Corps said means nothing.
- 12 Right there is when you throw those boulders in
- 13 there. They didn't land perfectly square here and there.
- 14 They landed however they landed, and that left holes
- 15 between them. That left places for water to flow. And
- 16 believe me, in 1996 and '97, you all know that was a heavy
- 17 winter. Water flowed under that levee. I stood on it, as
- 18 president of 784, and I saw that pond growing out there,
- 19 where Wal-Mart is now. And that is -- that was the trench
- 20 that's under there.
- 21 So that lets water from the high water, go under
- 22 our levee, go through those rocks, follow the trench, and
- 23 exit on the land side. It done it two years in a row. We
- 24 didn't have any winter from '86 to '96. We didn't have
- 25 any winter from '97 to now. We had a little thing last

1 year, which none of us people that know flooding would

- 2 even call a winter, for this levee I'm talking about,
- 3 because it only come to the bottom of the levee.
- 4 You can't test sand berms, which I don't care
- 5 about sand berms. They can put ten of them out there.
- 6 I'm talking about under seepage that comes under, through
- 7 those boulders, in no man's land, which TRLIA -- this is
- 8 their map; this is not Rex Archer's map. This is TRLIA's
- 9 map. Okay.
- 10 And then it says -- and it's approved. That, by
- 11 the way, is 18095 GM. Now, you can say it's not approved.
- 12 But under A, September the 1st through September the 15th;
- 13 B is to be done between August 1st, August 30th; E is to
- 14 be done between July 1st and October 31st.
- 15 Now, they come here, they get a permit, they tell
- 16 you, "We will fix this levee. From here to there, it will
- 17 be a 200-year levee. Let us accelerate this area down
- 18 here." You let them accelerate it. They put in nothing
- 19 but a levee -- a slurry wall. Nothing but a slurry wall
- 20 in E. Believe me, nothing. They only put that one thing
- 21 out of this whole program, until last month, when I caught
- 22 them.
- 23 Under the Freedom of Information Act, I got your
- 24 permit here. If I hadn't have got it, this wouldn't be
- 25 going on today, and I would probably get -- well, so, they

1 did not put this slurry wall -- this sand berm down here.

- 2 I told them about it in open business -- or open meeting.
- I told you about it in your open meeting. They
- 4 finally sent to you, that same day, a request. You sent
- 5 them a permit, way after the fact, to put that in. Now
- 6 it's in, during the time when you are not even supposed to
- 7 work on levees. Once again, they violated your -- the
- 8 rules. That's two I've seen today here. Okay?
- 9 Down here, they haven't flattened the side of that
- 10 levee. You can go in there. Some of you were down there
- 11 not too long ago. And you watch that levee. It's
- 12 supposed to be to be flat. You can look down. It goes
- 13 like this. It's -- it needs work bad. But they won't
- 14 touch it. Why won't they touch it? Is it the boulders
- 15 that they say doesn't mean anything? Is it because that
- 16 levee is built on the old, original Yuba River? The Yuba
- 17 River used to run up here. But it was blocked off back
- 18 here and -- no, I'm sorry. It used to run right along
- 19 that levee, but it was blocked off up here. Now it runs
- 20 and comes in over here. And the Corps of Engineers, John
- 21 Hess, said, "That's a gentle river." Nobody that's around
- 22 floods knows -- calls the Yuba River a "gentle river." It
- 23 is not gentle. It's uncontrolled in two tributaries. It
- 24 has one dam holding the third one. And when it comes now,
- 25 it doesn't run beside that levee. It smashes into that

- 1 levee, head on.
- 2 No man's land; the permit is valid. I have the
- 3 time here where it's supposed to go. They done part of
- 4 the work. They rushed down here and got another permit to
- 5 do it later.
- I can't defeat changing the rules after they've
- 7 already done it. I can only say, I live just below that
- 8 levee. I've lived there 47 years. I was president of the
- 9 784. I was 24 years as a deputy with Yuba County sheriff,
- 10 off and on. Different things there. I don't do this for
- 11 the fun of it; I do it for my home. Now there's a
- 12 Wal-Mart there.
- Now think about this one --
- 14 PRESIDENT CARTER: Mr. Archer, wrap up.
- MR. ARCHER: I'm going to take about two more
- 16 seconds.
- 17 This Wal-Mart store will be full. They always
- 18 are; 1500 people. When that levee breaks, there's three
- 19 exits out of there. All three of those exits exit on the
- 20 same road, North Beale Road. It's a swamp road by itself.
- 21 So when that levee breaks and somebody says, "Hey," you
- 22 are going to have a real conglomeration there. And you
- 23 can stop it by removing any further permits to Three
- 24 Rivers or Yuba County. And let me promote the new -- the
- 25 programs that's there now, to let the state and feds get

- 1 back in this and get money from the state.
- 2 The developers are not dumb. They see what I'm
- 3 saying, and they are not going to put money in this kind
- 4 of stuff.
- 5 PRESIDENT CARTER: Thank you.
- 6 Mr. Foley?
- 7 MR. FOLEY: Good morning, Board Chairman, General
- 8 Manager, Scott.
- 9 Tom Foley, Yuba City. I'm the director of a small
- 10 nonprofit group concerned with flooding.
- 11 I agree very much with Mr. Archer. I do not --
- 12 it's coming to light. I dealt with this since '04. And
- 13 it seems -- it's coming -- it's clear that Three Rivers is
- 14 probably not qualified as a levee agency for an urban
- 15 area. It has a different consideration of public safety.
- I have -- I gave you a newspaper article about
- 17 what goes to the public, about what the public reads. The
- 18 public would probably be lead to believe that the '08 is
- 19 on track. But where is the money?
- 20 And I would also like for Mr. Brunner to hear
- 21 today -- who in DWR is talking to Mr. Brunner about Prop
- 22 1E funds? Who is the person assuring Mr. Brunner? It's
- 23 in the paper that he has -- that the public is depending
- 24 on reading the paper, to assume that Three Rivers has some
- 25 sort of assurances from DWR. Now, who is the person from

1 DWR that is giving assurances to TRLIA about 1E funds?

- 2 That's not possible.
- 3 Also, I've had there with -- the next study there.
- 4 I don't think you are going to read it now, but it was a
- 5 study funded by -- yeah, I guess funded by Yuba County.
- 6 And it's called the Nexus Fee Study. The number there is
- 7 \$200 million for developer impact fees. Those fees are
- 8 the same, sewer fees, school fees, their impact fees,
- 9 developer impact fees. There is a Nexus study done of
- 10 \$200 million.
- 11 Now, coming up, to 26th, what surprises are due
- 12 for the public about that number? And how much time -- I
- 13 attended a meeting in '05, the subcommittee meetings,
- 14 developers funding buildings. How much time -- how much
- 15 months or years are going to be wasted while developers
- 16 whittle down their infrastructure impact fees?
- 17 So how much -- the Board needs to -- the Board has
- 18 a very strong hand in flood control issues, very strong
- 19 powers. The Board was formed for conflict between private
- 20 interests and public interests. Those conflicts remain.
- 21 The Board -- the public, they need to say no, to stop
- 22 interests in times. It's a big part of their function.
- I would just like a heads-up to what's coming up
- 24 at these subcommittee meetings. It's that
- 25 200 million-dollar figure out there that -- you guys are

- 1 also given assurances during this time, last year, when
- 2 before you was restrictions, about that number, the 135 --
- 3 it's in the transcript. Mr. Shapiro said comparable with
- 4 \$200 million, 201 or something like that. So that's a
- 5 number that the public -- for Nexus fee study.
- 6 Thank you.
- 7 PRESIDENT CARTER: Very good.
- 8 Mr. Brunner, did you want to -- want to take a
- 9 couple of moments?
- 10 MR. BRUNNER: Just a few moments. The Three
- 11 Rivers has built a lot of levees: Bear, Western Pacific
- 12 Interceptor Canal, Yuba. We believe they have all been
- 13 built soundly, in compliance with the process of the
- 14 permits. We would be glad to go through that process with
- 15 you. In fact, I think there's an opportunity on the draft
- 16 agenda to see if you can address that, to walk that
- 17 through with the Board, if there is still a question on
- 18 that.
- 19 We believe that that section that Mr. Archer
- 20 continues to talk to, where the boulders are, Mr. Hess
- 21 addressed that very clearly in the last meeting that was
- 22 here, as to where we are, has been involved in the
- 23 process, and that it is a sound solution. And that's
- 24 really all I have to say.
- Thank you.

1 PRESIDENT CARTER: Thank you. I have one comment:

- 2 I appreciate Mr. Archer and Mr. Foley coming and making
- 3 statements before the Board and bringing things to the
- 4 attention of the Board, that the Board is unaware of.
- 5 That is very helpful, given the short resources that the
- 6 Board staff has in terms of following up on these things.
- 7 I do truly appreciate that.
- 8 If there are issues with applicants and permitted
- 9 or non-permitted actions that are brought before the
- 10 Board, I assure you that the Board and the staff will
- 11 follow up on that.
- 12 I don't think we have all the answers to all the
- 13 questions and issues that were brought before the Board
- 14 today, but staff will endeavor to identify those answers
- 15 and make the Board aware of them, to the extent that
- 16 they are -- impact the plan of flood control, require
- 17 permits, or impact public safety.
- 18 So with that said, we'll move on.
- Do you want to say something, Butch?
- 20 VICE PRESIDENT HODGKINS: Yeah, I do.
- 21 I think that, first of all, Mr. Archer, I believe
- 22 the concern you are expressing about how that levee was
- 23 fixed, after that failure, that you absolutely believe the
- 24 things you are saying. Okay?
- 25 But I think it's also important that you

1 understand that from my standpoint -- I won't speak for

- 2 other Board members -- when the Corps stands up and says,
- 3 "We've looked at this, and we think" -- especially John
- 4 Hess, who's a guy I've worked with and have a huge amount
- 5 of respect for, that they have addressed the issue that
- 6 you are making, then from my standpoint, they have
- 7 addressed the issue.
- 8 And I will also tell you that I will acknowledge
- 9 that engineers don't know everything. And we're
- 10 constantly learning. And we may find out at some point in
- 11 the future that we didn't know everything here. Okay?
- 12 That's -- that's the nature of the business.
- 13 But from my standpoint for right now, the issue is
- 14 closed. The Corps has said, "We have looked carefully at
- 15 it." John Hess says, "They have done it right." And you
- 16 can continue to -- to voice your opinions here.
- 17 But if you -- it would make more sense to go talk
- 18 to the Corps' technical people and see if they put any
- 19 merit in what you are saying. Okay?
- I mean, I'm an engineer, but I'm not a geotech. I
- 21 don't want --
- 22 MR. ARCHER: I can't let it pass there. You
- 23 brought Mr. Hess into this again. And you say that you
- 24 believe everything he says. All right. Now, but you
- 25 can't believe it all, evidently.

1 The Corps of Engineer's Colonel Light sent me a

- 2 letter. And he said, in this -- on that work, on that
- 3 area -- right there (speaker points to overhead slide),
- 4 where we are talking about, our group, Mr. Hess, and
- 5 others have overlooked everything Three Rivers has done,
- 6 repairing that levee. They have overlooked it, sir.
- 7 Now, if they overlooked it and watched it and he
- 8 said, from start to finish -- it's in the letter. You
- 9 have it if your packet. If he was overlooking that, if
- 10 his group was over looking it, Mr. Hodgkins, they then
- 11 would have seen that they did not do A, they did not do B.
- 12 And you can say there's no permit, but it's in your packet
- 13 that shows there is a permit.
- 14 Now, they did not do A, so he oversaw that. They
- 15 did not do B, and he oversaw that, or somebody in his
- 16 group did. Because it's stated by the head Corps man, the
- 17 district engineer, Ronald N. Light, Colonel, United
- 18 States, Corps of Engineers -- he did not see them not do
- 19 that triangle sand berm.
- 20 Now, I don't believe Mr. Hess. You can believe
- 21 Mr. Hess. But he is not somebody that I'm looking up to.
- 22 When they tell me, in the letter, that they have been
- 23 watching this whole program going on by these folks, so if
- 24 they saw it going on, they saw it not going on.
- Thank you.

- 1 VICE PRESIDENT HODGKINS: Well, I --
- 2 MR. ARCHER: Okay. I will stay and argue with
- 3 you.
- 4 PRESIDENT CARTER: No. No. No.
- 5 MR. ARCHER: All right. Then I'll stop right
- 6 there.
- 7 PRESIDENT CARTER: I'm sorry.
- 8 I think staff needs to clarify this issue on the
- 9 permits and whether the permits exist or not.
- 10 Mr. Bradley, could you speak to this? If not,
- 11 maybe Mr. Punia?
- 12 GENERAL MANAGER PUNIA: I will let Steve first
- 13 talk on this subject.
- 14 CHIEF ENGINEER BRADLEY: I think -- I want some
- 15 time to take a look at this. There's about eight permits
- 16 that have been issued for the work, up on Three Rivers.
- 17 This has been a very complex project with pieces and
- 18 various permits.
- 19 I did want to clarify one thing: The seepage berm
- 20 adjacent to the slurry wall, on Reach E, that we talked
- 21 about earlier, was part of the permit. It did require a
- 22 variance to work during -- not during the flood season,
- 23 that we issued later. I believe they had some -- it was
- 24 planned to be constructed during the non-flood season.
- 25 They had some acquisition issues. When those were

1 resolved, I believe the contractor proceeded forward

- 2 without getting a variance.
- 3 When we were notified, we contacted them, worked
- 4 out the issues, eventually the issue of the variance. I
- 5 was a little perturbed and had let them know it at the
- 6 time. But we have, as usual, worked these things out.
- 7 So it was completed under the issuance of a
- 8 variance, to work during non-flood season. January which,
- 9 you know, is a very dry -- well, the driest January on
- 10 record. The weather was good, and the work was not
- 11 substantial.
- 12 PRESIDENT CARTER: Mr. Punia?
- MR. ARCHER: There are three permits.
- 14 PRESIDENT CARTER: Mr. Punia?
- 15 GENERAL MANAGER PUNIA: I just want to add, what
- 16 Steve is saying, on the reach where that slope issue is,
- 17 that work gets -- the applicant has to provide more
- 18 information on that. And then their plan is to address it
- 19 when they're including the levee raise. That work hasn't
- 20 been authorized to proceed in that reach.
- 21 PRESIDENT CARTER: So an application has been
- 22 received, but work has not been authorized? So I think
- 23 there's some confusion here. And the staff will address
- 24 it.
- With that, we are going to move on.

1 There are no items on -- under the consent

- 2 calendar, Item 9.
- We will move on to requested actions, Item 10,
- 4 project studies -- project or study agreements, Yuba River
- 5 Basin Project.
- 6 Mr. Kerr?
- 7 MR. KERR: Good morning, President Carter, General
- 8 Manager Punia, Members of the Board.
- 9 I've got some materials here that I would like to
- 10 see if Lorraine would distribute them to you.
- 11 Item 10 is a letter for your consideration to the
- 12 Corps, to request that they review work being performed by
- 13 the local entities to see if it is eligible for credit
- 14 under the Yuba Basin Project, which is currently a Rec
- 15 Board and Corps sponsored project.
- We feel that that work is most likely consistent
- 17 with the future project. And I would just like to give
- 18 you a status update of where we are at with this letter.
- 19 And then Mr. Ric Reinhardt, from the local sponsor, is
- 20 here to discuss more specifically what the work will
- 21 entail.
- We received a request -- the Rec Board received
- 23 this request last month, to forward their request to the
- 24 Corps. We began preparing the letter immediately to
- 25 transmit their request, and we feel that there is indeed

1 an urgency to preserve the schedule to keep this moving as

- 2 quickly as possible.
- 3 The Corps needs to respond with their assessment
- 4 of this request before the local entity can actually begin
- 5 its construction. Sometimes the review will take many
- 6 months. So we want to get this request in as soon as
- 7 possible. So me and my staff have given this our highest
- 8 priority to move this forward.
- 9 In the process of preparing this letter, we asked
- 10 the Corps to review it for sufficiency, to see that it met
- 11 all of its needs. We don't want to have them to kick it
- 12 back to us and delay this effort whatsoever.
- 13 They came to us Tuesday, stating that they would
- 14 really like to see an attachment that discusses, in
- 15 detail, specifically what the local entity would like to
- 16 construct, their methodologies, and different reaches that
- 17 will have the specific measures to take place. That put
- 18 quite a strain on us. We have been scrambling and working
- 19 with the local sponsor. And Jay Punia has also worked
- 20 with us to assemble the materials we needed for your
- 21 packet. We just received the attachment this morning, in
- 22 the Rec Board meeting, that the local sponsor has
- 23 prepared, to describe in detail the works they hope to
- 24 accomplish.
- Our staff hasn't had the ability to review that in

- 1 detail yet. We really wanted to bring you a complete
- 2 package, but at this time the package is still a draft.
- 3 If there's no questions for me, I would like to
- 4 give the opportunity to Mr. Reinhardt to speak more
- 5 specifically to the construction.
- 6 (Thereupon an overhead presentation was
- 7 presented as follows.)
- 8 MR. REINHARDT: Thank you, President Carter,
- 9 General Manager, Members of the Board. My name is Ric
- 10 Reinhardt. I'm here on behalf of Yuba County Water Agency
- 11 today, who is the local sponsor to the Reclamation Board
- 12 for the federal project, Yuba River Basin project.
- 13 What we are here today to talk about is continuing
- 14 to secure credit for the work that the state of California
- 15 and the Three Rivers are investing in RD 784 and making
- 16 sure that those expenditures are ultimately creditable
- 17 towards the federal project.
- 18 To date, we've secured 86 million in Section 104
- 19 credit for work that Three Rivers has done under Phases 1,
- 20 2, and 3; and the segment we constructed this last year,
- 21 on Phase 4 of Yuba.
- This credit request is for the Segment 1 and 3
- 23 work on Feather River, that we want to proceed to
- 24 construction with it, during this next construction
- 25 season.

1 The Segments 1 and 3 are located just up and

- 2 downstream of the setback levee. The setback levee itself
- 3 is Segment 2, and that will be made as part of a future
- 4 104 request.
- 5 --000--
- 6 MR. REINHARDT: The total request is
- 7 \$32.7 million, which, if approved, would raise the total
- 8 limit of our available credit to \$118.7 million.
- 9 That's the conclusion of my presentation.
- 10 Do you have any questions?
- 11 PRESIDENT CARTER: Mr. Punia?
- 12 GENERAL MANAGER PUNIA: Jay Punia, general manager
- 13 of Reclamation Board.
- 14 We were hoping to have this package ready where
- 15 you can approve the letter, but with the comments
- 16 receiving from the Corps, this package got delayed.
- 17 It's in the best interest of the state and the
- 18 Yuba County to proceed with this letter so that it's not
- 19 delayed. If the letter is delayed, there's a chance that
- 20 the construction may start and we may miss the opportunity
- 21 to get the Section 104 credit.
- 22 So I'm requesting the Board, if they are willing
- 23 to give me the delegation, to the general manager, so that
- 24 we can send this letter and not miss the opportunity to
- 25 seek Section 104 credit.

1 So the package of -- the draft package is in front

- 2 of you. If you will authorize, then I will sign on behalf
- 3 of the Board and send this package to the U.S. Army Corps
- 4 of Engineers next week.
- 5 LEGAL COUNSEL MORGAN: Just to clarify, subject
- 6 to -- the letter would be substantially in compliance with
- 7 what you see before you, but it would be modified as
- 8 necessary, based on consultation with the Corps of
- 9 Engineers.
- 10 GENERAL MANAGER PUNIA: That's correct.
- 11 PRESIDENT CARTER: And can we expect the Corps to
- 12 have the -- their requirements and the letter complete by
- 13 next week?
- 14 GENERAL MANAGER PUNIA: That's the goal here. I
- 15 think we got all the pieces together. I'm confident that
- 16 we will have all the pieces by the next week, so that we
- 17 can send the letter to the Corps.
- 18 Tim, correct me if I'm wrong.
- 19 MR. KERR: I think you are correct, Jay.
- 20 SECRETARY DOHERTY: Would it be possible for us to
- 21 read this during our noon hour?
- 22 GENERAL MANAGER PUNIA: Yes, definitely.
- 23 SECRETARY DOHERTY: Good. Thank you.
- 24 GENERAL MANAGER PUNIA: And on a similar path, the
- 25 letter that you approved at the last meeting, from the

1 Sacramento Area Flood Control Agency, requesting a similar

- 2 request for their Section 104 credit.
- 3 SECRETARY DOHERTY: Right.
- 4 PRESIDENT CARTER: So does the Board have any
- 5 problem with tabling this until after our lunch recess, to
- 6 give the Board a chance to review the letter contents?
- 7 Okay. So we will go ahead and do that.
- 8 MR. KERR: Thank you very much.
- 9 PRESIDENT CARTER: Thank you.
- 10 Okay. Next on the agenda, there are no items
- 11 under Property Management or Enforcement, so we are on to
- 12 applications.
- 13 Item No. 13, Application No. 17659-A, River
- 14 partners in Glenn County.
- 15 Mr. Fua?
- 16 SUPERVISING ENGINEER FUA: For the record, my name
- 17 is Dan Fua, supervising engineer for the Reclamation
- 18 Board.
- 19 President Carter and members of the Board, good
- 20 morning.
- 21 First, I would like to thank you, Lady Bug, for
- 22 bringing today the elderberry jam. It was good. It was
- 23 the first time I have tasted it.
- 24 SECRETARY DOHERTY: Jelly.
- 25 SUPERVISING ENGINEER FUA: Jelly. Okay.

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1 I have a little PowerPoint presentation for this

- 2 item.
- 3 (Thereupon an overhead presentation was
- 4 presented as follows.)
- 5 SUPERVISING ENGINEER FUA: Okay. I would like to
- 6 begin my presentation by giving you a brief overview to
- 7 refresh your memory of the River Partners application.
- 8 This application was first brought to you for
- 9 consideration last August 20th, 2006. In that meeting,
- 10 several issues of concerns, and you tabled the application
- 11 for future consideration.
- 12 You had instructed the applicant to come back
- 13 before you, when additional information becomes available,
- 14 to address the issues and concerns.
- 15 For the last four months, your staff have worked
- 16 with Levee District 3 and the applicant and discussed the
- 17 issues and concerns to try to resolve those.
- 18 River Partners have also provided staff with
- 19 additional information in an effort to address our
- 20 concerns and some of the Levee District 3.
- 21 --000--
- 22 SUPERVISING ENGINEER FUA: Again, this is to
- 23 refresh your memory. This is an aerial map of the project
- 24 site. The subject of the application is actually just the
- 25 136 acres. And the project applicant is proposing to

1 replace an existing walnut orchard and plant it with mixed

- 2 riparian vegetation including elderberry shrubs.
- 3 As you recall, the issues that were discussed and
- 4 went unresolved last -- October Board meeting are the
- 5 following:
- 6 We are concerned about introducing elderberry into
- 7 the site because -- for the reason that it might impact
- 8 our ability, a limited exclusive ability, to adequately
- 9 maintain our flood control system. And concerns were also
- 10 raised that the elderberry might propagate and migrate
- 11 outside the project site, again, bringing the same problem
- 12 that it caused to the levees outside this project area.
- 13 The second concern or issue is a long-term
- 14 maintenance and financial plan for this project site.
- 15 Obviously, we want this project to be maintained so that
- 16 the Butte Basin flood-carrying capacity will be
- 17 maintained, and it will be able to protect your flood
- 18 control system.
- 19 Third issue is the hydraulic impact. There were
- 20 some questions about the hydraulic impact and especially
- 21 the cumulative impacts about the project.
- 22 And the last issue of concern is the loss of tax
- 23 revenue, when this property is transferred to a state
- 24 agency or federal agency.
- 25 --000--

1 SUPERVISING ENGINEER FUA: Okay. So as I've said,

- 2 the applicant has submitted a number of supporting
- 3 documents to try to address the issues of concerns that
- 4 were raised.
- 5 The U.S. Fish and Wildlife Services submitted a
- 6 letter clarifying the Safe Harbor Agreement. The
- 7 Department of Fish and Game has submitted a letter
- 8 assuring us that, you know, if the property is transferred
- 9 to them, they would be willing to provide the long-term
- 10 maintenance.
- 11 The applicant also submitted updated hydraulics of
- 12 the existing hydraulic model on the Sacramento River and
- 13 the Butte Basin.
- 14 And lastly, staff -- this is mostly Scott and the
- 15 legal counsel, have prepared some special conditions in
- order to address the concerns and issues.
- 17 Let me go back to the U.S. Fish and Wildlife
- 18 service letter. The letter, which I hope is in your
- 19 package, actually clarified the incident uptake
- 20 authorization granted by the Safe Harbor Agreement, and
- 21 especially the service clarified that. Levee District 3
- 22 or any other maintaining agency can do their flood control
- 23 management activities without having to comply with
- 24 regulatory restriction.
- 25 In other words, LD3 or the Department of Water

- 1 Resources can conduct the routine maintenance on the
- 2 levees or along the easements of the levees, say, for
- 3 example, working around, working here, or even to the
- 4 extent of removing the elderberry without the regulatory
- 5 restriction.
- 6 And you know, there is a limit. If in fact, we
- 7 need to remove the elderberry plants in this site, just
- 8 this site, which they call the inroad property, the limit
- 9 is that -- you know, it shall be up to the existing
- 10 baseline condition, which, on this site, is one elderberry
- 11 plant.
- 12 The Department of Fish and Game letter, they sent
- 13 a letter and they expressed their support of the project
- 14 and also expressed their willingness to maintain the site
- 15 if it is transferred to them. They told us, the
- 16 Department of Fish and Game has a budget and has the
- 17 resources to do long-term maintenance.
- 18 In fact, they cited their current management of
- 19 the Upper Butte Basin Wildlife Area. They are responsible
- 20 for maintaining that wildlife area.
- 21 The third supported document is the updated
- 22 hydraulic analysis. And what you see here --
- --00--
- 24 SUPERVISING ENGINEER FUA: -- is the velocity
- 25 profile that was generated by the updated hydraulic model.

1 This is the project site over here. And the color

- 2 of this hydraulic profile denotes the velocity of the
- 3 water flowing through the Butte Basin and the Sacramento
- 4 River when it follows up the design or capacities
- 5 introduced.
- 6 Like in Butte Basin, this model used 111 cubic
- 7 feet per second. And on the left side, you can see what
- 8 velocity corresponds to the color. Like in the project
- 9 site, it's purple. And if you look at here, that is
- 10 equivalent to about .5 feet per second velocity, at
- 11 111,000 cubic feet per second. Okay. That translates --
- 12 see, if the flow is restricted here, this project site, so
- 13 that the velocity approaches zero, that translates to
- 14 about .05 an inch of water surface elevation, you know,
- 15 back water flows.
- The staff believes that, you know, that increase
- 17 in the water surface elevation will not redirect the flow
- 18 back into the Sacramento floodplain. So in other words,
- 19 even if that flow is restricted to a point where it
- 20 approaches, the velocity approaches zero, the water will
- 21 be contained within the Butte Basin.
- 22 So in other words, the bottom line is, staff
- 23 doesn't believe that there is a hydraulic impact for this
- 24 project site if it's approved.
- 25 Concerns were raised about cumulative impacts of

1 similar projects that may be built within the Butte Basin.

- 2 As you can see, there is not much area within the Butte
- 3 Basin where the velocity is similar to the project site.
- 4 Most of the area has, you know, high velocity. And staff
- 5 would not recommend that the Board would allow restoration
- 6 projects of these high velocity areas.
- 7 So if they build, you know, restoration projects
- 8 within the low velocity areas, there probably would be
- 9 cumulative impacts because of the real low velocity and
- 10 the rise in water surface elevation.
- 11 --000--
- 12 SUPERVISING ENGINEER FUA: As I said, staff also
- 13 have developed some special permit conditions in order to
- 14 address the concerns about elderberry, about the long-term
- 15 financial plan, about the hydraulic impacts, and about the
- 16 loss of tax revenue.
- 17 And one of the special conditions that we had
- 18 developed in order to address the long-term maintenance
- 19 and the elderberry planting is to require River Partners
- 20 to enter into an agreement of the Board to ensure that
- 21 continued maintenance of the project site is done.
- The second condition is to require River Partners
- 23 to restore the site prior to the transfer of the property
- 24 unless -- unless the organization of the individual that
- 25 will take over the site will agree to enter into a similar

- 1 agreement with the Board.
- 2 Also, we developed a condition, a special
- 3 condition that River Partners will restore the site a year
- 4 before the Safe Harbor Agreement expire. And it's 25-year
- 5 term. Unless first, the service would have another
- 6 biological opinion where they would authorize the intake
- 7 authorization or, of course, unless, the Valley Elderberry
- 8 Longhorn Beetle....
- 9 And the last special condition that we developed
- 10 is to address the funding -- the loss of funding where the
- 11 property is transferred to a government agency. And that
- 12 is -- you know, we require River Partners to contribute a
- 13 dollar amount that's equivalent to the tax loss when and
- 14 if the property is transferred to a government agency.
- 15 --000--
- 16 SUPERVISING ENGINEER FUA: So with that, those
- 17 additional information that we received and after review
- 18 of those additional information, the staff recommendation
- 19 would be to approve the draft permit.
- 20 ---00--
- 21 SUPERVISING ENGINEER FUA: And I will conclude my
- 22 presentation with a general vicinity map of the project
- 23 area. The red, that's the project.
- 24 But anyway, that's the general vicinity map of the
- 25 project, with the Butte Basin and the Sacramento River.

1 That concludes my presentation. And I would be

- 2 ready to answer any questions you may have.
- 3 PRESIDENT CARTER: Are there any questions for
- 4 Mr. Fua?
- 5 SECRETARY DOHERTY: Mr. Fua, in the previous study
- 6 done in -- I believe it was in the '80s, the environmental
- 7 impact report for the Butte Basin overflow area, they
- 8 stated that care must be taken to not unduly burden the
- 9 Butte Basin.
- 10 Now, there's already 96 acres already planted to
- 11 elderberries, and to native glasses and whatnot, just
- 12 adjacent to this 136 acres.
- Now, is that going to slow down the flow of the
- 14 water, although minimally, so that the water is going to
- 15 remain in this Butte Basin area longer than it used to?
- 16 --00o--
- 17 SUPERVISING ENGINEER FUA: Well, according to the
- 18 model, the project area is right here, and that includes
- 19 the 96-acre parcel, and that includes all of River
- 20 Partners' property. And as you can see, the velocity in
- 21 this area is really slow. And as I've said, that
- 22 translate into a -- you know, water surface elevation of
- 23 about .05 of an inch.
- 24 And it's staff's opinion that it would not really
- 25 impact the hydraulic capacity of the Butte Basin Channel

- 1 if the development is restricted in a low velocity area.
- 2 Of course this is a model. And the model only is accurate
- 3 on the input that it's using. So we got to be very
- 4 careful in using the model as an absolute fact. It isn't.
- 5 MEMBER RIE: Question: How many elderberries are
- 6 they planting or proposing to plant?
- 7 SUPERVISING ENGINEER FUA: 1,500 plants.
- 8 MEMBER RIE: I'm just taking a look at the CEQA
- 9 document, and it says, "a minor alteration of land." It
- 10 just seems to me like 1500 plants is not that minor.
- 11 SUPERVISING ENGINEER FUA: Well, maybe it is
- 12 minor -- I don't know. It's relative. We're talking
- 13 136 acres or 259 total acres out of a thousand acres in
- 14 the basin. And maybe that's how they arrive at that
- 15 conclusion.
- MEMBER RIE: 259 acres out of a thousand acres?
- 17 SUPERVISING ENGINEER FUA: No. Several thousands
- 18 of acres in the Butte Basin. 259 includes the 96 and 27.
- 19 MEMBER RIE: So 1500 plants over 259 acres?
- 20 SUPERVISING ENGINEER FUA: No, 136.
- 21 MEMBER RIE: 136?
- 22 SUPERVISING ENGINEER FUA: There is no elderberry
- 23 plant allowed in the 96.
- 24 MEMBER RIE: Okay. Thank you.
- 25 PRESIDENT CARTER: Mr. Fua, can you tell us where

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1 the existing elderberry bush is? Can you show us on the

- 2 map?
- 3 --000--
- 4 SUPERVISING ENGINEER FUA: Right on the 127 acres
- 5 parcel. Correct me if I'm wrong, staff of River Partners,
- 6 but it's right here, near the levee, actually.
- 7 PRESIDENT CARTER: So it's in the 27 acres. Is
- 8 that part of the project area? I thought the 136 was the
- 9 project area.
- 10 SUPERVISING ENGINEER FUA: Well, the Safe Harbor
- 11 Agreement covers the entire 259 acres. So in other words,
- 12 if we need to remove all the elderberries, 136 acres
- 13 planted, we can do it, or they can do it.
- 14 PRESIDENT CARTER: Is the existing elderberry bush
- 15 within the maintenance area of the levee or the flood
- 16 control structures?
- 17 SUPERVISING ENGINEER FUA: I would like to have
- 18 River Partners respond to that because you guys did the
- 19 survey on that. Would you like to -- what exactly that is
- 20 it close to, to the levee?
- 21 MR. EFSEAFF: Hello. For the record, my name is
- 22 Dan Efseaff. I'm a restoration ecologist with River
- 23 Partners in Chico, California.
- The existing baseline elderberry, approximately,
- 25 in this area, is right here. And it is on the river side

- 1 of the levee.
- 2 PRESIDENT CARTER: Is it within the maintenance
- 3 easement of the levee, right now?
- 4 MR. EFSEAFF: I don't believe so.
- 5 Yeah, my understanding, that easement goes 10 feet
- 6 from the toe of the levee, and I think it's beyond that
- 7 area.
- 8 In either case, the Safe Harbor Agreement protects
- 9 anything on the entire property.
- 10 So the way the baseline works is, in exchange for
- 11 that one elderberry out there, it could be at the end of
- 12 the term, replaced anywhere at the site. And the 1500
- 13 that are planted could be taken out of baseline.
- 14 The -- your amount is somewhat arbitrary because
- 15 it's just the term of the agreement. And it can be
- 16 reauthorized.
- 17 I want to point out that Shannon Holbrook and Rick
- 18 Kuyper from the U.S. Fish and Wildlife are here. And they
- 19 could answer -- a lot more authority, any questions you
- 20 might have on the Safe Harbor specifically.
- 21 PRESIDENT CARTER: Any other questions for staff?
- 22 SECRETARY DOHERTY: Not right now.
- 23 PRESIDENT CARTER: Okay. Then we will open it up.
- 24 Mr. Efseaff, did you want to address the Board? I
- 25 have a card for you.

- 1 MR. EFSEAFF: Yes.
- 2 PRESIDENT CARTER: While we're waiting, I would
- 3 like to remind you, Mr. Efseaff, to limit your comments to
- 4 five minutes, please.
- 5 MR. EFSEAFF: Thank you, President Carter.
- I wanted to just go over a couple of comments that
- 7 came up the last meeting, that I wanted to address and
- 8 some of the issues that came up and wanted to handle
- 9 those. The first thing -- and I will go through this
- 10 pretty briefly, unless there's questions.
- 11 (Thereupon an overhead presentation was
- 12 presented as follows.)
- 13 MR. EFSEAFF: The history on the site, this
- 14 project did come before the Glenn County Board of
- 15 Supervisors in 2000, and they adopted a resolution. So
- 16 they were neutral on the land acquisition.
- 17 I know that was one of the questions that came up.
- 18 And we did provide that. One of the materials that we did
- 19 submit as part of the site was --
- 20 --000--
- 21 MR. EFSEAFF: -- a long-term management plan. It
- 22 wasn't included in the packet. So that is available.
- Mr. Fua? Mr. Fua? We had submitted a long-term
- 24 management plan for the property. And at least the copy
- 25 that we received wasn't in there. Was that -- do you have

- 1 that available for board to review?
- 2 SUPERVISING ENGINEER FUA: It's a draft. It's in
- 3 there, yeah.
- 4 MR. EFSEAFF: Yeah.
- 5 Anyway, we have that available.
- 6 A couple of pictures. There were some questions
- 7 about kind of context, I think. And this might help a
- 8 little bit. Property is approximately right here. They
- 9 started -- the project levee is here. The basin in this
- 10 area, you know, there are several overflows that go across
- 11 the channel here. And the ore folks in here can speak
- 12 with it. But it gives you a little picture on -- as to
- 13 where the property location is, kind of context of it.
- 14 --000--
- 15 MR. EFSEAFF: There are a couple of things -- kind
- of to know the site a little bit better, I wanted to point
- 17 out a couple of photos. There were a series of photos
- 18 that were brought up last time, that were not of our
- 19 levee. This is actually our levee right now --
- 20 --000--
- 21 MR. EFSEAFF: -- on site, just a few days ago.
- 22 So it's relatively clean. And my understanding
- 23 is, there's no issues with current management, current
- 24 conditions on our levee.
- 25 --000--

1 MR. EFSEAFF: I do want to point as well -- there

- 2 was a correction I wanted to make on Mr. Fua's
- 3 presentation. And that's on the east field, this area
- 4 right in here. There are 11 DWR elderberry that were put
- 5 in place under a special condition permit that were just
- 6 put in last year, in July, as part of the emergency levee
- 7 repairs.
- 8 Our planting out here, the design -- let me give
- 9 you a quick show of it.
- 10 --000--
- 11 MR. EFSEAFF: Oops. Wrong place.
- 12 --000--
- 13 MR. EFSEAFF: Kind of a view of the site --
- 14 technical difficulties.
- 15 This is looking at the site from the southeast
- 16 corner of the property. This is from one of our photo
- 17 points. We have specific places on site where we actually
- 18 return to, over time. This is looking north from that
- 19 point.
- 20 This is taken from the same location. We had a
- 21 much lower density process area of the site and has plant
- 22 density with a lot of deer grass and other kind of
- 23 herbaceous low plant material. The idea behind it was to
- 24 allow conveyance, water in this area goes essentially
- 25 north-south. We're facing north in this picture.

1 --000--

- 2 MR. EFSEAFF: On the north end of that is a big
- 3 grassland area. You are looking at a large, significant
- 4 grassland planted in here. This was also orchard prior to
- 5 2002. It's now approximately 50 or 60 acres of grassland,
- 6 open area on that. That's pretty evident when you look at
- 7 the -- compare this map with the previous map. The tree
- 8 rows are east-west orientation. No previous permit or
- 9 hydrology done with it. This is oriented in a north-south
- 10 direction with flood flows and adjusted for the model
- 11 part. You see the open area here, on the west.
- 12 --000--
- 13 MR. EFSEAFF: It's the reason why I'm bringing up
- 14 that old picture on there, on here, to the east, is that
- 15 this low flow area in here is where we are proposing the
- 16 latest restoration. And it has a lot of similarities to
- 17 the other side.
- 18 --000--
- 19 MR. EFSEAFF: There were some questions, I think,
- 20 about the -- what does it look like over time. And we
- 21 have some good indication on this site of what that might
- 22 be, just by looking at three-year-old restoration next
- 23 door. But also there are some other things going on in
- 24 the area.
- To the north, we are surrounded essentially by

- 1 conservation on -- on three sides. There's
- 2 partially-owned conservation easement to the north.
- 3 To the east here is a duck club. And then to the
- 4 far west is a little corner that touches the Fish and
- 5 Wildlife service property. To the south, we have private
- 6 landowners.
- 7 When we did the property acquisition, we got
- 8 letters of support from all adjoining landowners, not just
- 9 Fish and wildlife, but all the three -- on all three
- 10 sides. And we have very amiable relations with them.
- 11 --000--
- 12 MR. EFSEAFF: When we look to the north, this is
- 13 an open field that's been open for at least 30 years.
- 14 There's not a whole lot of recruitment there. And I know
- 15 that was one of the questions that came up. Llano Seco
- 16 now has 12,000 acres in ownership, and there aren't any
- 17 elderberries there. There's not any elderberry on our
- 18 fence line. So that might address some of the concerns
- 19 about migration on to other areas.
- 20 --00o--
- 21 MR. EFSEAFF: Let me go back for a second.
- --000--
- PRESIDENT CARTER: If you could try and wrap it,
- 24 please.
- 25 MR. EFSEAFF: I will -- just really quickly.

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1 The Hidden Mallard Duck Club did a planting about

- 2 20 years ago. This is their planting area. There's not a
- 3 whole lot of improvements past their tree rows. And
- 4 that's quite evident from their photographs.
- 5 And I guess it's kind of the final bit of
- 6 information, would be the riparian area to the far north.
- 7 This has been untouched, and this is far better
- 8 soil than what we have on site. It's a relatively open
- 9 area in here, with large trees, an evergreen understory
- 10 with sedge on it that keeps a lot of the things coming in.
- 11 Our soil on site is going to be far -- this is
- 12 right here. The soil type changes markedly across our
- 13 site here.
- 14 --000--
- MR. EFSEAFF: Do you have any questions?
- PRESIDENT CARTER: Any questions for Mr. Efseaff?
- 17 Okay. Thank you.
- 18 Mr. Ellis?
- 19 MR. ELLIS: Thank you, President Carter and
- 20 Manager Punia and Members of the Board.
- 21 I'm very concerned about our total flood control
- 22 system. I think it has to be handled as a total unit. It
- 23 was designed that way, to operate as one unit so that each
- 24 part depends on the proper functioning of the other parts,
- 25 so that we all benefit. That is the system-like benefit

- 1 of public safety. I don't think we need any more
- 2 elderberry bushes in our floodways. We attract the
- 3 endangered species, the elderberry beetle, and if they
- 4 come -- are found on their property, then that triggers a
- 5 whole lot of other restrictions on the maintenance
- 6 agencies.
- 7 I think it would very adversely affect our ability
- 8 to clean up and maintain those channels. I think despite
- 9 the last presentation, I think the propagation, offsite,
- 10 is a potential that is real.
- I think we can't forget the cumulative effects of
- 12 these projects; a little bit here, a little bit there, and
- 13 pretty soon, you have got a significant effect. I think
- 14 you must keep that in mind.
- 15 And I hate to say this, but I'm concerned about
- 16 the enforcement of these very special provisions in your
- 17 permit. We have flowage easements that date back to 1919
- 18 and on forward, to the '40s, that I'm aware of. There are
- 19 very significant restrictions on what can happen within
- 20 our flood control system. And these easements have not
- 21 been enforced. And enumerate several areas in our area --
- 22 and incidentally, I forgot; I didn't identify myself. I'm
- 23 Tom Ellis. I'm from Colusa Basin and President of West
- 24 Side Levee District.
- 25 I can show you areas within our area that have

- 1 been adversely affected by the fact that these flowage
- 2 easements have not been enforced. So I have -- I'm a
- 3 little suspect on the enforcement of these very special
- 4 provisions within these permits.
- 5 This Board changes from time to time. And I think
- 6 some board might be more inclined to enforce them than
- 7 other boards. I hate to tell you that. But my mind is
- 8 clouded on your enforcement abilities.
- 9 And the third thing -- the last thing that I want
- 10 to point out is, I think we have to dispel the idea that
- 11 we have excess capacity north of Sacramento, in our flood
- 12 control channels. We do not. We've had trouble in 1997,
- 13 you know, the break in the marina area. But we really
- 14 don't have excess capacity up there. And we've got a lot
- 15 of vegetative growth and sediment buildup of sediment in
- 16 those channels. So if we had any excess capacity, it's
- 17 been taken up.
- 18 And so I would encourage you not to allow
- 19 elderberry bushes to be planted in this area.
- Thank you.
- 21 PRESIDENT CARTER: Any questions for Mr. Ellis?
- Thank you.
- 23 MR. EFSEAFF: Mr. Carter? I just -- just one
- 24 clarification. I neglected to mention, I have submitted a
- 25 letter from Dr. Theresa Talley, addressing the potential

1 spread and growth of elderberry. And that's in the

- 2 material that we just handed you.
- 3 PRESIDENT CARTER: Thank you. Mr. Spannagel?
- 4 MR. SPANNAGEL: Good morning. My name is Mark
- 5 Spannagel with Assemblyman LaMalfa's office. Thank you
- 6 for letting me be here today.
- 7 We have just come in association with the levee
- 8 districts to address our concerns about this project. You
- 9 have put forward a number of conditions which we
- 10 appreciate. It's good on one of those things. Some of
- 11 the long-term impacts, though, regarding funding is still
- 12 up in the air. There's issues about what happens when the
- 13 state or the feds take over.
- 14 This property -- will the levee district continue
- 15 to have funds for maintenance? Will the county still have
- 16 tax revenue coming in? Those are issues that really need
- 17 to be looked hard at.
- 18 Also, elderberries are a serious issue there, as
- 19 Mr. Ellis has spoke to.
- 20 The SRCAF still has not developed a good neighbor
- 21 policy. The neighboring farms could be impacted and
- 22 they -- there is no policy currently to protect them.
- 23 Something that we would not look favorably on, continuing
- 24 to put more elderberries, which put more farmers and other
- 25 impacts on the neighbors, put them at risk. So -- and

1 this Safe Harbor program, there's a lot of issues with

- 2 neighbors with that, not wanting to enter into that.
- 3 So there's still a lot of issues we have with
- 4 this. We hope you will continue to work with the levee
- 5 districts. You have been very positive in that aspect,
- 6 and I look forward to working with you in the future on
- 7 this.
- PRESIDENT CARTER: Thank you.
- 9 Any questions for Mr. Spannagel?
- 10 Thank you. Mr. Larrabee?
- 11 MR. LARABEE: Good morning. Thanks for having me
- 12 again. My name is Eric Larrabee. I'm a trustee of Levee
- 13 District 3.
- 14 And Mr. Hodgkins, it is, I appreciate your
- 15 comments earlier about red tape and bureaucracy. I don't
- 16 appreciate -- I don't particularly enjoy coming down here
- 17 and having to go through all this. But I think it's
- 18 necessary.
- 19 Looking back in the rearview mirror is no good;
- 20 this is where we are today. We need to go forward here.
- 21 And you people are in charge of this levee. And I really
- 22 want you to be responsible, as we feel you are, and make
- 23 some decisions, the right decisions.
- I have specific issues with this permit. All in
- 25 all, I just received the staff report last night, and I

1 have briefly looked through it. And I'm not an engineer

- 2 or biologist. But I've lived out there my whole life.
- 3 And I have been involved with enough stakeholder boards,
- 4 advisory Board, scientific Boards, to do the work that I
- 5 do, in farming, both on a federal and state level, to know
- 6 that some of this stuff in here casts a little bit of a
- 7 suspect to me, as far as the information goes.
- 8 And I don't want to pick this apart but, you know,
- 9 for example, the income tax study, they assumed an
- 10 8 percent discount rate. I think that's assuming they're
- 11 given the money to invest. I haven't been on a public
- 12 board with public money ever. If that's anywhere close to
- 13 that, then you certainly would be risking -- and not be
- 14 doing yourself -- not be acting in good faith to -- to the
- 15 people you respect, to have that. It's more like four.
- And if you read the numbers there, that whole
- 17 timeline it's -- I think there's a credibility thing
- 18 there.
- 19 Also, regarding the flood map, I mean, I can tell
- 20 you, from living out there, and I have grown up there my
- 21 whole life. I live out there. I'm a landowner out there.
- 22 When the water enters the Butte Basin overflow area, the
- 23 three Bs, and it's on the Web site. The historical 57
- 24 design fill is 114.5 foot of elevation.
- 25 I have driven up, just this last winter -- not

1 this winter, the year before, we haven't had much high

- 2 water this year, yet. And at 110 and a half, on your
- 3 realtime markers, on your DWR Web site, I've driven up and
- 4 watched the water fill up the sloughs over the old Nichols
- 5 property and begin to enter the Butte Basin overflow area.
- 6 And I don't know if any of that's being
- 7 incorporated in these new models. That's four foot of
- 8 elevation of additional water that comes sooner, that
- 9 lasts longer, and fills this whole area up like a bathtub.
- 10 There's only about 80-foot elevation of this
- 11 area -- mean, sea level. Sacramento is about 80 miles
- 12 south as the crow flies. It's very flat. The water
- 13 spreads out. Not so much velocity. But it just gets
- 14 deeper and deeper and deeper.
- 15 And in this project, as indicated, there would be
- 16 some impact, although negligible. But it is impact. And
- 17 I think anybody, as anyone else, should be responsible for
- 18 mitigating those impacts. It's one big system. You can't
- 19 do something up here and have a blockage in your drain
- 20 down here. This basin needs to be able to empty out.
- 21 It's a cumulative impact.
- 22 Specifically, my concerns are the elderberry Safe
- 23 Harbor Agreement. I first learned of this, this summer.
- 24 Mr. Efseaff called me when they were going to ask me
- 25 for -- to enter on this encroachment permit. And I

1 thought about it. The one thing that strikes me is that

- 2 they've had this agreement with the U.S. Fish and
- 3 Wildlife, but they never stopped to talk -- at least I
- 4 haven't heard them -- anybody, of the neighbors, who would
- 5 actually sign this thing.
- I mean, you have a contract between a landowner
- 7 and an agency, and they will agree to do what they want to
- 8 do. But if it spills over onto my private property, I'm
- 9 required to sign the same contract, allow access, baseline
- 10 conditions, all these issues, when I didn't have anything
- 11 to do with it in the first place. And that is troubling
- 12 to me.
- 13 Also, as an example of elderberries -- I mean, it
- 14 was mentioned earlier -- you stop emergency levee control
- 15 work here, last summer, to remove 11 elderberry plants.
- 16 And I don't know where all these letters and people were
- 17 talking then, how much time and effort went into that, to
- 18 relocate 11 elderberry plants when you had a state mandate
- 19 for the governor to do something about this emergency
- 20 situation.
- 21 We have been notified recently, through the Board,
- 22 that because of our maintenance issues on Levee District
- 23 3, and there are reports generated every spring and fall
- 24 for the inspections, from the Corps of Engineers, that
- 25 unless we improve, we will be removed from this list of

1 this PL 84-99 funding, which is essentially money, federal

- 2 money, that an agency can apply for, if you have a high
- 3 water event, high water damage, and you get into these
- 4 very expensive fixes that we could never afford.
- 5 Now, because of the condition of the levee and the
- 6 history of not maintaining it properly, we're -- we may be
- 7 in jeopardy of losing that ability for that funding.
- 8 They sent with it the reports. And I have all
- 9 this. I'm not going to burden you with this today. I'm
- 10 certain you already may have it. I'll give it to you, if
- 11 you don't.
- 12 There are pictures, and many of the pictures of
- 13 this areas, which they cite as issues, are the same
- 14 pictures that I bring down to you last time; many, if not
- 15 most of them. And they are all owned by the same agency,
- 16 Fish and Wildlife, and these other areas.
- 17 They show -- one picture has elderberries in it.
- 18 The Johnson grass is so tall, you can't even see them.
- 19 And those are one of the places I had last time, where we
- 20 drive around and don't touch, because we have been warned
- 21 not to burn any elderberries, because they are growing on
- 22 the slope of the levee.
- I urge you, please don't approve this elderberry
- 24 thing, should you approve this permit. This is only going
- 25 to complicate things. There is more here than just levee.

- 1 You have the responsibility for the entire Butte Basin
- 2 overflow area, not just the levee for which this is in
- 3 proximity to.
- 4 And finally, the other thing is maintenance, and
- 5 long-term maintenance.
- 6 PRESIDENT CARTER: If you could try and wrap up,
- 7 Mr. Elderberry -- Mr.
- 8 MR. LARABEE: Did you call me Mr. Elderberry?
- 9 (Laughter.)
- 10 MR. LARABEE: I want to try some of that jam later
- 11 too.
- 12 Maintenance requires money. And as any landowner
- 13 will know, you have maintenance, you have ongoing
- 14 maintenance, and if you have deferred maintenance, those
- 15 things tend to add up and be very expensive over time.
- 16 You have a condition that staff has put in here,
- 17 referencing some money left behind, on account for LD3. I
- 18 think that's great. Mr. Hodgkins, you said -- you were on
- 19 the right track last time, as far as I was concerned,
- 20 about leaving some money behind. But there's one levee on
- 21 our side. There's also a levee on the other side. And
- 22 any high water is going to impact more than just this
- 23 Levee District 3 in addition to the water that gets out
- 24 into the overflow area.
- I think that pile of money should be larger. I

1 think the people who inherit this property should continue

- 2 to pay the local taxes, like anybody else around there,
- 3 and keep the general fund stable in the County, and keep
- 4 this thing going. That would be very satisfactory.
- 5 And nowhere, in these letters of support, from
- 6 Fish and Wildlife, Fish and Game, anywhere else, they are
- 7 all here to tell you how much they are going to cooperate.
- 8 But I don't see anywhere, that they agree to reimburse you
- 9 for any money you might have to spend to alleviate the
- 10 problems of these maintenance issues that they may or may
- 11 not cause.
- 12 PRESIDENT CARTER: Please wrap it up.
- MR. LARABEE: That's what I'm here to say.
- 14 If you have any questions. But please, no
- 15 elderberries, and let's have some money, long term, to
- 16 maintain these projects.
- 17 Thank you.
- 18 PRESIDENT CARTER: Any questions for Mr. Larrabee?
- 19 MEMBER RIE: Just one quick one. Who -- is it the
- 20 Reclamation District 3 who's maintaining the overall flood
- 21 capacity of Butte Basin, or is it the individual property
- owners who are responsible?
- MR. LARABEE: The Basin itself? The whole area --
- 24 well, that's comprised of many landowners.
- 25 MEMBER RIE: Many landowners are responsible?

- 1 MR. LARABEE: Yeah. I believe your Board is
- 2 responsible. Anybody that comes to build anything out
- 3 there is required to come through here for a permit, and,
- 4 you know, look at elevations, levees, anything that would
- 5 change or redirect flows.
- 6 MEMBER RIE: Are you concerned that River Partners
- 7 will not live up to their maintenance obligations in their
- 8 particular area, with the elderberries?
- 9 MR. LARRABEE: I am concerned, long term, it will
- 10 look a bunch like these other properties. I don't think
- 11 enough time passes, in the short term, to do that. I
- 12 would like to have that authority now, so that when this
- 13 thing passes, eventually, that we at least have some --
- 14 some ability to -- to maintain these properties.
- 15 Owning -- the orchard now is nothing but bare
- 16 dirt, and it doesn't matter what you do in three years.
- 17 It would probably not be much of an obstruction. But
- 18 longer term, I believe it could be. And I think there
- 19 should be some responsibility that goes along with that.
- 20 MEMBER RIE: Are there any flowage easements now,
- 21 over the property, for the benefit of the Reclamation
- 22 District?
- MR. LARRABEE: Not that I'm aware of, no.
- 24 MEMBER RIE: Is that something you would like to
- see happen?

1 MR. LARRABEE: As a landowner out there, at this

- 2 point, we have none. And I'd be afraid to -- you know, I
- 3 don't think I would want them now, because that would make
- 4 me take even more water. I wouldn't want to openly say
- 5 yeah, I will take all the water.
- 6 MEMBER RIE: Okay. Thank you.
- 7 PRESIDENT CARTER: Any other questions for
- 8 Mr. Larrabee?
- 9 Mr. Bradley?
- 10 CHIEF ENGINEER BRADLEY: Yeah. A couple of issues
- 11 to address.
- 12 Ms. Rie just asked if there are flowage easements
- 13 in the Butte Basin. In general, no, the Rec Board does
- 14 own some property there, especially up at the overflow
- 15 area. We own about 600 acres. We had to buy at one time.
- 16 That was part of the issue with Item 16, that was
- 17 withdrawn. That is Rec Board fee-owned property. The
- 18 rest of the Butte Basin is privately owned. It's a
- 19 natural overflow area, that is always overflowed. The
- 20 people that live there long term understand that. It's
- 21 becoming -- there are other people moving in that do not
- 22 understand that. But in general, we don't have any
- 23 flowage easements there.
- 24 MEMBER RIE: Is the entire basin a designated
- 25 floodway?

1 CHIEF ENGINEER BRADLEY: It is not a designated

- 2 floodway, but it is part of the adopted plan of flood
- 3 control.
- 4 It was part of the plan as originally envisioned.
- 5 If you take it out, the system would not work at all.
- 6 It's about 200,000 acres. You probably store a
- 7 million-plus acre feet of water in there. It all drains
- 8 out at the lower end very slowly, so it's kind of a surge.
- 9 But it takes a big chunk of water and releases it for
- 10 later, to reduce the flows of the river basin.
- 11 The way the system is always naturally operated,
- 12 there are essentially -- you have the Butte Basin, the
- 13 Sutter Basin, the Colusa Basin, the Yolo Basin, the
- 14 American Basin, which actually was Natomas. And RD 1001
- 15 and Sacramento basin. Those are the six basin originally
- 16 defined, if you read the "Battling the Inland Sea," and
- 17 the way that those areas normally overflowed historically
- 18 inward.
- 19 The river is fairly small in this area for the
- 20 flows we get and the huge floods pass into these wider
- 21 basins.
- Then the other issue Ms. Rie had asked, that 1500
- 23 plants seems to be an impact. I think the way you need to
- 24 look at this, this was orchard land, orchards were planted
- 25 to retain a little bit of the 20-foot spacings. At

1 20-foot spacings, that's about a hundred plants per acre.

- 2 They are talking about 1500 plants over 136 acres. That's
- 3 about 11 plants per acre. I think that's the reason the
- 4 impact is considered negligible, just in the interest --
- 5 so that the Board understands why that statement was made.
- 6 Does anybody have any other questions?
- 7 PRESIDENT CARTER: Mr. Fua, did you have something
- 8 to add?
- 9 SUPERVISING ENGINEER FUA: Yes, Mr. President.
- 10 Again for the record, Dan Fua, supervising
- 11 engineer for the Reclamation Board.
- 12 After my presentation, legal counsel had advised
- 13 me that we cannot have in the draft permit -- we need to
- 14 delete Special Condition No. 39, which is about the tax
- 15 replacement requirement. There are some legal questions
- 16 of that one.
- 17 And Scott, would you like to add on it?
- 18 LEGAL COUNSEL MORGAN: Sure.
- 19 I've had discussions both with DWR and also with
- 20 Resources Agency's legal counsel about this project and
- 21 this permit.
- 22 And this has been one of the more meddlesome
- 23 special conditions of the permit. At the October meeting,
- 24 I think we heard dollar values ranging from a buck-fifty
- 25 to \$5. As the amount of the taxes paid on the land the

1 River Partners owns, that will ultimately make its way to

- 2 Levee District 3. There were some concern by the Board
- 3 that any loss of tax revenues to a flood maintenance
- 4 agency was of concern to the Board. And indeed, it is.
- 5 My thought was that if River Partners would
- 6 voluntarily accept a permit condition like this, it would
- 7 make that go away. We drafted it up in the most recent
- 8 incarnation of this draft permit to be a -- triggered upon
- 9 the -- the ending of any obligation to pay taxes on the
- 10 property. So at that point, they would -- "they" being
- 11 River Partners -- would pay a present dollar value amount
- 12 equivalent to all future payments of taxes, basically the
- 13 equivalent of an annuity, to pay out the tax amount of the
- 14 present usage of the land.
- 15 However, there's some concern about the ability of
- 16 the Board to impose such a condition as beyond the scope
- of the Board's authority. I'm sensitive to that concern.
- 18 And so my recommendation would be to remove it,
- 19 notwithstanding the concerns of representatives of the
- 20 legislature. But that is a problem -- that is, in fact, a
- 21 problem. But of course, the legislature writes the tax
- 22 code. They could fix it for us. I think that's something
- 23 beyond the scope of this Board authority though.
- 24 What I would -- rather than renumber all the
- 25 provisions after that, simply replace it with one that's

1 usually fairly implicit in the terms of any permit, but it

- 2 would not hurt to make it express, to say that "No work
- 3 subject to this permit shall be allowed until the
- 4 permittee has complied with all conditions of this permit,
- 5 including special conditions."
- 6 And I didn't know if any of the representatives of
- 7 the Fish and Wildlife Service, who are here today, were
- 8 going to talk about the Safe Harbors agreement. Safe
- 9 Harbors, of course, are something coming under the Section
- 10 10 of the Endangered Species Act. And what I know of the
- 11 Endangered Species Act, which is not my long suit at all,
- 12 is really related to Section 7, which is the federal
- 13 conservation.
- 14 We don't get involved with Section 10. Pretty
- 15 much, hardly anyone does. I didn't know if they were
- 16 going to make a presentation to the Board. If not, I was
- 17 hoping to ask them a few questions about the operation of
- 18 the state department, relative to the state and LD3.
- 19 And I don't know if they are going to be around
- 20 after lunch. And I don't know how much longer the Board
- 21 plans to go.
- 22 PRESIDENT CARTER: Well, we have one more member
- 23 of the public that wants to talk, and then we can ask that
- 24 question.
- Mr. Southam?

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1 MR. SOUTHAM: Not at this time. I'm fine.
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- 2 Thank you.
- 3 PRESIDENT CARTER: Okay.
- 4 So Mr. Morgan, do you want to -- is there somebody
- 5 from the Fish and Wildlife Service who --
- 6 MS. HOLBROOK: I have about five minutes before I
- 7 have to leave for another meeting.
- 8 PRESIDENT CARTER: Now is your time.
- 9 LEGAL COUNSEL MORGAN: I was wondering, maybe if
- 10 you could explain -- I had a couple of specific questions,
- 11 but I was hoping maybe you could explain generally how
- 12 this works, how the Safe Harbor works. But specifically,
- 13 we heard from the applicant at one point that the Safe
- 14 Harbor requires restoration to baseline at the end of the
- 15 agreement. I don't actually find that requirement in the
- 16 agreement.
- 17 PRESIDENT CARTER: Could you please introduce
- 18 yourself.
- 19 MS. HOLBROOK: My name is Shannon Holbrook, and
- 20 I'm a biologist with the Sacramento Fish and Wildlife.
- 21 Basically, the Safe Harbor Agreement, it allows
- 22 for the return to baseline at the end of the agreement.
- 23 It doesn't require it. So what happens is, we develop
- 24 these restoration, whatever the landowner wants to do that
- 25 will benefit the species. And they can do this for an

- 1 agreed upon time period. And at the end of that time
- 2 period, they choose to take it back to what it was
- 3 beforehand, then they have that ability to do that. So
- 4 that way, they would not be held responsible for all the
- 5 additional endangered species that are on their property
- 6 at the end of the agreement.
- 7 LEGAL COUNSEL MORGAN: Okay. There is no
- 8 requirement, though, to do it.
- 9 MS. HOLBROOK: There is no requirement, no.
- 10 LEGAL COUNSEL MORGAN: I know in the letter that
- 11 was sent to us, that -- I think it adequately addresses
- 12 concerns of the operations of LD3 on their property, to
- 13 maintain the deed within what would normally be a
- 14 regulated space of elderberries. But because of the Safe
- 15 Harbors, they are free to take that action.
- 16 And the -- the Safe Harbor Agreement talks about
- 17 activities, flood activities, authorized by the Department
- 18 of Water Resources.
- 19 Does that refer to activities on the River
- 20 Partners project area?
- 21 MS. HOLBROOK: Yes, it refers to activities within
- 22 the enrolled property, which is the area outlined in the
- 23 agreement.
- 24 LEGAL COUNSEL MORGAN: This is not the Department
- of Water Resources, however.

1 How can that be expanded to the Reclamation Board

- 2 and Levee District 3 or can it?
- 3 MS. HOLBROOK: You mean outside the project area?
- 4 LEGAL COUNSEL MORGAN: No. How can that condition
- 5 that authorizes activities approved by the Department be
- 6 expanded to approve activities by the Reclamation Board?
- 7 MS. HOLBROOK: It's actually -- there's a
- 8 provision in the Safe Harbor Agreement that allows for
- 9 those activities to be conducted on the enrolled property.
- 10 LEGAL COUNSEL MORGAN: By -- things that are
- 11 approved by the Department of Water Resources.
- MS. HOLBROOK: Correct.
- 13 LEGAL COUNSEL MORGAN: This is not the Department
- 14 of Water Resources. This is the State Reclamation Board.
- MS. HOLBROOK: Well, who will be doing the flood
- 16 control activities on the --
- 17 LEGAL COUNSEL MORGAN: Well, presumably Levee
- 18 District 3, until they are out of business, in which case
- 19 then it would be the Department of Water Resources. But
- 20 as long as they are a going concern, it would be Levee
- 21 District 3.
- MS. HOLBROOK: Well, I believe it's -- it's
- 23 anybody -- how does it work?
- MR. EFSEAFF: Dan Efseaff, River Partners.
- 25 We left it pretty general. My understanding is

1 that the levee is Department of Water Resources, unless

- 2 it's designated to a subordinate or another agency.
- 3 And isn't the Reclamation Board within the
- 4 Department?
- 5 LEGAL COUNSEL MORGAN: No. That's a very
- 6 sensitive subject.
- 7 MR. EFSEAFF: If it's omitted -- it's an error on
- 8 how the thing works. It was not intended to be a little
- 9 loophole. But the intention is to be pretty basic and
- 10 upfront on any levee maintenance activity are covered.
- 11 And you know, if we need to amend that to say "the
- 12 Reclamation Board and the Department of Water Resources,"
- 13 "or the Department of Resources" -- Shanna can probably
- 14 speak to how that can be amended. But the intention
- 15 wasn't to create some sort of loophole that was excluding
- 16 the Reclamation Board.
- 17 LEGAL COUNSEL MORGAN: I wasn't trying to imply
- 18 malice. We are a Board that is often overlooked.
- 19 MS. HOLBROOK: The intention was to give the
- 20 authority to do the levee maintenance -- to cover levee
- 21 maintenance. The intention wasn't to restrict it to one
- 22 particular person to do the maintenance.
- 23 LEGAL COUNSEL MORGAN: And that would be of
- 24 concern though. However, we want to make sure that it's
- 25 clarified that it wasn't limited to the Department of

- 1 Water Resources, although I think we could work
- 2 cooperatively with them to get that approved.
- 3 But it would be -- since it is the Department's --
- 4 I mean, the Board's primary responsibility to oversee
- 5 this, to have it either expanded to include the Board or
- 6 just the State of California generally. And what we would
- 7 want to see is that that -- that the agreement be amended
- 8 in that way or some letter clarifying that point.
- 9 MS. HOLBROOK: We can take care of that.
- 10 MR. CARLIN: Excuse me, could I speak to this
- 11 briefly?
- 12 PRESIDENT CARTER: Go ahead.
- 13 MR. CARLIN: For the record, John Carlin,
- 14 president of River Partners.
- 15 Mr. Morgan is bringing up an excellent point. And
- 16 I think at one of the meetings we had a couple months ago,
- 17 our suggestion on the Safe Harbor Agreement was, it's
- 18 difficult for us to anticipate exactly what language we
- 19 would like to see in the Safe Harbor Agreement.
- 20 We invited Mr. Morgan to write the language, what
- 21 activities, what agencies, what would be acceptable and
- 22 appropriate from the point of view from the Rec Board and
- 23 Levee District 3 to have in the language.
- I think we sent e-mails to that effect. And so we
- 25 didn't get a response. But we're more than happy -- the

1 point here is that we're more than happy to work with the

- 2 Service to try and get that language in there.
- 3 So if you want to provide something to us, then we
- 4 don't have to try and guess as to what we'll work for, for
- 5 the Board.
- 6 Thanks.
- 7 PRESIDENT CARTER: Thank you.
- 8 Anything else, Mr. Morgan?
- 9 LEGAL COUNSEL MORGAN: No. I would just -- I
- 10 would make a recommendation that that also be a condition
- 11 of any approval of the permit, that it be subject to
- 12 clarification of that point, that the Safe Harbor
- 13 Agreement exemption for flood control management
- 14 activities extends to anything authorized by not only the
- 15 Department of Water Resources, but also the Reclamation
- 16 Board.
- 17 I think there's also a question -- and since River
- 18 Partners people are right there, if they wouldn't mind
- 19 answering, about the ability of Levee District 3 to enter
- 20 onto River Partners property or the State of California or
- 21 the Department of the Water Resource or the Reclamation
- 22 Board.
- 23 I understand that the letter and the Safe Harbor
- 24 Agreement allows Levee District 3 to conduct their
- 25 maintenance without fear of regulatory interference.

1 But what authority would this grant them to come

- 2 onto your property?
- 3 MR. CARLIN: I'm sorry. I don't understand the
- 4 question. They would retain the same rights they
- 5 currently have.
- 6 LEGAL COUNSEL MORGAN: So they would not have the
- 7 right to come over and neither would the state have the
- 8 right -- except for any conditions that we propose in the
- 9 permit to come over.
- 10 But just from the Safe Harbor Agreements
- 11 themselves, not have the right to come onto the property
- 12 and maintain the vegetation for flood flow.
- 13 MR. EFSEAFF: There is a list, if you look at the
- 14 Safe Harbor Agreement, which I think is in the packet.
- 15 Is that right, Mr. Fua?
- 16 SUPERVISING ENGINEER FUA: No.
- 17 MR. EFSEAFF: Oh, it's not.
- 18 The Safe Harbor Agreement lays out current
- 19 activities on there. And it lays out generic, very
- 20 general activities for the future. The intention is to
- 21 have zero change and actually enhance the Levee District's
- 22 and the Department and the Rec Board's ability to do levee
- 23 maintenance out there, without any threat of litigation,
- 24 enforcement, on -- relate to take a --
- 25 LEGAL COUNSEL MORGAN: I appreciate that. But

1 what I'm asking about is the -- any maintenance that might

- 2 be needed --
- 3 MR. EFSEAFF: It's not changed.
- 4 LEGAL COUNSEL MORGAN: -- on -- on the property
- 5 where the plants are being planted, so there could be --
- 6 there's no authority in the Safe Harbor Agreement that
- 7 would authorize either the State or LD3 to clear
- 8 vegetation out there, that was impeding flow.
- 9 MR. CARLIN: Right. And we would be just like any
- 10 other private property owner. So if there was -- if there
- 11 was a necessary flood fight activity, if that's 3 or
- 12 4 thousand feet away from the levee, if that's a
- 13 legitimate flood fight activity, then it's -- no one would
- 14 have any objection to that happening.
- 15 I think what we've seen here is really thorough
- 16 documentation. I mean, at best we can talk about the
- 17 accuracy of the models, but it's the best science that we
- 18 have that shows this is a low roughness area. I mean, I'm
- 19 not really -- I guess my question back to you is: What
- 20 kind of maintenance would occur that's not within the
- 21 footprint of the levee or the designated jurisdiction of
- 22 the levee district that you would request --
- 23 LEGAL COUNSEL MORGAN: I'm not an engineer. My
- 24 job is to anticipate the unexpected and just work it into
- 25 the agreement. And --

1 MR. CARLIN: Let me just follow up on one thing.

- 2 To follow up on that, our intent is to transfer
- 3 this property to either Fish and Game or the U.S. Fish and
- 4 Wildlife Service.
- 5 And I think one of the things that is in place
- 6 here, and the thing that I haven't heard any discussion
- 7 about today in this review, is that I think there's an
- 8 opportunity here for DWR, the Rec Board, Fish and Game,
- 9 U.S. Fish and Wildlife Service, to have a collaborative
- 10 project, where all the interests of each representative
- 11 agency are being addressed.
- 12 And I think there's an existing set of agreements
- in place that applied to the O'Connor Lake property, and
- 14 what those agreements allow for. And this property, once
- 15 it's transferred to Fish and Game or Fish and Wildlife,
- 16 would fit right under those existing series of agreements.
- 17 That would allow for a overall management of the whole
- 18 property. So the Department of Water Resource Flood
- 19 Maintenance folks could work with everybody and literally
- 20 work on any portion of the property they have an interest
- 21 to work on. And that agreement is in place and would be
- 22 applicable here.
- 23 The other thing, in terms of all the discussion
- 24 about elderberries, I recognize that not everyone in this
- 25 room, notwithstanding, you know, how great the jam is, is

1 a huge proponent of elderberries. But again, this is an

- 2 opportunity to take elderberries that are problems in
- 3 other areas, that are on the levee, that are in sensitive
- 4 flood control places, and place them here and have
- 5 mitigation occur here and not have long-term financial
- 6 exposure to the flood maintenance folks.
- 7 I mean, the bottom line is you can put money
- 8 towards flood control work instead of mitigation work by
- 9 approving this project.
- 10 VICE PRESIDENT HODGKINS: Are you suggesting that
- 11 it might be possible to expand this agreement so that the
- 12 levee maintenance activities that would be covered under
- 13 the Safe Harbor Agreement would go beyond just the
- 14 specific project area?
- 15 MR. CARLIN: That is correct. But we need to be
- 16 really clear on that. This is the -- this Safe Harbor
- 17 Agreement is for private property owners. So as long as
- 18 River Partners owns property, that would be correct.
- 19 And it's limited to adjoining landowners. And the
- 20 reason that adjoining landowners are not brought into this
- 21 discussion during the initial negotiation, it's just like
- 22 a private land deal that you have with anybody else. Once
- 23 it's completed, the neighboring adjoining landowners can
- 24 review the agreement, and they can look at it.
- 25 And if they choose, on a voluntary basis, they can

1 sign up for that agreement. In that event, they are not

- 2 responsible for any of the additional enhancement
- 3 activities, i.e. the 1500 elderberries or 1200
- 4 elderberries that we are going to plant on that property,
- 5 are then applied to their property and their baseline. So
- 6 if they have ten elderberries on property owner A and ten
- 7 on property B and ten on property C, they could literally
- 8 cut down all their elderberries, have no requirement for
- 9 mitigation, and take advantage of the plants that are
- 10 planted on our property. That's a voluntary deal.
- 11 If people are afraid of this agreement, and if
- 12 people don't understand the agreement and people have deep
- 13 suspicions about state and federal government, they are
- 14 not going to be able to take advantage of that.
- 15 But under the current law, that's the opportunity
- 16 that's presented here.
- 17 VICE PRESIDENT HODGKINS: Thank you.
- 18 PRESIDENT CARTER: Mr. Morgan?
- 19 LEGAL COUNSEL MORGAN: For the benefit of the
- 20 Board, my questions went to clarify some of the issues of
- 21 the Safe Harbor. And I think we had heard some
- 22 conflicting testimony about whether Levee District 3 could
- 23 get out and maintain elderberries beyond their levees, or
- 24 anyone else could get out and maintain the elderberries --
- 25 maintain the flood flows beyond the area of the levee and

- 1 the easement.
- 2 It's pretty clear that they don't just, from the
- 3 Safe Harbor Agreement, that doesn't give them the right.
- 4 That's why the conditions that they put in the permit, as
- 5 they have, require an agreement with River Partners,
- 6 requiring also a separate agreement with the governmental
- 7 entity, whether it be Fish and Wildlife or Fish and Game
- 8 that might, down the road, seek to acquire the property
- 9 that would -- they would agree to the same sort of
- 10 maintenance conditions to maintain flow.
- 11 And if that agreement wasn't in place, River
- 12 Partners would have to restore the property to baseline
- 13 before it was transferred. We don't expect the Fish and
- 14 Wildlife or Fish and Game to want it restored back to
- 15 baseline. So presumably, if we entered into such an
- 16 agreement, we wouldn't have an independent authority, as
- 17 the Reclamation Board and state agency, over Fish and
- 18 Wildlife, but for such a voluntary agreement from federal
- 19 agencies with the state agency, which they could do. But
- 20 if they took over the property without such an agreement,
- 21 there would be no recourse.
- 22 MEMBER RIE: Can we get a copy of the Safe Harbor
- 23 Agreement?
- 24 SUPERVISING ENGINEER FUA: Actually, the Safe
- 25 Harbor Agreement was part of the Board packet in October.

- 1 But certainly, I can.
- 2 PRESIDENT CARTER: Okay.
- 3 LEGAL COUNSEL MORGAN: Would you like a copy of it
- 4 during lunch, for instance?
- 5 PRESIDENT CARTER: In light of the hour, let's
- 6 take an hour recess. We will continue this discussion at
- 7 1:30.
- 8 Thank you.
- 9 (Thereupon a break was taken in
- 10 proceedings.)
- 11 PRESIDENT CARTER: Good afternoon, ladies and
- 12 gentlemen. Welcome back.
- 13 As a reminder, we were on Item 13, Applications.
- 14 Application No. 17659-A, River Partners, Glenn County.
- 15 We had heard staff testimony. We heard testimony
- 16 from the applicants and also from the public.
- 17 And so at this point, I open it up to questions or
- 18 comments from the Board.
- 19 Lady Bug?
- 20 SECRETARY DOHERTY: On February 1st, I got a list
- 21 of levees of maintenance concern. And two of those were
- 22 Levee District 2 in Glenn County, Princeton area; and a
- 23 Levee District 3, Glenn County, Butte City.
- Now, apparently, they have been unable to do some
- 25 of their maintenance because of the elderberry. Right in

1 Butte City, there's an elderberry bush that's growing.

- 2 And of course, there's rodent holes all around, so the
- 3 maintenance is not being done, because they are not
- 4 supposed to disturb that elderberry. So now we're
- 5 proposing that we plant more elderberries.
- I would be concerned about the maintenance -- oh,
- 7 by the way, because these levees are of some concern, they
- 8 are not eligible for the PL 84-99 emergency funds. So
- 9 that's kind of double trouble for them.
- 10 Now, the idea that we would do this project and
- 11 plant all these elderberries and then turn it over to the
- 12 Fish and Wildlife or the Fish and Game troubles me in
- 13 that, at Butte City, underneath the bridge, is an old
- 14 prune orchard which was given to -- and you can tell me,
- 15 was it Fish and Wildlife or Fish and Game?
- MR. EFSEAFF: On the west side?
- 17 SECRETARY DOHERTY: Yes, on the west side.
- 18 MR. EFSEAFF: Fish and Wildlife.
- 19 SECRETARY DOHERTY: That's Fish and Wildlife.
- 20 Now, there, they have something that they have taken over,
- 21 and the berries are growing up practically to the bottom
- 22 of the bridge, which will block overflow waters.
- Now, how much funds are going to be available if
- 24 Fish and Game and Fish and Wildlife continue to perform
- 25 maintenance? I'm really troubled because only 40 --

- 1 49.9 percent of land in California is owned by either
- 2 local, state, or federal government. And here, we have
- 3 another piece that's going to be given away, that we're
- 4 going to have to take care of.
- 5 But are -- do we have the funds to take care of
- 6 this? I'm not sure that planting these eldeberries out
- 7 there is the best use of this land.
- 8 Now, maybe a grassland savanna that wouldn't block
- 9 anything, that might be better. I don't know. But I'm
- 10 concerned about it holding water in that basin longer.
- 11 The basin is -- well, it depends on where you go
- 12 from, either 18 miles or something, say 30-something miles
- 13 long, 2 miles wide in some places and 12 miles wide at the
- 14 other end. And it's got to flow through there to get into
- 15 the basin at the Sutter Buttes area, and then go on down.
- So for that reason, I'm concerned about this area.
- 17 PRESIDENT CARTER: Okay. Any other comments?
- 18 MEMBER RIE: I have some questions for the staff,
- 19 Dan Fua or Steve Bradley? You don't have to get up.
- 20 In the Board's regulations, we have supplemental
- 21 requirements in Title 23, for this particular area. And a
- 22 lot of that has to do with vegetation being 36 inches or
- 23 less.
- 24 I'm just curious, have you guys looked at that
- 25 section of the regulations to see if there's any conflicts

- 1 with the proposed eldeberries?
- 2 SUPERVISING ENGINEER FUA: Do you have a specific
- 3 article number?
- 4 MEMBER RIE: Section 135.
- 5 CHIEF ENGINEER BRADLEY: Section 135 essentially
- 6 identifies the different areas within the Butte Basin and
- 7 what's allowed within those. Primarily, if you have
- 8 encroachments, such as fills, if they are less than 36
- 9 inches, they can go on without a permit.
- 10 You have the same type of criteria for the Yolo
- 11 Basin. This is primarily an agricultural area. Like I
- 12 said, it's a natural overflow area that we do not have
- 13 flowage easements on. But it does naturally overflow in
- 14 this area. What we want to do is make sure the water does
- 15 continue to flow through there. Because if it doesn't,
- 16 the system absolutely will not work.
- 17 So our primary concern is to make sure there's
- 18 nothing that goes in, that has a huge impact on ability to
- 19 flow water through that area.
- 20 Talking about specific to this one, it's more that
- 21 that is an area -- I believe that's area E. And those
- 22 conditions apply.
- 23 MEMBER RIE: How large do elderberries grow to?
- 24 CHIEF ENGINEER BRADLEY: I'm not an elderberry
- 25 expert, but they are in the 20- to 25-foot range.

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1 MEMBER RIE: In height?
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- 2 CHIEF ENGINEER BRADLEY: They are a very small
- 3 tree or very large shrub, however you want to look at it.
- 4 MEMBER RIE: Do they have the potential to impede
- 5 the flood flows?
- 6 CHIEF ENGINEER BRADLEY: I think, depending on the
- 7 depth, and depending on how dense they end up being, they
- 8 do propagate fairly easily. Most of them are from birds;
- 9 they eat the berries and then deposit them all over.
- There's been some talk about flows distributing
- 11 the seeds. I'm not sure whether that's been a proven
- 12 fact. I mean, that's something that certainly goes on,
- 13 but I'm not sure that's a major way they reproduce. I'm
- 14 not an expert in this field. And that's really a
- 15 biological question.
- 16 MEMBER RIE: Assuming that they grow pretty large
- 17 and they propagate and the area becomes covered with
- 18 elderberries, do we have the ability, since they are
- 19 considered incidental tape, to go in and remove them, if
- 20 we have a problem, we as the Rec Board?
- 21 CHIEF ENGINEER BRADLEY: You mean under an
- 22 incidental tape provision or any elderberry that's under
- 23 the jurisdiction of the Board?
- 24 MEMBER RIE: If they become a threat to the
- 25 capacity of the flood control system, will the Rec Board

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1 have the ability to go in and remove them?
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- 2 CHIEF ENGINEER BRADLEY: On this project?
- 3 MEMBER RIE: This particular project.
- 4 CHIEF ENGINEER BRADLEY: Yeah. Dan wants to
- 5 address that.
- 6 SUPERVISING ENGINEER FUA: The answer to that
- 7 question is yes.
- 8 And first, you know, as I said, a Safe Harbor
- 9 Agreement allows that to happen. And secondly, the draft
- 10 permit also specifies that River Partners enter into an
- 11 agreement with the Board to ensure that, you know, the
- 12 flood-carrying capacity of the Butte Basin is not impeded.
- 13 So both the Safe Harbor Agreement and the proposed draft
- 14 permit would, you know, allocate [sic] that concern.
- 15 MEMBER RIE: I took a brief look at the Safe
- 16 Harbor Agreement, and I couldn't find anything that gives
- 17 the Reclamation Board the right to go in and remove these
- 18 plants.
- 19 CHIEF ENGINEER BRADLEY: I think that's what Scott
- 20 Morgan was addressing earlier. That refers to the
- 21 Department of Water Resources; does not refer to the State
- 22 Reclamation Board. Also, there is the ability to actually
- 23 access the property. We don't have property rights to
- 24 access the property for that maintenance. We may be
- 25 allowed to do it, but those were two issues, I believe,

- 1 that Scott or Board Counsel actually addressed.
- 2 VICE PRESIDENT HODGKINS: Could I expand the
- 3 nature of that question? Let's make the assumption that
- 4 somebody decides to grow boysenberry and be grown on
- 5 trellises, solid vegetation, on property, somewhere in the
- 6 Butte Basin.
- 7 What authority do we have to go in and say, "You
- 8 can't do that"?
- 9 LEGAL COUNSEL MORGAN: Right now, if someone in
- 10 the Butte basin was coming before the Board for a permit,
- it would be a reasonable condition of the permit to say
- 12 that the vegetation couldn't impede flood flow, and to
- 13 require the applicant to agree to maintain the property in
- 14 a way so that it would not impede flood flow. This permit
- 15 has language to that effect. River Partners would be
- 16 required, if the permit is approved, to enter into a
- 17 specific agreement with the Board, that River Partners
- 18 would maintain the property in such a way that it would
- 19 not impede flood flow and mitigate for any impacts if it
- 20 did. They would go in and maintain the area or allow us,
- 21 the state, to come in and do it if they don't.
- 22 And then there was the other -- the shoe dropping,
- 23 that since they plan to transfer to somebody else, whoever
- 24 they transfer would have to do that. They would have to
- 25 restore it to baseline if the subsequent purchaser of the

- 1 property, or subsequent title holders of the property,
- 2 didn't want to agree to those terms in advance.
- 3 VICE PRESIDENT HODGKINS: You -- I think maybe I
- 4 didn't phrase my inquiry. This is a farmer who decides he
- 5 wants to grow something on his property in the basin, that
- 6 we can recognize might eventually become an impediment to
- 7 the flow.
- 8 Are you saying he has to come and get a permit?
- 9 LEGAL COUNSEL MORGAN: Yes.
- 10 VICE PRESIDENT HODGKINS: Is that right, Steve?
- 11 Do you agree with that, Steve?
- 12 CHIEF ENGINEER BRADLEY: Yes. In general,
- 13 agricultural activities get a pretty easy look in a lot of
- 14 ways. But what the regs say is, approval from the Board
- 15 is required for any encroachment that could reduce or
- 16 impede flood flows or would reclaim any of the floodplain
- 17 within the Butte Basin.
- 18 So I think if an agricultural interest wanted to
- 19 plant boysenberries and fill in solid, across the Butte
- 20 Basin, significantly impacting the ability of flow of
- 21 water, take a permit on that, or require them to get a
- 22 permit to do that.
- VICE PRESIDENT HODGKINS: Okay. So clearly, we
- 24 have the authority, if somebody is impeding the flow, to
- 25 require that they stop.

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1 CHIEF ENGINEER BRADLEY: That's correct.
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- VICE PRESIDENT HODGKINS: Okay. I wasn't sure of
- 3 that. We have no easement.
- 4 LEGAL COUNSEL MORGAN: No.
- 5 CHIEF ENGINEER BRADLEY: But it is part of the
- 6 state's plan -- adopted plan of flood control. It is a
- 7 regulated area.
- 8 VICE PRESIDENT HODGKINS: I hear you. I hear you.
- 9 PRESIDENT CARTER: Lady Bug?
- 10 SECRETARY DOHERTY: I have a question for
- 11 Mr. Larrabee.
- 12 South of the Butte City bridge, there is an area
- 13 where elderberries have been planted; is there not?
- 14 PRESIDENT CARTER: Mr. Larrabee, could you come up
- 15 and --
- MR. LARRABEE: South of the bridge?
- 17 SECRETARY DOHERTY: South of the bridge, is there
- 18 an area where there have been elderberries planted where
- 19 you can't go in and clean?
- 20 PRESIDENT CARTER: Come on up to the mike,
- 21 Mr. Larrabee, so that everyone can hear you.
- MR. LARABEE: I'm not aware of them being planted
- 23 necessarily, but they are going on the levee slope. And
- 24 DWR has easement. And that's where we are having some of
- 25 the issues.

1 SECRETARY DOHERTY: So the ones that are growing

- 2 there are voluntary; there's no field down in there where
- 3 elderberries have been planted?
- 4 MR. LARRABEE: Not to my knowledge. But I
- 5 understand that Fish and Game -- Fish and Wildlife has the
- 6 authority to plant them as they will. There have been
- 7 some planted there, north of the causeway. They are going
- 8 all over, in that area.
- 9 SECRETARY DOHERTY: All right. Thank you.
- 10 VICE PRESIDENT HODGKINS: Suppose that in
- 11 connection with granting this permit, we could come up
- 12 with an arrangement whereby whenever you have levee
- 13 easements, we could agree that, say, NRCS would go in and
- 14 do a baseline survey. Okay?
- 15 But to do that, and this is confined just now to
- 16 your easements on the levees, to do that for that
- 17 particular piece of property, the easement on the levee,
- 18 you have to get the property owner to sign off and say, he
- 19 also is going to allow them to enter onto that piece of
- 20 property only and do the survey. Okay?
- 21 Once the survey is done, if you -- those -- these
- 22 are how you will get the survey done. If you were part --
- 23 you could add onto this Safe Harbor Agreement to this
- 24 property, that particular settlement of your system and as
- 25 a result of that, you would have the right to go in there

- 1 and remove those elderberries.
- 2 Would you be interested in that at all? That puts
- 3 a lot of burden on you, because people don't like giving
- 4 anybody access to see if there are elderberries. This is
- 5 just on the levee, but you still have to get the
- 6 underlying property.
- 7 MR. LARRABEE: If we could find a way to remove
- 8 these elderberries without being at risk, I think that
- 9 would be beneficial for everyone. But I think the
- 10 fundamental thing here is the private property, the
- 11 landowner.
- 12 We have letters from Fish and Wildlife, Fish and
- 13 Game stating it's okay. You have the Corps, federal
- 14 agency, saying we want a clean, visible, easily-inspected
- 15 slope, all from the same -- all from the overlay. The
- 16 right hand is not talking to the left hand. And I'm
- 17 fearful that this -- I hate to sound cliche -- this
- 18 piecemeal approach is not the correct way to do this.
- 19 I think -- it needs to be resolved from the top
- 20 and come down, so we don't have all this discussion about
- 21 maybe this, what that, legal issues, on and on and on, is
- 22 subject to interpretation down the road and we have a
- 23 problem. I think it should be resolved now, up top.
- Does that answer your question?
- 25 VICE PRESIDENT HODGKINS: Yeah, except "up top"

- 1 isn't here.
- 2 And I think President Bush refuses to get involved
- 3 in this discussion. Okay? And from what I can see, so
- 4 does Congress. And that's where this conflict is coming
- 5 from.
- 6 And I offer you this because if you were really
- 7 seriously interested, it could be done. But if the
- 8 principle here -- and I understand how important that
- 9 private property principle is. If that comes first and
- 10 you don't think you could ever -- not you personally,
- 11 but -- but all of the people you represent in your
- 12 maintenance activities can deal with that, I can
- 13 understand that. And I'm asking simply to know whether
- 14 it's worth trying to weigh into this, in pursuit.
- 15 MR. LARRABEE: Again, anything you could do to
- 16 remove them would be helpful. But we're not having that
- 17 cooperation now, the way it is.
- 18 We're supposed to have landowner permission, as I
- 19 understand it, to go in and do some of the activities that
- 20 we do now. We have to physically drive around private
- 21 property to maintain things. And we are, in fact, more or
- 22 less denied that today.
- 23 And I don't know that that would get any better,
- 24 if you wanted to try to apply this Safe Harbor Agreement
- 25 to the neighboring lands. That's just me.

1 VICE PRESIDENT HODGKINS: I think the question is:

- 2 Do you want to sit down and really try and see if you can
- 3 do it or not? And that's all it is.
- 4 MR. LARRABEE: I would be interested in any kind
- 5 of solution. I don't think -- I don't think it will work,
- 6 not through this approach.
- 7 I think the private property issue is so paramount
- 8 with people that -- in light of what's happened in the
- 9 last several years -- flooding, Katrina, levee issues -- I
- 10 mean, I've heard it all today and on other trips, people
- 11 who live up in our area are fearful of that, and they want
- 12 those levees maintained and solid, I mean, for their own
- 13 well-being. And the old way isn't working. I call it the
- 14 "old way." That past way. They are not working.
- 15 Something else should happen -- needs to happen.
- 16 VICE PRESIDENT HODGKINS: I agree with you, that
- 17 it's -- things are not working well.
- 18 PRESIDENT CARTER: Mr. Larrabee?
- 19 VICE PRESIDENT HODGKINS: There are different ways
- 20 to move forward.
- 21 PRESIDENT CARTER: Mr. Larrabee, is one of the
- 22 reasons -- your Levee District 3 appears on the Corps'
- 23 list of noncompliant levee maintenance areas; why is that?
- 24 What -- what areas were you deficient and why?
- 25 MR. LARRABEE: The areas -- there's a list. They

- 1 mark them in river mile starting from south to the north.
- 2 The area three to almost four was on that list quite a bit
- 3 for vegetative encroachment, lack of visibility for
- 4 inspection, rodents. That is all the area owned by the
- 5 Fish and Wildlife Service. I've showed you pictures;
- 6 those are where those eldeberries are growing.
- 7 River mile 6 is Butte City --
- 8 PRESIDENT CARTER: Are you saying that the
- 9 vegetation isn't being managed because of the
- 10 elderberries?
- 11 MR. LARRABEE: Well, there's elderberries and
- 12 other vegetation that we can't manage anyway, because we
- 13 have to stay away from these elderberries.
- 14 There are blackberry vines, there are trees, woody
- 15 shrubs, perennial plants, that over the years have begin
- 16 to accumulate. And we can't even drive down on the
- 17 side -- on the bottom of the levee. And there's no toe
- 18 row maintained by the landowner, nothing, to get in there
- 19 and do that.
- 20 PRESIDENT CARTER: Okay. Other -- other areas?
- 21 MR. LARRABEE: There was a reference to a rodent
- 22 population. They took a picture of the Butte City
- 23 Warehouse. It is that spot right there. This was the
- 24 Corps' version. At River Mile 12, which is all the way to
- 25 the north trees on the levee, that was significant.

1 That's where the gate -- with Llano Seco, where I showed

- 2 you all the oak trees are growing and all that stuff.
- 3 I mean, that's -- we're not perfect. But many of
- 4 these places were addressed in that way. And they are
- 5 essentially places that we have a hard time working with.
- 6 PRESIDENT CARTER: And but none of these spots are
- 7 on the proposed project location?
- 8 MR. LARRABEE: I believe probably not now. The
- 9 area at River Mile 12 was on their list, and I don't know
- 10 how far down that extends. There is an elderberry on the
- 11 levee up there. There seems to be some question as to
- 12 whose land it is. I think it belongs to this property.
- 13 PRESIDENT CARTER: They pointed out, there was one
- 14 preexisting elderberry on the waterside of the levee, near
- 15 the toe. We don't know exactly how close.
- 16 MR. LARRABEE: There is a small one. It's about
- 17 this tall. I have a picture of it. It's growing up on
- 18 the slope itself.
- 19 PRESIDENT CARTER: Okay. All right.
- 20 SECRETARY DOHERTY: And so these landowners, where
- 21 you're -- where you can't go along the toe of the levee
- 22 are federal or state owned lands?
- MR. LARRABEE: Yes.
- 24 SECRETARY DOHERTY: Fish and Wildlife or Fish and
- 25 Game?

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1 MR. LARRABEE: Mostly all federal.
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- 2 SECRETARY DOHERTY: And so they are not keeping
- 3 the roadway open so that you can inspect those levees?
- 4 MR. LARRABEE: No. And we were there a few years
- 5 ago, hired a dozer, spent \$10,000 to push back and make
- 6 that levee toe in, and it's since grown back, and we have
- 7 no access. There's nothing -- there's no part on the
- 8 landowner to help maintain this easement.
- 9 SECRETARY DOHERTY: And when you say "landowner,"
- 10 you are speaking of the federal or the state?
- 11 MR. LARRABEE: Those are the areas we're having
- 12 the most trouble with. And those are commonly the areas
- 13 where there is elderberry.
- 14 PRESIDENT CARTER: Okay.
- 15 MEMBER RIE: So these lands right now that have
- 16 the elderberries, are they interfering with your ability
- 17 to like fight floods?
- 18 MR. LARRABEE: Yes.
- 19 PRESIDENT CARTER: Any more questions?
- Thank you.
- 21 What's the Board's pleasure at this point?
- We'll entertain a motion to approve. We will
- 23 entertain a motion to deny.
- 24 VICE PRESIDENT HODGKINS: To get this started, I
- 25 will make a motion to approve with the modifications that

- 1 Scott talked about, to make sure the Reclamation Board,
- 2 San Joaquin -- Sacramento/San Joaquin District is covered
- 3 by the --
- 4 LEGAL COUNSEL MORGAN: There were actually two --
- 5 just to familiarize or remind you what they were, two
- 6 suggested changes: One was to replace current Special
- 7 Condition 39 with a new one that would say that "no work
- 8 subject to this permit shall be allowed until the
- 9 permittee has complied with all conditions of this permit
- 10 including special conditions"; and then that we would add
- 11 another condition to the permit requiring modification or
- 12 clarification of the Safe Harbor Agreement from the Fish
- 13 and Wildlife Service to indicate that the flood activities
- 14 authorized would relate to anything approved by the
- 15 Reclamation Board.
- 16 PRESIDENT CARTER: Okay. So we have a motion to
- 17 approve with the stipulated changes to the special
- 18 conditions in the permit that we have before us.
- 19 Is there a second?
- Hearing none, the motion fails.
- The motion does not get a second.
- 22 So again, what's the pleasure? Somebody else have
- 23 another suggestion?
- 24 SECRETARY DOHERTY: I make a motion that we deny
- 25 this permit.

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1 PRESIDENT CARTER: Okay.
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- 2 Is there a second on that motion?
- 4 So we have a motion and a second.
- 5 Any discussion?
- 6 MEMBER RIE: Yeah.
- 7 You know, we had a lot of discussion about the
- 8 Safe Harbor Agreement. And Scott had some really good
- 9 questions about how the Rec Board can be protected.
- 10 My concern is with Reclamation District 3. Where
- 11 do they fit into this Safe Harbor Agreement? Currently,
- 12 they are having trouble maintaining what they have. The
- 13 elderberries that are out there now are interfering with
- 14 flood fighting.
- 15 How do we incorporate protection through
- 16 Reclamation District 3 into the Safe Harbor Agreement, or
- 17 some other agreement, that will allow them to flood fight,
- 18 remove all the elderberries on levees, where necessary?
- 19 MR. CARLIN: The intent of the Safe Harbor
- 20 Agreement --
- 21 PRESIDENT CARTER: Please come on up to the
- 22 microphone, so everyone can hear you, Mr. Carlin.
- 23 MR. CARLIN: The intent of the Safe Harbor
- 24 Agreement is to address all of the problems that we've
- 25 just been talking about here, in the last few minutes.

1 I think the actual permit right now states River

- 2 Partners or its designee. So if Levee District 3 needs to
- 3 come in and do the maintenance, that would actually work
- 4 under the existing permit, in my opinion. And that was
- 5 certainly the intent of everybody who crafted that
- 6 document.
- 7 Our interest isn't to go in and yank out
- 8 elderberries. Fish and Wildlife interest isn't to go and
- 9 the take out elderberries. So the people that would be
- 10 required to do that would be people that are responsible
- 11 for maintaining the levee. Or if they are in the toe of
- 12 the levee, we would be responsible.
- 13 So then you get into kind of a legal discussion
- of, well, is that Levee District 3? Is it -- is it the
- 15 Department of Water Resource Maintenance Division in terms
- of flood fight, or is it the Reclamation Board? And we've
- 17 had this discussion. And again, I will point out that we
- 18 ask Mr. Morgan do write exactly what language you would
- 19 like to see in the Safe Harbor permit.
- 20 Is it the Rec Board and the Department of Water
- 21 Resources and Levee District 3? And all those folks can
- 22 go in and do the required activities they need to do.
- 23 We didn't get the language. You know, it was --
- 24 we waited a couple months. We didn't get the language.
- 25 And Fish and Wildlife Service took another shot at it.

1 But the point -- the intent of the agreement is

- 2 that so any elderberries anywhere on that property can be
- 3 taken out if they need to be taken out, and they can be
- 4 taken out without a long, costly mitigation procedure.
- 5 MEMBER RIE: Well, will the Safe Harbor Agreement
- 6 extend beyond the property lines?
- 7 MR. CARLIN: It can, but it would require -- but
- 8 it can't extend beyond the property agreement because we
- 9 don't want to go in and impinge on people's personal
- 10 property rights. So we don't want to go to our neighbors
- 11 and say, "We have a Safe Harbor Agreement and you must
- 12 take it."
- 13 They have an opportunity to use the Safe Harbor
- 14 Agreement at no cost to them. That's their decision to
- 15 use.
- 16 Unfortunately, it requires the underlying
- 17 landowner to sign the agreement. If it was just for the
- 18 easement -- the San Joaquin Drainage District has an
- 19 easement for the levee, but the underlying fee title is
- 20 with the property owner.
- 21 So in order for, say, all of Levee District 3 to
- 22 have the benefits of that Safe Harbor Agreement, every
- 23 property owner who has underlying fee title, under that
- 24 levee, would have to sign on to the agreement and say,
- 25 "That's okay."

1 If that were to happen, they wouldn't be required

- 2 to pay any money. They wouldn't be required to do any
- 3 mitigation. They would just be required to report an
- 4 elderberry bush that was larger than 1 inch in diameter
- 5 that they wanted to take out. And it would be taken out
- 6 at no cost or expense to anybody.
- 7 That's really the opportunity of this agreement
- 8 and why we spend so much time trying to put it together.
- 9 I think it could be a model.
- 10 I can't do anything to change Congress, but I
- 11 think we all have the opportunity here to make it better
- 12 than it is right now. It's not going to be perfect. But
- 13 this is a way to make things better. And that's really
- 14 the opportunity that is before you.
- 15 VICE PRESIDENT HODGKINS: Can I ask, just to be
- 16 absolutely certain I understand, they would report the
- 17 removal of an elderberry greater than 1 inch in diameter,
- 18 but that's only in the area covered by the Safe Harbor
- 19 Agreement, which, if we described it here, would be the
- 20 levee easement.
- 21 MR. CARLIN: The levee. Now, if they wanted to
- 22 put -- if they are adjoining property owners, I think they
- 23 could have any place on their property if they have
- 24 elderberries.
- 25 VICE PRESIDENT HODGKINS: If they wanted to.

- 1 MR. CARLIN: If they wanted to.
- But you know, I'm not clear if that would work, if
- 3 you are four or five parcels away. The levee is an
- 4 adjoining property. I think, you know, there's -- it
- 5 would be definitely worth trying to get that 12 miles of
- 6 levee into the Safe Harbor, if that's possible -- I mean,
- 7 the goal is to plant 1500 elderberries -- if you had to
- 8 take out 10, 15 elderberries.
- 9 Mr. Larrabee has spoke about all the problems on
- 10 public land, Fish and Wildlife land, and federal property.
- I had a conversation with the refuge manager two
- 12 days ago, the National Wildlife Refuge. He's meeting with
- 13 the district supervisors for Glenn County, because no one
- 14 has ever asked them for their cooperation. At the end of
- 15 the day, when you live out in the country, you have to be
- 16 a good neighbor. And part of that is communicating with
- 17 their neighbors. They have no formal communication about
- 18 going onto that property.
- 19 The Fish and Wildlife Service doesn't believe,
- 20 necessarily, that all these sites are on their property.
- 21 I think there might be some confusion about where property
- 22 lines are. And they have supported cleanup of the levees
- 23 with their fire crew, when there's fires out there.
- 24 So instead of making this a really -- a very
- 25 confrontational, adversarial relationship day after day,

1 the alternative is to look at something and say, "This

- 2 isn't working. How can we make this better? How can we
- 3 work together a little bit?"
- 4 And that's what this effort is trying to do.
- 5 MEMBER RIE: I have one more question for you:
- 6 Are you guys planning to record a conservation easement
- 7 over this property?
- 8 MR. CARLIN: No. Because this property is going
- 9 to be permanently protected in the conservation. So --
- 10 just so everyone on the Board is clear, and it's been a
- 11 long time, this property was purchased with taxpayer
- 12 dollars, paid for under a grant from the Wildlife
- 13 Conservation Fund. It's been identified through a very
- 14 vigorous and thorough request for proposal process, as
- 15 selected as an important property for wildlife benefits.
- 16 It's meeting other statewide agendas from other agencies,
- 17 to put this habitat in this area.
- 18 Now, our choice would be -- the National Wildlife
- 19 Refuge is next door; they are the adjoining landowner to
- 20 the north. We have the option to transfer the property
- 21 either to the National Wildlife Refuge or to Department of
- 22 Fish and Game. We would like to transfer the property to
- 23 Department of the Fish and Game so there will be hunting
- 24 and public access here.
- 25 If we rather chose to transfer to the Fish and

- 1 Wildlife service, we wouldn't have this discussion,
- 2 because they are exempt from regulatory authority of the
- 3 Board, and we are trying to extend a good faith effort,
- 4 and we are trying to figure out a solution that people are
- 5 going to benefit over this elderberry issue, other than
- 6 just saying, "This is too much of a battle. We're just
- 7 going to give it to the Feds, and then we don't have to
- 8 worry about a permit."
- 9 So we're here in good faith, and the Fish and
- 10 Wildlife service is here in good faith. The Wildlife
- 11 Conservation Board is here in good faith.
- 12 And I think, again, the opportunity is to reach
- 13 out and try and -- and try and take advantage of those
- 14 gestures, or just say, "The system's broken. We need to
- 15 have something done up above. There's nothing we can do."
- 16 LEGAL COUNSEL MORGAN: If I could just make a
- 17 point of clarification on the Safe Harbors agreement.
- 18 The letter we received from Fish and Wildlife
- 19 clarified one of the concerns we had. We met with Levee
- 20 District 3. They have a number of concerns that overlap
- 21 with the concerns of the Board staff that we wanted to
- 22 make sure we addressed.
- One of them -- the principal one was that if you
- 24 have an elderberry shrub that grows up to a certain size,
- 25 a diameter of 1 inch for the stem, Endangered Species

1 regulations kick in, that limit your activities within the

- 2 vicinity of those plants.
- 3 And both the deliberate plantings and the
- 4 possibility for the spreading of plantings within the
- 5 River Partners property would have lead to the possibility
- 6 that -- well, rather inevitably, that LD3 maintenance
- 7 activities would be within that regulated zone. What we
- 8 wanted clarification from Fish and Wildlife and what we
- 9 got as clarification from Fish and Wildlife was a Safe
- 10 Harbor Agreement, means that none of the plants that are
- 11 growing anywhere in that property will be subject to that
- 12 sort of regulatory control.
- 13 So LD3 can go about their business. They are
- 14 still required to maintain the levees. This does not
- 15 exempt them if a large elderberry shrub grows up the
- 16 middle of their levee that they have not maintained.
- 17 That's my understanding.
- 18 Is that correct from your understanding as well?
- 19 MR. CARLIN: No. They don't -- are you saying for
- 20 lack of maintenance, if an elderberry came in, they would
- 21 have the right to take it out?
- 22 LEGAL COUNSEL MORGAN: No, I'm saying they would
- 23 not.
- MR. CARLIN: They absolutely would have the right
- 25 to take that out.

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1 LEGAL COUNSEL MORGAN: On their levee?
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- 2 MR. CARLIN: On the section of the levee that goes
- 3 through this property, through River Partners property.
- 4 LEGAL COUNSEL MORGAN: Okay. That's --
- 5 MR. EFSEAFF: I'd like to address that. Dan
- 6 Efseaff, River Partners.
- 7 The Safe Harbor covers the entire property. Any
- 8 elderberry found anywhere on our property, we have the
- 9 ability -- DWR has the ability of take. Unfortunately, we
- 10 wrote "DWR" on it. We're hoping that extends to the Rec
- 11 Board as well.
- 12 The levee district now has every right to take out
- 13 every single elderberry that's less than 1 inch. It's
- 14 beyond the regulatory scope.
- 15 The letter from Dr. Talley that we submitted --
- 16 and our experience, we monitored somewhere around the
- 17 order of probably 40,000 elderberry. All indications are,
- 18 it takes at least three years before you hit a diameter of
- 19 an inch. If they are growing past that size, it's
- 20 probably a regular maintenance issue that they are
- 21 somehow -- missed a year or two or three before they hit
- 22 that size.
- 23 So they are covered both ways. The entire levee
- 24 is covered by anything less than an inch. They have every
- 25 right to take it out. On our property, which includes the

1 project levee, any elderberry can be taken out, and it's

- 2 protected without jeopardy on there.
- 3 LEGAL COUNSEL MORGAN: I'm sorry. I was not aware
- 4 that the levee ran through the property. I was under the
- 5 impression that it was adjacent to the property.
- 6 That's news to me.
- 7 MR. EFSEAFF: Excuse me. Earlier -- there's 27
- 8 acres that we talked about on the river side of the levee
- 9 and that straddles the property -- the property straddles
- 10 the levee.
- 11 SUPERVISING ENGINEER FUA: If you look at the map
- 12 in the staff report, you can see that the 27 acres is
- 13 beyond the levee. So part of the levee is part of the --
- 14 it's within the Safe Harbors agreement enrolled property.
- 15 PRESIDENT CARTER: My question is: If the Safe
- 16 Harbor Agreement is executed and participating -- and
- 17 adjacent landowners can't participate, does the Fish and
- 18 Wildlife service intend to sign the Safe Harbor and
- 19 participate, so that the Levee District 3, who does have
- 20 problems, they say, with elderberries on the Fish and
- 21 Wildlife Service property, they can go in and take those?
- 22 I mean, what -- they are a property owner. They are
- 23 adjacent. It's their agreement. Are they going to sign
- 24 on to it as well?
- 25 MR. EFSEAFF: You are hitting on something

1 that's -- when we first got the Safe Harbor, the intention

- 2 was strictly to solve it on our property. But as we got
- 3 into it and asking questions with the U.S. Fish and
- 4 Wildlife, that opportunity became very apparent that
- 5 adjacent landowners, and can stay now within some
- 6 reasonable distance, can sign on them.
- 7 So that entire -- for example, that entire 12
- 8 miles of Levee District 3, if the underlying property
- 9 owners signed on the agreement, that's contiguous with Del
- 10 Rio, that entire levee could be protected under that Safe
- 11 Harbor.
- 12 PRESIDENT CARTER: So I understand that's the
- 13 opportunity. I -- is there anybody from the Fish and
- 14 Wildlife Service that can speak to their desire or intent
- 15 to sign on to this?
- MR. EFSEAFF: Unfortunately, Shannon and Rick had
- 17 to leave. But they have indicated to us pretty clearly
- 18 that their intent is -- it's two things: The whole reason
- 19 for this is to solve some problems and you don't have to
- 20 go to a congressional level. They solve it at the local
- 21 level. They try to have some --
- 22 PRESIDENT CARTER: With all due respect to the
- 23 Service though, you know, until it's in writing, it's not
- 24 very good, and they are the Service. They are the federal
- 25 government, and all bets are off as far as the state

- 1 agency is concerned.
- 2 So it's a little bit hard to swallow from our
- 3 perspective.
- 4 MR. EFSEAFF: President Carter, if there are
- 5 specific questions like this, they have been very
- 6 responsive. They supplied the letter earlier. If you
- 7 guys have specific questions, we're more than happy to
- 8 share with them. And I think they will respond to it in a
- 9 forthright manner.
- 10 VICE PRESIDENT HODGKINS: What are the chances
- 11 that if we went and talked to Mr. Larrabee to get a better
- 12 idea, specifically of the federally-owned property,
- 13 without creating problems, because there are elderberries
- 14 on or adjacent to the levees. And then we went out -- you
- 15 went out -- but I think we would help you -- and we would
- 16 see if we could get those agencies to tell us whether or
- 17 not they are willing to -- and have to look at the
- 18 continuity, how close they are. I don't know how that
- 19 works, but we'll figure that out. And then come back with
- 20 those agencies, in effect, saying, they are willing to
- 21 grant the necessary signature for the underlying property
- 22 owner if Levee District 3 would be there to make sure it's
- 23 clear that it only applies to the property that is in
- 24 the easement. And if you need an additional ten feet to
- 25 get by, I don't know. We might be able to deal with that

- 1 too.
- 2 Could we do that in a month?
- 3 MR. CARLIN: I think absolutely. Absolutely.
- 4 SECRETARY DOHERTY: And in your presentation, you
- 5 said that all the neighbors seem to be in accord with your
- 6 plans. And yet you've got people sitting here in the
- 7 audience that are living right there, that are concerned
- 8 about this project.
- 9 MR. EFSEAFF: My statement was that all adjacent
- 10 landowners. All of our immediate neighbors.
- 11 SECRETARY DOHERTY: Isn't Mr. Southam immediately
- 12 adjacent to that?
- 13 MR. CARLIN: His uncle signed a letter of support
- 14 for the acquisition. He doesn't live there.
- MR. EFSEAFF: We actually have a pretty good
- 16 relationship. We have been cooperating on the road that
- 17 we share. And we -- we and the Southams have not had an
- 18 issue.
- 19 MEMBER RIE: Thank you.
- I have a question for Mr. Morgan.
- 21 LEGAL COUNSEL MORGAN: Okay.
- 22 MEMBER RIE: I don't remember what your name is,
- 23 but the gentleman from River Partners said that --
- 24 something to the effect if he couldn't get any resolution
- 25 here, with our Board, he was going to perhaps transfer the

1 property over to Fish and Wildlife. And if that happens,

- 2 we would have no jurisdiction. So I want to ask you about
- 3 the jurisdiction.
- 4 Isn't this a federal flood control plan, not just
- 5 a state plan of flood control?
- 6 LEGAL COUNSEL MORGAN: It is part of the adopted
- 7 plan of flood control. This system has to provide -- the
- 8 federal government has nothing to do with the Butte Basin
- 9 however. This feature of the project is required to allow
- 10 the amount of water to flow into the system the way it was
- 11 designed by the federal government. But basically it was
- 12 just left to flood. It had always flooded historically,
- 13 as Steve explained and can explain better than me.
- 14 At any rate, the whole idea was to just leave it
- 15 in its natural state, more or less, with some slight
- 16 modifications, such as the levee that splits the flow.
- 17 And I will let the engineers describe how it physically
- 18 works.
- 19 But the question, would the Board have any ability
- 20 to tell Fish and Wildlife what to do if it purchased the
- 21 property? The answer would be no. In the past, Fish and
- 22 Wildlife has come to the Board and discussed plans that it
- 23 has had for restoration projects in various places in the
- 24 Sacramento Valley. And the most we have been able to do
- 25 is make suggestions and indicate concern about hydraulic

1 impacts where we thought they were going to occur. And

- 2 basically the Board has the power of public opinion behind
- 3 it, because one of the things I recommended to the Board,
- 4 in the past, is, if there's a project being undertaken by
- 5 the federal agency, that's going to adversely affect flood
- 6 flow. The Board has a duty to send notices out to all the
- 7 property owners in the area, advising them of a federal
- 8 project and reducing their flood protection. And that's
- 9 all we can do. And that usually has a pretty powerful
- 10 persuasive impact. They usually modify the project.
- 11 MEMBER RIE: So let's say they did transfer the
- 12 property to Fish and Wildlife, and the elderberries got
- 13 out of control, and the hydraulics stopped working and
- 14 there was a flood.
- 15 Would the federal government then be liable or
- 16 would the State of California be liable?
- 17 LEGAL COUNSEL MORGAN: I would rather not discuss
- 18 that. That's pretty speculative.
- 19 I think I can certainly address the State of
- 20 California's issue. The State of California is not going
- 21 to be responsible for modifications to any project or a
- 22 feature of a project that will be undertaken by the
- 23 federal government. The federal government does
- 24 something, and they use the federal preemptive to trump
- 25 whatever they want to do. They have taken responsibility

1 for it. Whether they are liable for it or not is another

- 2 question.
- 3 MEMBER RIE: Okay. If they do come in and
- 4 interfere with the State's plan of flood control it's them
- 5 who is interfering with us?
- 6 LEGAL COUNSEL MORGAN: They have done it; not us.
- 7 MEMBER RIE: Thanks.
- 8 CHIEF ENGINEER BRADLEY: A couple of
- 9 clarifications: One, we talked about the Butte Basin, but
- 10 this is a project that runs through the project site. So
- 11 that is part of the federal plan of flood control.
- 12 Federal government doesn't accept the Butte Basin, per se,
- 13 but there is a federal levee that goes up to this
- 14 property, and the levee maintenance that's required is
- 15 part of the federal project as well as the state project.
- 16 LEGAL COUNSEL MORGAN: And I spoke with Steve. He
- 17 showed me the map. I should not be practicing law with a
- 18 head cold, but it escaped my notice, until just now, that
- 19 the levee actually runs right through the property, and
- 20 the entire levee is subject to the Safe Harbors agreement.
- 21 And I don't believe that River Partners folks can confirm
- 22 this for me. But I don't believe that Levee District 3
- 23 has to do anything to benefit from the Safe Harbors
- 24 provision for the portion of the levee that is on the
- 25 River Partners property.

1 This was -- this is something that's been a little

- 2 unclear. I think there's been some conversation back and
- 3 forth. I -- because I always assumed that the property
- 4 ran up to the levee and stopped.
- 5 Now I think I understand how this Safe Harbors
- 6 agreement, even with no action by River Partners -- excuse
- 7 me, Levee District 3, would give Levee District 3 the
- 8 latitude to remove any and all elderberries on that levee
- 9 that's within the Safe Harbor turf; is that correct?
- 10 MR. EFSEAFF: That's correct, Mr. Morgan.
- 11 LEGAL COUNSEL MORGAN: Let me ask about: There is
- 12 the one elderberry that we've heard reference to, which is
- on LD3 and I believe is not on our property.
- MR. EFSEAFF: It's on our property. There's --
- 15 it's approximately 10 feet away from the toe -- 10 feet
- 16 away from the 10 feet at the toe.
- 17 LEGAL COUNSEL MORGAN: That's the baseline.
- MR. EFSEAFF: That's the baseline.
- 19 LEGAL COUNSEL MORGAN: I believe there was from --
- 20 from LD3, they referred to a plant that was on their levee
- 21 and they could not maintain around it. Is that a
- 22 different one?
- 23 MR. EFSEAFF: That might be on the private
- 24 property just north of the bridge. Is that where --
- 25 SECRETARY DOHERTY: Yes, by the warehouse.

- 1 MR. EFSEAFF: It's on private property.
- 2 LEGAL COUNSEL MORGAN: All right. And when I
- 3 was -- I thought that Mr. Hodgkins referred to earlier, is
- 4 there any way to somehow remove that one and mitigate
- 5 forward in this Safe Harbors area to eliminate some of
- 6 these LD3 problems? I think that was being referred to,
- 7 if I understand correctly.
- 8 MR. EFSEAFF: That would be a good question for
- 9 Fish and Wildlife to verify. However, what they have told
- 10 us is they have considerable latitude on what's considered
- 11 within the region -- within the vicinity of the site.
- 12 Typically, adjacent landowners are, you know,
- 13 easily on it. Extending out from there, they like to see
- 14 linkage. So if you have a property that's, you know, some
- 15 miles away, there needs to be some linkage to the property
- 16 that has a Safe Harbor Agreement.
- 17 LEGAL COUNSEL MORGAN: Well, I guess what I'm
- 18 wondering, is there a way to trade a bush on the levee to
- 19 increase the baseline in the Safe Harbors area by one or
- 20 two or whatever?
- 21 MR. EFSEAFF: Yeah. If you are talking about a
- 22 hypothetical situation, if there's something downstream
- 23 that's enrolled in the program, they can take out all of
- 24 their elderberry, and the baseline will get transferred
- 25 essentially onto our property.

1 So if we have that one on our property and they

- 2 have ten next door, they could take out all ten. What
- 3 that does is it transfers that to us, where it's
- 4 appropriate to have habitat and appropriate to have the
- 5 management. They get the ability to take for us providing
- 6 the benefits of the species.
- 7 MEMBER RIE: How is long-term maintenance going to
- 8 be funded by Fish and Game?
- 9 MR. EFSEAFF: Well, I guess you could ask -- how
- 10 is long-term maintenance? By Reclamation Board and levee
- 11 districts and everywhere else.
- 12 MEMBER RIE: They have assessments districts?
- 13 MR. EFSEAFF: Assessment districts. Within the
- 14 Fish and Game -- this one goes to Upper Butte Basin and
- 15 Wildlife Area. I think it's in the letter that Mr. Blake
- 16 provided, Fish and Game. He has actual numbers in there.
- 17 I think they have a budget of over a million dollars --
- 18 over \$1.2 million a year for maintenance activities, and I
- 19 think a staff of 18 or so.
- 20 PRESIDENT CARTER: Ladies and gentlemen, we have a
- 21 motion before us, with a second.
- Do we have any more new discussion on this? If
- 23 not, I would like to call for the vote.
- 24 Does everyone understand, the motion is to deny
- 25 the permit. So Mr. Punia, could you call the roll,

- 1 please.
- 2 GENERAL MANAGER PUNIA: Board member Butch
- 3 Hodgkins?
- 4 VICE PRESIDENT HODGKINS: No.
- 5 GENERAL MANAGER PUNIA: Board member Terry Rie?
- 6 MEMBER RIE: Abstain.
- 7 GENERAL MANAGER PUNIA: Board Member Lady Bug.
- 8 SECRETARY DOHERTY: Yes.
- 9 GENERAL MANAGER PUNIA: President Ben Carter.
- 10 PRESIDENT CARTER: Yes.
- 11 So the motion fails. So we're back to ground
- 12 zero, ladies and gentlemen.
- 13 What I would propose at this point is that we ask
- 14 staff to go back to the applicant and the locals. And I
- 15 would sincerely like to see something in writing from the
- 16 Fish and Wildlife Services that they intend to enroll all
- 17 their adjacent properties, and maybe nearby properties
- 18 that affect the levee maintenance district in the Safe
- 19 Harbor, so that these elderberries, smaller elderberries,
- 20 that are growing up in the Johnson grass can be taken care
- 21 of.
- 22 Our primary concern is the ongoing -- the
- 23 maintenance today, and in the future, of flood control
- 24 system.
- 25 And to the extent that levee districts are unable

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1 to do that, it's unacceptable to this Board.
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- 2 So with that, we'll move on.
- 3 Thank you very much.
- 4 VICE PRESIDENT HODGKINS: If it's okay, I would
- 5 like to work with staff on this issue.
- 6 MEMBER RIE: I think it would be great if you
- 7 could help out, Butch.
- 8 PRESIDENT CARTER: Okay.
- 9 SECRETARY DOHERTY: Maybe I will come along and
- 10 help you too. All right?
- 11 VICE PRESIDENT HODGKINS: All right.
- 12 PRESIDENT CARTER: Very good. So we have some
- 13 horsepower behind it. Thank you very much.
- 14 We had tabled Item 10 for a decision. Let's go
- 15 back and revisit Item 10, the Yuba River Basin Project.
- 16 As you recall, this was to consider delegating the
- 17 authority to the general manager to sign a letter to the
- 18 U.S. Army Corps of Engineers requesting credit under
- 19 Section 104 of Public Law 99-662 for flood control
- 20 improvements within the project area.
- 21 The draft letter that we have is represented -- I
- 22 understand that the Corps has some additional changes that
- 23 we would want to make, but they will be consistent with
- 24 the intent of the letter according to our legal counsel.
- Did everybody get a chance to look at that letter?

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1 Okay.
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- 2 So --
- 3 MEMBER RIE: I move to approve the delegation, to
- 4 sign the letter, to Jay Punia.
- 5 PRESIDENT CARTER: Okay. We have a motion.
- 6 Is there a second?
- 7 SECRETARY DOHERTY: I will second that motion.
- 8 PRESIDENT CARTER: Okay. We have a motion and a
- 9 second.
- Where did Butch go?
- 11 We need to have him here if we are going to take
- 12 any action.
- 13 Any discussion among the remaining three Board
- 14 members on this?
- 15 Somebody needs to shorten his leash. Butch
- 16 apologizes for holding everyone up.
- We have a motion on the floor to approve the
- 18 delegation to General Manager Punia to sign the letter to
- 19 the Corps for Yuba River Basin Project.
- 20 VICE PRESIDENT HODGKINS: Second.
- 21 PRESIDENT CARTER: We already have that.
- Does anybody have any discussion?
- 23 All those in favor indicate by saying "aye."
- 24 (Ayes.)
- 25 PRESIDENT CARTER: And opposed?

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1 Motion carries.
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- 2 Thank you Mr. Kerr.
- 3 MR. KERR: Thank you very much.
- 4 PRESIDENT CARTER: No permit actions.
- 5 So we are on to Item 15, the National Flood Risk
- 6 Management Program. Mr. Rabbon, thank you for your
- 7 patience.
- 8 MR. RABBON: Good afternoon. I'm Pete Rabbon,
- 9 program director for National Flood Risk Management
- 10 Program.
- 11 It's a pleasure to be before the Board, and I will
- 12 leave it up to the Board. Do you want me to spend five
- 13 minutes? 20 minutes? Your choice. I can make it any
- 14 amount of time. It is getting late in the day.
- 15 SECRETARY DOHERTY: Well, I just want to make sure
- 16 we understand it.
- 17 MR. RABBON: Okay. The best way for me to confirm
- 18 that that's happening is, ask questions.
- 19 SECRETARY DOHERTY: I have to know what to ask
- 20 before I can ask.
- MR. RABBON: Okay. Let's get started.
- 22 (Thereupon an overhead presentation was
- presented as follows.)
- MR. RABBON: What I would like to do today is take
- 25 some of your time. You have been talking about issues

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- 1 literally down in the weeds. And this is going to be a
- 2 minimum 30,000-foot elevation presentation on some of the
- 3 things that are happening at the federal level on flood
- 4 risk management issues.
- 5 So with that, the Corps of Engineers started a --
- 6 their Flood Risk Management Program in May of 2006. So
- 7 it's very new. What you see before you is their vision
- 8 and mission statement. I will give you a chance to read
- 9 that. And then I will paraphrase it.
- 10 The whole idea of what the Corps wants to do, is
- 11 the Corps wants to take what they have -- keep in mind
- 12 it's an organization of over 35,000 people. They want to
- 13 take what they have and make it work better. They want to
- 14 make sure, as you heard some things here discussed, the
- 15 left hand talking to the right hand, within the Corps. So
- 16 they want to make sure that the districts out in the field
- 17 are talking to headquarters, so they want to integrate and
- 18 synchronize themselves. Then they want to do that with
- 19 other federal programs, primarily FEMA. Then they want to
- 20 go a step further and do that with the state level,
- 21 regional, and local.
- Now, most of the people would say, well, isn't
- 23 that happening now? And the answer is no. It's not
- 24 happening as well as it should. And we would like to make
- 25 it happen better.

1 Now, the way this started, though, was -- and I

- 2 will hit another slide --
- --000--
- 4 MR. RABBON: This actually was not initiated by
- 5 the Corps of Engineers. And after this slide, I will show
- 6 you how it was initiated.
- 7 What is the Corps trying to do with this program?
- 8 And here it is. It's summarized in five goals:
- 9 We want to have accurate floodplain information
- 10 for the public for the decision makers. We have aging
- 11 infrastructure. We can't tell you much, though, about it,
- 12 throughout the nation.
- 13 Sacramento's done an outstanding job of public
- 14 awareness, comprehension of flood risk. But that same
- 15 level of comprehension across the nation is not there.
- 16 And, in fact, one item we have found out is, after you
- 17 have been flooded once, the expectation is, you will never
- 18 get flooded again during your lifetime.
- 19 So everybody moving back into New Orleans feels
- 20 pretty safe.
- 21 We talked about integrating the programs.
- 22 And then the fifth one is the Corps of Engineers
- 23 needs to improve their capabilities to truly deliver
- 24 projects.
- Now, how did the flood prevention program get

- 1 started?
- 2 --000--
- 3 MR. RABBON: You will notice in the lower
- 4 right-hand corner the Corps' logo, FEMA's logo, and the
- 5 logo of two nonprofit organizations. ASFPM is a national
- 6 organization that represents or is an umbrella group for
- 7 basically organizations involved in floodplain management.
- NAFSMA is an umbrella organizations that are
- 9 involved in flood water management. NAFSMA works very
- 10 close with the Corps. ASFPM works very close with FEMA.
- 11 Those four organizations are probably the most compact
- 12 group you can put together in the nation if you talk about
- 13 flood risk management. It covers federal and nonfederal
- 14 parties.
- 15 They are joined together on this organization
- 16 chart as the independent advisor -- or the interagency
- 17 flood risk management group, that's found in the middle
- 18 here. And that was not started by the Corps. It was not
- 19 started by FEMA. NAFSMA, National Association of Flood
- 20 and Stormwater Management Agency, brought this group
- 21 together, brought their leadership together, for the first
- 22 time in August 2005.
- 23 So you can see, the things we're doing are fairly
- 24 new. August 2005, we bring together the four major
- 25 players for flood risk management.

1 May 2006, they start the Flood Risk Management

- 2 Program within the Corps of Engineers.
- 3 This -- the program itself is receiving some
- 4 fairly high level attention from the Corps. The SES
- 5 Oversight Group -- let me describe what this is. The
- 6 Corps has their leadership. They have their civilian
- 7 leadership. They have their military leadership.
- 8 The SES oversight is the senior executive service.
- 9 Those are the highest level civilians in the Corps Of
- 10 engineers. That group has come together, lead by Ed
- 11 Ecker, to oversee the Flood Risk Management Program. That
- 12 actually is something very unusual. The program is
- 13 normally overseen by an individual SES person. So this is
- 14 very unusual to bring all of them together to look at one
- 15 program.
- But the reason be it is, as we go down further --
- 17 as I said, we needed to integrate what's happening within
- 18 the Corps. We need to make sure the left hand is talking
- 19 to the right hand. And that is the purpose of having that
- 20 large oversight group, so all the parties are involved.
- 21 What we have done within the Corps, you can see,
- 22 we have selected or identified what I call focus areas.
- 23 There are six focus areas on the bottom of this
- 24 organizational chart. And these are the activities that
- 25 they are focusing on. We have not reorganized. We have

1 not created new positions. Well, let me take that back

- 2 there. There was one new position in this program, and
- 3 that is me.
- 4 We have taken everything, and we are working
- 5 through major management in order to bring all these
- 6 issues together for flood risk.
- 7 And so there are six particular areas that we are
- 8 focused on.
- 9 Now, what I want to do is, you may have seen
- 10 things in the newspaper lately: The 122 levees of
- 11 maintenance concern. I can cover that a little bit later;
- 12 levee certification, get your levees fixed in a year or
- 13 FEMA is going to take you out; and those various
- 14 activities.
- 15 I'm going to go through these focus areas so you
- 16 can see what we are trying to do at a national level. So
- 17 the first one I want to talk of -- and your slide packet
- 18 will not follow exactly, because I have pulled out all the
- 19 duplicative slides.
- 20 So the first one I want to talk about is flood
- 21 mapping and certifications, that I show in red here.
- --000--
- MR. RABBON: These are just a few of the
- 24 activities we are working on, at a national level. First
- of all, we have done something with the funding for the

1 inspection program in the nation that has never been done

- 2 before. We have re-prioritized how that money will be
- 3 spent. As a result of Katrina, I-walls have become a
- 4 major issue, because of failure and the way they were
- 5 designed. An I-wall basically is just a concrete wall in
- 6 the middle of a levee sticking up. And as a result of
- 7 failures, we have re-prioritized the funding.
- 8 First priority is take care of I-walls.
- 9 Second priority is work with the nonfederal
- 10 agencies to help them assemble the data to certify their
- 11 levees for FEMA purposes.
- 12 Third priority is inspect the levees.
- Before, priority one was inspect the levees. So
- 14 as you can see, we made some major changes. And we did
- 15 this in collaboration with FEMA because of FEMA's
- 16 multi-billion-dollar levee certification program. And
- 17 some of the actions you are seeing are a result of this
- 18 re-prioritization.
- 19 Engineering technical letter. The Corps of
- 20 Engineers is a matter of practice. It is not in the
- 21 business to certify levees for FEMA purposes. That is --
- 22 that is up to private engineers. We are looking closer
- 23 and saying, wait a minute, Corps of Engineers happens to
- 24 have a lot of the levees that are out there, that need the
- 25 certification. So why don't we start working together?

1 The Corps has now -- and this is for nationwide

- 2 consistency, because we see it does not exist. We will
- 3 put out, I hope, by March, a letter that will provide
- 4 technical guidance throughout the Corps, in terms of if
- 5 the Corps is asked to certify a levee for FEMA purposes,
- 6 here's the process you will use.
- 7 And guess what? It's going to be more stringent
- 8 than what FEMA requires. And guess what else? It's okay
- 9 to try to do a better job of protecting the public.
- 10 So what that leads to is that, that last bullet --
- 11 and I'm going to skip down to it -- risk assessment versus
- 12 freeboard. The Corps of Enginers will refuse to certify
- 13 to minimum FEMA level criteria, if they are asked. They
- 14 instead are going to say, we want to do a more rigorous
- 15 analysis. We want to feel more confident that the levee
- 16 does meet minimum criteria and can protect the public
- 17 behind it.
- 18 So we will be using a risk assessment process to
- 19 do this, versus freeboard. Freeboard simply says, will
- 20 the levee hold in a 100-year storm, in a 3-foot of
- 21 freeboard.
- 22 And we're going to say, we want to look closer at
- 23 that. We want to look at risk. We want to look at
- 24 probability of the failure. We want to look at what's
- 25 behind that levee in case it does flood.

1 So we are taking a, what we believe, is a better

- 2 approach for the public. I will tell you, we are getting
- 3 major pushback, because at the local level, the primary
- 4 concern is, we want to certify our levees for FEMA
- 5 purposes. It's not, we want to protect the public. I
- 6 mean, that may be implied, but we're talking a different
- 7 approach in terms of public safety.
- Now, as I said we're trying to work internally.
- 9 We also are trying to work externally with our other
- 10 federal partners. FEMA; we are collaborating with FEMA on
- 11 all of our policies that will impact FEMA. The last thing
- 12 we want to do is develop a policy that forces FEMA to
- 13 make -- to make changes in how their programs work. So we
- 14 are working with them very close. And this is the one
- 15 item that I'm very pleased to see, because it's important
- 16 that the nonfederal entities find themselves working with
- 17 the federal government, not with the Corps and with FEMA,
- 18 and find out they have to abide by two different sets of
- 19 regulations. So we're working very close to try and make
- 20 that a single government.
- 21 Certification guidance; it's just more detail in
- 22 terms of what I talked about, making sure that things are
- 23 working correctly with FEMA and ourselves on mapping and
- 24 certification.
- 25 --000--

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1 MR. RABBON: Inventory assessments is another
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- 2 focus area. Let me tell you what we have done and what we
- 3 hope to be doing. We have developed a national GIS
- 4 spatial database. Please don't ask me the details of what
- 5 that means. But a good layperson description is, it's a
- 6 very sophisticated database. You can click on a levee
- 7 someplace and it will bring up all the data that we have
- 8 available for that particular location or it can point you
- 9 on where to find it.
- 10 We are trying -- well, not trying. This is a
- 11 national level database. It works with FEMA. State of
- 12 California is developing a database. It will be
- 13 compatible with that. The intent is to have a single
- 14 repository for levees across the nation.
- We have also started a national inventory to
- 16 assess -- I mean, to populate that database. And you may
- 17 have read in the newspaper, along with the 122 levees that
- 18 are deficiently maintained, that there's 2000 levees out
- 19 there across the nation. There are many more than 2000
- 20 levees. But there are 2000 levees that are within a Corps
- 21 of Engineers program. And that's what this national
- 22 inventory is.
- 23 Assessment methodology. This is -- we hope to
- 24 have this out by, I believe, February, and start to test
- 25 this in the field afterwards. And Sacramento district

- 1 will be one of the areas where we test this assessment
- 2 methodology. And this is where we are going to go beyond
- 3 the concept of freeboard. We are going to be looking at
- 4 risk. In other words, not just the probability of passing
- 5 a given storm, but the impact of failure. What are the
- 6 consequences if that floods?
- 7 List of deficiently-maintained levees. Lady Bug,
- 8 I guess you have that list.
- 9 SECRETARY DOHERTY: I only brought part of it.
- 10 MR. RABBON: Okay. And that was developed at
- 11 headquarters through this national inventory. And I hate
- 12 to tell you this: That is just the tip of the iceberg.
- 13 What they did is, they simply said, let's find out which
- 14 levees, beyond a shadow of a doubt, have problems. And so
- 15 they took the list, and they did a sorting and identified
- 16 the ones that were poorly maintained. It was very simple.
- 17 There's another list out there that hasn't
- 18 received as much attention. Again, I said, we need to see
- 19 FEMA and Corps talk to each other. FEMA has, on their
- 20 floodplain maps, levees that are certified up to
- 21 100-year-level protection. They were grandfathered onto
- 22 those maps, or they were just simply put there because
- 23 when the FEMA program started for mapping, for flood
- 24 insurance, there were some federal levees, and they
- 25 assumed these federal levels provided 100-year-level

- 1 protection.
- 2 We have a list of levees on those maps that do not
- 3 exceed 50-year level of protection. FEMA has that list.
- 4 The locals that are impacted are aware of those levees,
- 5 and they too have that list if they are one of the levee
- 6 owners on there. That's another very easy list that we
- 7 could create for public safety purposes.
- 8 Now, there's going to be a -- I have another
- 9 slide. There is going to be another list that will likely
- 10 impact the state of California again.
- 11 Some other items we're working for inventory and
- 12 assessments in that particular focus area is legislation.
- 13 We're doing all this work right now on some supplemental
- 14 funding, about 30 million that was given right after
- 15 Katrina. And the upcoming budget for at least '08 has
- 16 another 10 million to continue the program and continue in
- 17 '07, using part of the 30 million.
- 18 But what you are seeing happening now is because
- 19 of special funding. It is not a regular part of the
- 20 Corps' program.
- 21 --000--
- 22 MR. RABBON: Existing infrastructure and
- 23 inspections. A couple of things that are going on there.
- 24 And some of the these items I bring to you and
- 25 I -- I believe what's probably going to be going through

- 1 your mind is this disbelief that -- on how we are
- 2 currently structured. Currently, within the Corps
- 3 program, there are levees the Corps has authorized and/or
- 4 built. And there are levees that the local has passed
- 5 certain criteria, and their levee becomes part of the
- 6 Corps program. They become eligible for federal funding.
- 7 Depending on which program you are in, we actually have
- 8 different inspection criteria for the levees.
- 9 However, they are clearly doing -- they are
- 10 clearly both doing the same job at protecting the public.
- 11 So we are bringing our inspection program into a single
- 12 program. It will have a increased robustness. It is
- 13 going to be much more detailed on the inspection process
- 14 itself. And that will be actually previewed at
- 15 headquarters next week.
- We are also -- as a result of that, we hope to
- 17 make consistent and complete inspections. What we have
- 18 found out is even given the same guidelines, that one
- 19 district will end up with a very brief report in terms of
- 20 their inspection, and another district can have a much
- 21 more comprehensive and thorough inspection on the levee of
- 22 the same type. So again we are looking for consistency.
- The next bullet, inspections to meet Corps and
- 24 FEMA requirements. The requirements are different from
- 25 the two organizations, but our concern is, is if we are

1 going to go out there and inspect them, why don't we

- 2 inspect them once to make sure they meet whatever criteria
- 3 is out there that needs to be met, be it Corps, be it
- 4 FEMA. If there's another federal program, does it meet
- 5 that federal program? And so again, we're trying to make
- 6 our system work better.
- 7 Finally, within the infrastructure and inspection
- 8 review program, trees on levees. Vegetation on levees. I
- 9 don't know how much you have had a chance to talk with the
- 10 Sacramento district.
- 11 The 122 levees that were found deficient was found
- 12 by looking at maintenance reports. The next list of
- 13 levees that we expect are probably going to come out, will
- 14 be those levees that have trees on them, that clearly do
- 15 not meet our existing regulations and guidelines; be it
- 16 for complacency on the Corps' part or complacency on the
- 17 levee owners' part. We believe this is going to be a
- 18 fairly large list.
- 19 And this brings up an issue that you heard
- 20 discussed before you today, that the levee owner says --
- 21 the Corps says, "Remove the trees." Fish and Wildlife
- 22 service says, "Keep the trees."
- Which one do we do? We are in the process, and I
- 24 hope it will happen by the end of this month's meeting at
- 25 the national level with EPA and U.S. Fish and Wildlife

1 Service and a fewer other agencies, to start taking about

- 2 this issue.
- 3 The Corps' approach is going to be, this is a
- 4 public safety issue. We are going to try to make -- to
- 5 ensure the public is protected as well as possible.
- 6 Resource agencies, we need your help in terms of this
- 7 process. If there's mitigation, there's mitigation. But
- 8 if the answer is, "We want you to compromise public
- 9 safety," then that is not going to be the Corps' approach.
- 10 Now, is this going to happen through one meeting
- 11 in February? No. But I think what is important is that
- 12 you understand that this has reached the level now, to
- 13 where the leadership within the Corps of Engineers says we
- 14 need to do something about this.
- 15 And so it is -- it is an issue that is going to be
- 16 coming out soon. And I hope it doesn't come out too fast
- 17 because we are finding, there are so many impacts with
- 18 this, we want to try to get them addressed so we have
- 19 answers when we do put out this new policy.
- 20 MEMBER RIE: Can I ask you a question?
- MR. RABBON: Yes.
- 22 MEMBER RIE: So is the Corps leadership advocating
- 23 removing all trees along the levees, in particular the
- 24 Sacramento River? Would they advocate removing all those
- 25 trees, if they are on a levee, the waterside of the levee?

1 MR. RABBON: No. There actually are regulations

- 2 that allow you to have trees on levees. And so what the
- 3 Corps is currently advocating is, if you have trees on
- 4 levees and it is consistent with regulations, then that is
- 5 fine.
- 6 If you have trees that are -- that are clearly not
- 7 within regulations, those will need to be removed. The
- 8 question is, is how do we go about that process? Because
- 9 there are many issues that come up with removing a tree.
- 10 And there's a third category, those that are
- 11 questionable. And the regulations actually allow the
- 12 levee owner to have an engineer make a judgment on those
- 13 types of situations.
- 14 So there is a system in place. It probably has
- 15 not been used as well as it should have been,
- 16 historically.
- 17 MEMBER RIE: So those regulations on the tree
- 18 removal, are those the same regulations that are in Title
- 19 23?
- 20 MR. RABBON: They will be in Title 23. They also
- 21 will be referenced in engineering regulations and
- 22 engineering procedures.
- 23 We hope to have -- there is -- at this point there
- 24 is -- there may be a couple of new items coming out. When
- 25 I say 80 percent I'm simply saying we need to follow

- 1 existing regulations.
- 2 VICE PRESIDENT HODGKINS: Pete?
- 3 MR. RABBON: Initiatives, policy, and legislation.
- 4 We have a few things going on there. One of those is what
- 5 we call Silver Jackets. And that is a program. It's
- 6 state based. And it's trying to get all the right people
- 7 at the table for the state's benefit.
- 8 In other words, FEMA has programs that go across
- 9 the nation, and Corps of Engineers has programs that go
- 10 across the nation. NRCS, Fish and Wildlife, EPA, have
- 11 their programs with the state. There's even programs at
- 12 the local level. What we have found is that the state
- 13 happens to be a common denominator to try to get people
- 14 together to help solve whatever the problem is. We want
- 15 to focus this on flood risk management.
- 16 A good example is in Ohio. They needed to get a
- 17 emergency response plan together for FEMA purposes. And
- 18 they sat down with the Corps of Engineers. And the Corps
- 19 of Engineers had a program that could fund them to make
- 20 that happen. So that's just bringing the right people
- 21 together at the right time.
- We're trying to do that with California. And we
- 23 will continue that. Actually, the Floodplain Management
- 24 Association met today on the other side of town. And I
- 25 know, a representative from headquarters was speaking to

1 George Qualley, to try to get this discussion of Silver

- 2 Jackets started for California.
- 3 National Policy Summit; I show this as a Corps
- 4 activity. However, in reality this National Policy Summit
- 5 was put together by ASFPM and NAFSMA. They invited the
- 6 Corps. They invited FEMA. And they invited a handful of
- 7 national experts. So we brought together about, I
- 8 believe, it was 70 people across the nation, and basically
- 9 asked them: How can the Corps and FEMA do better? And it
- 10 was, can we make administrative changes? Do we need to
- 11 change law? That was held, I think, December. And we
- 12 will preview their draft report next week, the end of next
- 13 week, on their recommendations.
- 14 The Corps of Engineers and FEMA will take those
- 15 recommendations under consideration and use those to help
- 16 develop a -- an administration package that we want to try
- 17 to move forward this year. Administrative changes are
- 18 some of those. Many of these recommendations, we expect,
- 19 will simply be, do things different; you don't need to
- 20 change the law. So we are looking at everything.
- 21 The Interagency Flood Risk Management Committee, I
- 22 already spoke to this. It's the four agencies in the
- lower right-hand corner. We have embraced that group.
- 24 The FEMA has embraced that group. And we're hoping next
- 25 week, in a meeting, to literally institutionalize that

- 1 organization.
- 2 PRESIDENT CARTER: About five minutes.
- 3 MR. RABBON: Okay. Let me -- let me skip to a
- 4 couple items. Because there's one project and program.
- 5 That's just saying we want to work together better.
- --000--
- 7 MR. RABBON: I want to spend a couple of minutes
- 8 on this, because it's a -- it's an area where the Corps of
- 9 Engineers needs help, and the Reclamation Board has
- 10 historically done a very good job in this process.
- 11 The Corps has their normal budgeting process. And
- 12 for this program, that's what this highlights. We work
- 13 with Congress. We submit what the President -- we submit
- 14 through the President's budget our request for
- 15 consideration through the congressional process.
- 16 Frequently, we do not get the funding that we
- 17 request. There's a tremendous amount that can be done at
- 18 the congressional level. I know Mr. Hodgkins is, through
- 19 SAFCA, has done significant lobbying in terms of trying to
- 20 help improve the federal budget for the purposes of SAFCA.
- 21 The Reclamation Board, the California Water
- 22 Commission, used to do that on a regular basis.
- 23 California has something right now that literally no other
- 24 state has, and you should be taking advantage of that.
- 25 And quite candidly, I don't see it happening.

1 California has money. And when you can go back to

- 2 your congressional representatives and say, "Look, we have
- 3 our matching funds; here's what we would like you to do
- 4 with it. We already have our money. It's on the table,"
- 5 the ability to influence the budgeting process is so much
- 6 easier.
- 7 The '08 budget has just come out, literally, a
- 8 couple of weeks ago.
- 9 And February and March is the prime time to be
- 10 working with the Corps of Engineers, to ask them what --
- 11 to learn and collaborate with them how you can work with
- 12 the Corps and then to take that message back to Congress
- 13 and say, "We have our share of the project. Here's what
- 14 we would like." If you want money to do PL 84-99, the
- 15 State of California, I think, has about \$140 million worth
- of work that has been done with just -- just state money.
- 17 Corps of engineers, you can create an argument
- 18 that they should have been paying for that. Have you
- 19 created a case and got language to ensure you are going to
- 20 get reimbursed? I think the answer to that is no. Is
- 21 that opportunity going to slip away? It probably will,
- 22 unless you can get into the Water Resource Development Act
- 23 soon.
- 24 Do you want the Corps of Engineers involved in
- 25 helping do all these levee assessments that you are going

1 to be spending hundreds of millions of dollars on? If you

- 2 do, you need to be lobbying for that, because there's no
- 3 money in the federal budget to do that. But if you step
- 4 up and say, "It should be cost-shared; it's a federal
- 5 levee; we have our portion, "you've got, in my mind, an
- 6 opportunity to make things happen and bring some federal
- 7 dollars into this arena.
- 8 Okay. In that -- if there's one takeaway, I would
- 9 hope the Reclamation Board would look at getting involved
- 10 in trying to bring federal dollars to California.
- 11 With that, I would entertain any questions.
- 12 PRESIDENT CARTER: Any questions for Mr. Rabbon?
- 13 SECRETARY DOHERTY: Very interesting.
- 14 PRESIDENT CARTER: Mr. Punia?
- 15 GENERAL MANAGER PUNIA: Pete, I want to commend
- 16 the Corps for providing this manual for the Non-Federal
- 17 Flood Control Project O&M manual, which is a good document
- 18 for us to use. But there should be a similar manual for
- 19 the Federal Flood Control Project O&M manual, and that
- 20 will go a long way.
- 21 Any comments on that?
- MR. RABBON: Yes, there will be one manual
- 23 regardless of the type of project. And it will be based
- 24 primarily on that nonfederal manual which is more of a
- 25 plain English, layperson type of manual. And so you can

1 be aware, the Reclamation Board had quite a bit of the

- 2 input in that manual during the final phases.
- 3 GENERAL MANAGER PUNIA: One more comment: O&M
- 4 manuals are old. And I think you touched the issue that
- 5 somehow you will reach an understanding with the U.S. Fish
- 6 and Wildlife Service and the Corps to come up, hopefully,
- 7 with a new O&M manual, which addresses this issue. I
- 8 think that will be a big help for the local agencies.
- 9 MR. RABBON: I don't believe I said we would reach
- 10 an understanding.
- 11 (Laughter.)
- 12 MR. RABBON: We are going to work together. And
- 13 for the Corps of Engineers, the -- as we have been saying,
- 14 public safety is paramount. We might end up not coming to
- 15 an agreement that can work for both parties. But the
- 16 Corps is -- at this point, their leadership -- as we said,
- 17 we are going to move forward on public safety.
- 18 PRESIDENT CARTER: Any more questions for
- 19 Mr. Rabbon?
- 20 VICE PRESIDENT HODGKINS: Pete, I saw this
- 21 presentation the other day, and it's changed and become --
- 22 I mean, it looks like the whole thing is advancing
- 23 forward.
- MR. RABBON: I changed this only because there
- 25 have been some changes. And the FMA group was really

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1 interested in the PL 84-99 program and the flood mapping

- 2 program. So I just focused on that one issue. I did not
- 3 cover the big umbrella in the presentation that you saw.
- 4 VICE PRESIDENT HODGKINS: Okay. I think
- 5 this is, you know, an incredibly important area to move
- 6 toward. And Pete, because of his involvement with SFPM on
- 7 the national level and his work here in California, is an
- 8 ideal person to kind of lead this.
- 9 So -- and I guess I heard you say that the best
- 10 role for the Rec Board, or the best thing we could do to
- 11 help right now, is try and weigh in on the funding for the
- 12 coming year?
- 13 MR. RABBON: For FY '08. The President's budget
- 14 has just come out. And you -- I would suggest you work
- 15 very closely with the Corps of Engineers in terms of
- 16 developing a program that requires Corps cost-sharing,
- 17 Corps involvement, and moving that program through -- not
- 18 just through the Corps process, but more critically
- 19 through the congressional process.
- 20 VICE PRESIDENT HODGKINS: Okay. Thank you.
- 21 PRESIDENT CARTER: Thank you.
- 22 MEMBER RIE: Is there anything that the Rec Board
- 23 can do to help with the vegetation issue and removing that
- 24 where it is critical to remove it, for levee safety?
- MR. RABBON: We are going to -- because of the

- 1 sensitivity of this issue -- and we're still in
- 2 discussions at the headquarters. I have recommended that
- 3 we have a field testing of the policy before the policy is
- 4 final. And I further hope that that field testing is done
- 5 in an area like Sacramento, so that the Corps, Sacramento
- 6 District, along with the levee owners, can walk through a
- 7 portion of a levee, try to apply the policy, and see what
- 8 the impacts are, see what trees go in, what trees come
- 9 out, and continue on through the process, what it will
- 10 take to remove it. So we want to test that, and it will
- 11 be done with a levee owner. So there is going to be
- 12 involvement.
- 13 If it happens, if we can make it happen, it's a
- 14 test section in Sacramento, it will be on a levee where
- 15 the Reclamation Board is the nonfederal sponsor. So the
- 16 Reclamation Board should have a role. I do know, DWR does
- 17 the inspections, but from the Corps' eyes, the responsible
- 18 party is the Reclamation Board.
- 19 PRESIDENT CARTER: Okay. Mr. Bradley?
- 20 CHIEF ENGINEER BRADLEY: Yeah. A couple of
- 21 things: One, I want to point out that the system the
- 22 Board regulates or provided assurances for is not a
- 23 FEMA-compliant system. It does not provide hundred-year
- 24 flood protection. It is also not risk based. It is based
- 25 on 3 feet minimum of 3 feet of freeboard throughout the

- 1 system.
- 2 The problems that we keep running into with
- 3 applicants is they need FEMA certification, when our
- 4 system is not designed for hundred-year flood protection
- 5 that they need.
- And so in order to get that, in many cases, the
- 7 plan of flood control needs to be changed so that it can
- 8 provide that. The problem with that is assessing the
- 9 impacts of those changes on a system-wide basis.
- 10 But like I said, our system is not FEMA compliant;
- 11 it's not designed to be FEMA compliant. It provides only
- 12 certain levels of protection at certain elevations.
- 13 PRESIDENT CARTER: We are undertaking a project to
- 14 try and understand what those impacts and how to deal with
- 15 those.
- 16 So with more on that next month, I believe.
- 17 MEMBER RIE: Thank you for coming today. It was
- 18 very interesting.
- MR. RABBON: My pleasure.
- 20 And Mr. Punia and Mr. Bradley know how to get
- 21 ahold of me. So if you do have any questions at the --
- 22 more of the policy level, I would be pleased to answer
- 23 those.
- 24 PRESIDENT CARTER: Thank you. Please stand by.
- 25 Mr. Tilton, you wanted to speak on the National

1 Flood Risk Management Program. You have five minutes.

- 2 MR. TILTON: Yes, just briefly.
- 3 My name is Wes Tilton, and I'm a resident of
- 4 Discovery Bay. Thank you, Mr. President, Reclamation
- 5 Board, for allowing me to speak. I noticed -- and thank
- 6 Mr. Rabbon for such a nice presentation.
- 7 And I notice on there that everybody is concerned
- 8 about trees on levees, but no one mentioned houses on
- 9 levees. This is a known fact, as Mr. Bradley so
- 10 succinctly put when he visited, and said that he knew
- 11 about houses on the levee. And it's not on the land side
- 12 of the levee, but the waterside of the levee. And he also
- 13 knows the fact there is no access road on that levee, and
- 14 this levee is part of the water system for 22 million
- 15 Californians.
- The question I have is: Does this Board have any
- 17 input into Mr. Rabbon's report? And if it does, are they
- 18 engaged on this subject other than just trees. But the
- 19 protection of public safety as you have said before, and
- 20 I'm sure it's one of your conditions. If you are involved
- 21 and you are engaged, then I say great.
- But I haven't been contacted, and I have an awful
- 23 lot of local knowledge, because the engineer that was
- 24 quoted in the Stockton Record said they should remove all
- 25 the trees on the levees. And I think he was quoted

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1 correctly. And he was the one that gave authority for
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- 2 houses on levees. So I don't understand that disconnect
- 3 there. But if you are engaged, I appreciate it. And I am
- 4 available for any knowledge that you would like to have.
- 5 Because I think I have a considerable amount. But just to
- 6 say you are going to remove trees and not address the
- 7 issue of houses, I think there's a disconnect somewhere.
- 8 So I don't know what the Board's pleasure is as
- 9 far as houses on levees, whether you are going to accept
- 10 it or not. Because I think you have been played by the
- 11 reclamation district, when Mr. Morgan admitted that you
- 12 have never had an application to move a main levee or
- 13 neither has the district applied for a permit to do that.
- 14 PRESIDENT CARTER: Thank you.
- Mr. Rabbon, did you want to comment?
- MR. RABBON: My comment is based, fortunately, on
- 17 the detailed background I have for California area.
- 18 I believe you said you were in Discovery Bay?
- 19 MR. TILTON: Yes, sir.
- 20 MR. RABBON: Discovery Bay is not within the Corps
- 21 of Engineers federal program, as far as I'm aware, which
- 22 means it's not a federal levee nor is it a levee that the
- levee owners have come to the Corps and said, "We want to
- 24 join a Corps of Engineers program for rehabilitation," and
- 25 that's the program that Jay referred to with the O&M

1 manual. Our programs right now are restricted to levees

- 2 that are -- have some kind of nexus to the Corps. So we
- 3 don't have any involvement with that levee.
- 4 However, we do have -- and I said trees on levees,
- 5 that did not mean that's all we're worried about on
- 6 levees. We're worried about other encroachments, which
- 7 would be the typical process that we go through, or the
- 8 Board here goes through, in terms of do you or do you not
- 9 allow a structure on a levee? And if you do, what are the
- 10 constraints to allow that.
- 11 PRESIDENT CARTER: Thank you. Thank you very much
- 12 for coming.
- We have no Item 16. I propose we take a
- 14 ten-minute recess, and we will reconvene with Item 17, RD
- 15 800 Subventions Claim.
- 16 So take ten minutes.
- 17 (Thereupon a break was taken in
- 18 proceedings.)
- 19 PRESIDENT CARTER: So as a reminder, we are on
- 20 Item 17. The Reclamation District 800 Subventions Claim.
- 21 Mr. Mraz, welcome. Thank you for your patience.
- MR. MRAZ: President Carter, General Manager
- 23 Punia, Members of the Board, thank you for the opportunity
- 24 to talk today.
- 25 What I hope to do today is just describe very

1 briefly the purpose of the Delta Levee Subventions

- 2 Program, and then provide a little bit of specific
- 3 information on the funds paid to Byron Tract RD 800.
- 4 --000--
- 5 MR. MRAZ: The Delta Levee Subventions Program is
- 6 intended to reduce the risk of flooding to Delta islands.
- 7 And what it does is it provides grants of state funds to
- 8 reclamation districts to offset the costs of maintaining
- 9 and improving levees within the delta. There are no
- 10 federal funds at all, administered through this program.
- 11 It's all state funded.
- 12 The funds that the reclamation districts receive
- 13 are all prioritized according to a set of criteria and
- 14 procedures that you approve each year. And we'll be
- 15 coming to you to talk about those in little bit more depth
- 16 next month. And they can provide up to 75 percent of the
- 17 costs of eligible expenses.
- 18 So each participating reclamation district signs
- 19 an agreement with the Board at the beginning of the year.
- 20 They go out. They conduct all of their own maintenance,
- 21 pay all of their bills, and then at the end of year, they
- 22 submit a final plan.
- 23 So with respect to Byron Tract, there's
- 24 6,933 acres on the Tract. They have been in the
- 25 subventions program for 27 years. And they have adopted a

1 standard of the Hazard Mitigation Plan Levee Cross-Section

- 2 for their -- what their long-term target is to maintain.
- 3 Over the years, they have received, or they have
- 4 spent on the levees, about \$7.6 million of that:
- 5 5.1 million is state funds; 2 and a half are local funds.
- Now, the levees that they are maintaining are
- 7 non-projects, which means they are not part of the Plan of
- 8 Flood Control. And there's 9.7 miles of levees
- 9 participating in that program.
- Now, just for example, in 2006/7, the year that
- 11 we're in right now, the reclamation district put in an
- 12 application for just slightly over \$1 million. That was
- 13 their amount that they proposed to do work. Now, we are
- 14 working on the current 5/6 claims. And their claims have
- 15 been submitted, showing that they actually did spend
- 16 \$221,000 of that. The State is planning to reimburse
- 17 about 110,000.
- 18 So the levees that are maintained with the
- 19 subventions funds are the ones that are highlighted here
- 20 in orange. It starts at the pump station and goes around
- 21 the sloughs and becomes adjacent to Clifton Court Forebay
- 22 and ends in a dry land levee at the southern end. That's
- 23 9.7 miles.
- Now, I did take a look at the levees just
- 25 recently, drove around them. They are very well

- 1 maintained. They are up to a very nice standard. And
- 2 with respect to the subventions funds, it's my belief that
- 3 they are well spent and used for the intended purpose, to
- 4 reduce the risk of flooding on the Byron Tract.
- 5 And that's all that I have for you.
- 6 VICE PRESIDENT HODGKINS: Could I ask a couple of
- 7 questions. Would you put the --
- 8 MR. MRAZ: Let's see if I can get this to go back.
- 9 There we go.
- 10 VICE PRESIDENT HODGKINS: Okay. We see the north
- 11 end of the levees, that are in subventions, ends right at
- 12 Discovery Bay; is that correct?
- 13 MR. MRAZ: That's correct. That's actually the
- 14 beginning of their system as far as the way they track the
- 15 levee miles.
- 16 VICE PRESIDENT HODGKINS: Okay. From the
- 17 standpoint of flood risk in Discovery Bay, is the levees
- 18 that protect Discovery Bay RD 800 or somebody else's?
- 19 MR. MRAZ: The levees that are around the
- 20 perimeter here --
- 21 VICE PRESIDENT HODGKINS: Discovery Bay -- the
- 22 impression that I have is that the water level in
- 23 Discovery Bay is fundamentally tied to the water level of
- 24 the Delta; so that as water comes up, there's the
- 25 potential here for the water level in Discovery Bay to get

- 1 out in the Byron Tract.
- 2 And I'm trying to understand, is Discovery Bay and
- 3 whatever levees are around it part of Byron Tract? Part
- 4 of RD 800's levees?
- 5 MR. MRAZ: It's my understanding that they have
- 6 more levees in their district than are served with the
- 7 subventions program. So they have more than the 9.7
- 8 that's eligible under subventions.
- 9 VICE PRESIDENT HODGKINS: And then one other
- 10 question, since you are here: At a function somewhere, a
- 11 gentleman who generally knows what he's talking about said
- 12 that the subventions fund was created, really, because
- 13 there was concern about how the failure of Delta levees
- 14 could potentially affect the delivery of water.
- Would you agree? Is that a true statement?
- MR. MRAZ: I would agree with that, yes.
- 17 VICE PRESIDENT HODGKINS: Okay. Okay. All right.
- 18 And so we're protecting the levees, but we're
- 19 protecting them as much for the point of making sure the
- 20 water runs south as for -- okay.
- 21 MR. MRAZ: I think there's probably a number of
- 22 more interests than just the water, but I believe that was
- 23 the genesis of the program.
- 24 VICE PRESIDENT HODGKINS: Okay.
- MR. MRAZ: Yes, sir.

1 VICE PRESIDENT HODGKINS: Okay. All right. Thank

- 2 you.
- 3 PRESIDENT CARTER: Any other questions for
- 4 Mr. Mraz?
- 5 VICE PRESIDENT HODGKINS: One last one.
- 6 MR. MRAZ: Sure.
- 7 VICE PRESIDENT HODGKINS: You said that they have
- 8 a standard and it's HMP standard; right?
- 9 MR. MRAZ: Yes.
- 10 VICE PRESIDENT HODGKINS: Was that a requirement
- 11 under the subventions program that they make a standard
- 12 and maintain to it?
- 13 MR. MRAZ: Not -- not a requirement. The
- 14 requirement is that they develop a long-term standard and
- 15 work to the best of their ability to get there.
- Now, the Delta soils are such that you may reach
- 17 the standard this year. And due to consolidation or other
- 18 things going on, you might not be at that same standard
- 19 next year. And the program recognizes it. So we
- 20 encourage them to adopt a standard and continue to work
- 21 toward meeting that.
- 22 VICE PRESIDENT HODGKINS: Okay. But they decide
- 23 what standard it is?
- MR. MRAZ: That's correct.
- 25 MEMBER RIE: Where does HMP come from?

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1 MR. MRAZ: Hazard Mitigation Plan back in the --

- 2 probably going to blow the dates here, but somewhere in
- 3 the early '80s, FEMA came into the Delta and started
- 4 looking and saying, "Well, we've come here and bailed
- 5 these islands out a number of times for flood damages."
- 6 And the islands were not maintaining any particular
- 7 standard. FEMA said, "Well, in order to qualify for
- 8 future FEMA funds, you should be up to this minimum HMP
- 9 level."
- 10 So it's one of the -- it's the lowest level of
- 11 protection that's recognized in the Delta. And FEMA does
- 12 use it to make a determination whether the reclamation
- 13 district qualifies for emergency funding when a national
- 14 emergency is declared or when a federal emergency is
- 15 declared.
- 16 PRESIDENT CARTER: Mr. Mraz, currently, the
- 17 subventions program covers this 9.7 miles that you
- 18 mentioned. There are other levees that RD 800 has
- 19 responsibility over, on Byron Tract.
- MR. MRAZ: Yes.
- 21 PRESIDENT CARTER: Why isn't there subventions
- 22 money spent on those?
- 23 MR. MRAZ: That's really a question you would have
- 24 to ask the reclamation district. I'm not sure what --
- 25 what provisions they have made to fund those additional

- 1 levees. So I really couldn't shed any light on that.
- 2 PRESIDENT CARTER: Are there specific requirements
- 3 that levees have to satisfy in order to qualify for
- 4 subventions?
- 5 MR. MRAZ: Well, it would have to be levees within
- 6 the Delta. And if -- since these are not project levees,
- 7 a levee in the Delta is the main requirement.
- 8 The next requirement -- the next judgment comes
- 9 when the Department prioritizes their funding. And they
- 10 haven't requested that we do anything more than these 9.7
- 11 miles, and we haven't been faced with that yet.
- 12 PRESIDENT CARTER: Okay. And nobody from DWR has
- 13 suggested that maybe they ought to be looking -- or
- 14 consider funding, subventions funding, for the other
- 15 portions of levees?
- 16 MR. MRAZ: The reclamation districts are the ones
- 17 that are purely responsible for the levees, the safety of
- 18 their area within their zone. The State offers
- 19 assistance. They don't tell them how to run it; we don't
- 20 go out and insist that they meet any particular standard.
- 21 It's a voluntary program that they -- that some
- 22 reclamation districts choose to participate in. Others
- 23 choose not to participate in. So no, the State does not
- 24 direct them to do anything like that.
- 25 PRESIDENT CARTER: Okay. Any more questions for

- 1 Mr. Mraz?
- Wery good. Thank you very much.
- 3 MR. MRAZ: Thank you.
- 4 PRESIDENT CARTER: Please stand by. Mr. Tilton,
- 5 did you want to speak on this item?
- 6 MR. TILTON: Just briefly. I appreciate the
- 7 really insightful questions that the Board asked. I
- 8 appreciate that. On their last -- next to the last page
- 9 in their application, they show levees. And none of the
- 10 levees have houses on them; urban levees, agricultural, or
- 11 any of them.
- 12 PRESIDENT CARTER: Could you tell me -- I've lost
- 13 you. Which application are you talking about and who's
- 14 "they"?
- 15 MR. TILTON: I'm sorry. The one that he just --
- 16 it's one on your Web site, that's listed RD 800 Fiscal
- 17 Year 2006/07 Delta Levee Subventions Program Application.
- 18 PRESIDENT CARTER: Okay. Do we have that in our
- 19 packet?
- 20 MR. TILTON: It's a 12-page document. It just has
- 21 some cross-sections of the levees, is what it is.
- 22 SECRETARY DOHERTY: Is this it?
- 23 MR. TILTON: That's right. Lady Bug has it, yes.
- 24 PRESIDENT CARTER: Okay. Thank you.
- MR. TILTON: And on there, it shows no houses,

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1 trees, or anything. And as the staff saw, when they were

- 2 there, on site, and as the reclamation district engineer
- 3 Neudeck stated, that if any of these levees flood, it
- 4 floods all of Byron Tract, as you pointed out, that even
- 5 though the -- let me see. Here it is.
- --000--
- 7 MR. TILTON: The levees that come down this way,
- 8 go around, come around, because the lake is actually lower
- 9 than the river. All of this is about 7 feet below this
- 10 levee that goes here, where all the houses are. And
- 11 there's no access road on that. So when that levee fails,
- 12 there is no way to get to it, unless you do a -- I don't
- 13 know how. Maybe helicopter, I suppose.
- 14 But I don't know how we resolve this. But I'm
- 15 willing to work with people on this and stay engaged. So
- 16 you asked some really good questions and I think they need
- 17 to be answered. Because the reclamation district, just
- 18 because they don't notice you doesn't mean that they are
- 19 following the intent of public safety. And that's
- 20 unfortunate, as you have come to realize.
- 21 So thank you.
- 22 PRESIDENT CARTER: Any questions, comments from
- 23 the Board?
- 24 SECRETARY DOHERTY: Those levees within the
- 25 subdivision are not part of our federal or state levee

- 1 system. Those were done by a developer.
- 2 MR. TILTON: Yes, ma'am. They are owned by the
- 3 district. As they stated before, in a public document,
- 4 recorded public document, they own the levees and they own
- 5 and maintain the levees.
- 6 They enjoy the benefits of NFIP, and they are to
- 7 meet those standards. But with the recent decision, it
- 8 just says that they have no -- and that's why I need the
- 9 transcript from the prior meeting. I haven't received it
- 10 yet. I wanted to make some corrections because I misspoke
- 11 when I said "published standard." It's "in a particular
- 12 manner." The judge said they have a mandatory duty to
- 13 maintain in a particular manner. And the federal
- 14 government says you must -- or you shall.
- 15 So there's a disconnect there, and that's what I
- 16 hope to bring forward is, it is the same levee, the exact
- 17 same levee. And it's all maintained by a local agency.
- 18 And that's what I want to get straight, is that there is
- 19 no dividing line where you can say, this is this
- 20 particular type of levee, this is that particular type.
- 21 It's all one levee; it's contiguous. I don't know anybody
- 22 that says it's divided into two different parts, and the
- 23 water magically stays on one side or the other. I think
- 24 only Moses was able to do that. But otherwise, that's it,
- 25 yes.

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1 PRESIDENT CARTER: Thank you very much.
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- Okay. Now we are on to Item 18, Strategic Plan.
- 3 Mr. Hodgkins?
- 4 VICE PRESIDENT HODGKINS: Thank you, Mr. Chairman.
- 5 Lorraine has passed out to you what is -- and it kind of
- 6 got lost in the copies here. It says very clearly
- 7 preliminary draft. And it has the date on it in yellow.
- 8 You may not be able to read it.
- 9 PRESIDENT CARTER: My copy does not have that, but
- 10 I would appreciate everyone writing a big "draft" across
- 11 the pages.
- 12 VICE PRESIDENT HODGKINS: Preliminary draft,
- 13 2/15/07. Very important. It is a preliminary draft.
- 14 PRESIDENT CARTER: The way it's here, it looks
- 15 like it's a done deal.
- VICE PRESIDENT HODGKINS: Well, except that one --
- 17 at least you could -- that's your writing.
- 18 PRESIDENT CARTER: That's my writing.
- 19 VICE PRESIDENT HODGKINS: Okay. I apologize.
- 20 I don't want to take a great deal of time with
- 21 this because I think as we go forward, we're going to talk
- 22 about a workshop next month, where the Board will have
- 23 time allocated specifically to talking about these.
- 24 But I think what I would like to do is to let you
- 25 know that the -- the vision, which is on your second page

1 of these handouts, was developed out of a meeting between

- 2 Ben and I and Jay, where we -- and Ben is very good in
- 3 leading these things. But we basically went through and
- 4 sort of talked about what each of us thought was part of
- 5 our long term plan. And out of all those things, then I
- 6 spent some time trying to develop what would be a vision
- 7 statement. And as we develop a strategic plan here, I
- 8 think from a presentation several months ago that I made,
- 9 the Board was very interested in pursuing an approach
- 10 where we identified our core values and our vision here,
- 11 before we try to get into details, because then these are
- 12 the things we would fall back on when we get to a point,
- 13 both in developing the strategic plan and other business,
- 14 identifying what we think would be the key things to think
- 15 about as we move forward.
- And so that's how the vision statement was
- 17 developed. And then out of the vision statement, I took a
- 18 shot just for sake of bringing up a discussion and talking
- 19 about the other elements of sort of the overriding
- 20 statement that you then develop a strategic plan in.
- 21 The core values and things are mine, not anybody
- 22 else's. But it's based on what, I think, in most cases,
- 23 other Board members share.
- 24 A purpose statement. And then out of the purpose
- 25 statement, I tried to develop a mission statement. I

1 tried a mission statement to get into the elements that I

- 2 think are in the Water Code and also elements that are not
- 3 in the Water Code, but are places where we might want to
- 4 go.
- 5 I don't know what the preference of the Board is
- 6 here, in going through these at this particular point in
- 7 time.
- 8 I think my intention would be that we would make
- 9 these available to people in advance of a workshop next
- 10 month. And it's important that the Board at least have an
- 11 opportunity to see what it is that we might make available
- 12 to people. But they -- it would be very clearly marked
- "preliminary draft."
- 14 The other thing that I hope to do before that
- 15 workshop is to -- you know, part of working with Ben and
- 16 some of the information he's given in the strategic plan,
- 17 we have to have some idea of the environment you are
- 18 working in. And I think in the Central Valley, the two
- 19 pieces that are really critical in understanding, from a
- 20 standpoint right now, on the existing system and how it
- 21 might look from current public safety standpoints and the
- 22 potential growth in the Valley.
- 23 And so I was going to put a brief presentation
- 24 together on those, with the help of some of the staff, to
- 25 sort of flesh all of this out, do a little presentation on

1 how I, you know, using the key considerations that I see

- 2 as we think about strategic planning. And then go ahead
- 3 and get into a discussion of these, because they really --
- 4 if it's going to work, they really have to represent
- 5 things that the Board is committed to, you know, maintain
- 6 and following up on.
- 7 And so that's sort of where -- where we are right
- 8 now. And I think at this point I would be happy to
- 9 discuss -- I'm open to suggestions. You know, what's the
- 10 pleasure of the Board?
- 11 SECRETARY DOHERTY: Sounds absolutely grand.
- 12 VICE PRESIDENT HODGKINS: Okay. Very nice of you.
- 13 PRESIDENT CARTER: I just -- just a comment. I
- 14 would expect that -- certainly, I would expect this draft
- 15 to change dramatically and perhaps not be recognizable
- 16 after we're done with this process.
- 17 So by no means consider this close to finished.
- 18 What we are really looking for, and what we really wanted
- 19 to do, was basically throw this out so that people could
- 20 have something to react to and begin the process of
- 21 doing -- this thought process -- on a more concrete level
- 22 as opposed to conceptual.
- 23 So we invite Board members and staff members and
- 24 members of the public to -- and other departments -- give
- 25 us their feedback on that, and hopefully constructive

1 feedback. If you don't like something, tell us why and

- 2 what you would do differently. If you do like something,
- 3 tell us why and how we might improve it.
- 4 The vision eventually is something that really
- 5 paints a picture of what -- what the Reclamation Board's
- 6 view of flood management, and maybe the State Plan of
- 7 Flood Control, is going to look like in 50 or a hundred
- 8 years. It's a real stretch and a future picture of
- 9 what -- what the process and the facilities might look
- 10 like. And the statement eventually hopefully will, when
- 11 you read it, you will, in your mind's eye, be able to see
- 12 that, and there will be a lot of shared perspective on
- 13 that amongst the people who read that.
- 14 So it will be clear enough and descriptive enough
- 15 that people will be able to -- to see that in their mind's
- 16 eye, as they read it.
- 17 The core values are essentially values that the
- 18 Board falls back on when they have no other guidance. If
- 19 the Water Code, if precedent or whatever does not -- does
- 20 not seem to help us in coming to a decision or a
- 21 conclusion, our core values are really what drive our
- 22 decision making on that. So it's what you -- what the
- 23 Board and staff really feel in their heart is the right
- 24 thing to do. These are very, very, very fundamental
- 25 things.

1 So then the purpose and vision are -- the mission

- 2 is a little shorter term, but it's a step to -- a stepping
- 3 stone to reaching the vision time in the future. So just
- 4 to give you a little bit of context of the various
- 5 elements that we are talking about.
- 6 And Butch is exactly right. It's really
- 7 fundamental to have these things down, because they
- 8 represent the foundation on which you then develop your
- 9 strategy. And then your objectives and from that, tactics
- 10 and actions and then metrics against those objectives or
- 11 measuring your progress toward achieving those objectives
- 12 and the mission.
- 13 So this is the foundation of the planning process.
- 14 So that's why -- and typically organizations agonize much
- 15 longer over these things than they do over the planning
- 16 process. Because this is -- this is -- this is the
- 17 fabric -- this represents the fabric of the organization.
- 18 And then the strategy is what you paint on that fabric.
- I think it's a worthwhile effort to spend some
- 20 good quality time on establishing this foundation. And
- 21 then the rest, I think, will come more easily.
- 22 SECRETARY DOHERTY: I think the basis, Butch, you
- 23 hit it on the head when you say "Embrace the fact that
- 24 floods are managed but never controlled, and flood risk is
- 25 reduced but never eliminated." That's number one. And

1 then, "We are willing to be flexible and embrace change."

- 2 And I think that taking those two things, we can go a long
- 3 ways with all of that. It's excellent.
- 4 PRESIDENT CARTER: Lorraine?
- 5 STAFF ASSISTANT PENDLEBURY: Ben, you mention
- 6 public input into this. Would you want this posted on the
- 7 Web site?
- 8 PRESIDENT CARTER: I think it's probably a little
- 9 premature to do that. But this is now a public document.
- 10 So to the extent that people have comments, yes. I think
- 11 for us to publish it on the Web site and solicit comments,
- 12 it's probably not mature enough yet, not robust enough
- 13 yet, for that. So I would -- I would recommend not doing
- 14 that yet. At some point, yes, we'll want to do it.
- 15 STAFF ASSISTANT PENDLEBURY: Okay. The second
- 16 part is, Butch, could you get me an electronic copy? I
- 17 would like to forward it to Rose Marie.
- 18 VICE PRESIDENT HODGKINS: Sure, I could.
- 19 STAFF ASSISTANT PENDLEBURY: Or could you just
- 20 forward it to Rose Marie? Because she should be part of
- 21 this; right? And she hasn't received this.
- 22 VICE PRESIDENT HODGKINS: You know, in effect, I'm
- 23 almost doing a staff report for the workshop, which I
- 24 thought would hopefully try to get out, in the agenda that
- 25 would -- that would do partly what you said and make it

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1 clear, though, that our intent here is not -- at the
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- 2 workshop is not to adopt anything, but to have an
- 3 opportunity for the Board itself to work with the staff
- 4 and try and find that. Ben talks about it so well, that
- 5 fabric, that basic set of values, and long-term objective.
- 6 PRESIDENT CARTER: So the plan, as I understand
- 7 it, is to try and have a workshop where we dedicate a
- 8 special block of time towards working on the strategic
- 9 plan. And the current thought is, perhaps, that would be
- 10 May 9th.
- 11 GENERAL MANAGER PUNIA: March.
- 12 PRESIDENT CARTER: I'm sorry. March 9th, where we
- 13 would allocate at least a couple hours to discuss this,
- 14 where we would sit around a table and try and push this to
- 15 the next -- to the next level of development.
- 16 SECRETARY DOHERTY: Where and what time?
- 17 PRESIDENT CARTER: The -- the current plan is to
- 18 have it at the JOC. And in the afternoon, specifically
- 19 what time, we can -- do you have a time?
- 20 GENERAL MANAGER PUNIA: My proposal is, on the
- 21 same day, we are first going to have a subcommittee
- 22 meeting in Marysville; and then afternoon from 12:30
- onward, we will have the workshop. There is two items on
- 24 the workshop: One is hydraulic analysis options report;
- 25 and then the second topic is the strategic business plan,

- 1 development of the plan.
- 2 So I think it's open for discussion. Ben, from
- 3 8:30 to 11:00, we will have a subcommittee; TRLIA, second
- 4 subcommittee meeting. And your wish is to have it in
- 5 Marysville.
- 6 PRESIDENT CARTER: I think it's very important to
- 7 have it -- have the subcommittee meetings on site where
- 8 the projects are taking place, to give the public a
- 9 reasonable opportunity to attend those. I know that there
- 10 are some that want to have that here in Sacramento because
- 11 of logistical concerns.
- 12 However, I think that the public participation,
- 13 that's one of our primary missions, and we really need to
- 14 try and honor that, that mission. And I think public
- 15 access is important when we're specifically dealing with
- 16 one project.
- 17 SECRETARY DOHERTY: So that one will be at 8:30 in
- 18 Marysville/Yuba city area on the 9th?
- 19 PRESIDENT CARTER: The Yuba County Government
- 20 Center.
- 21 SECRETARY DOHERTY: Okay. At 8:30.
- 22 PRESIDENT CARTER: At 8:30 on the 9th.
- 23 GENERAL MANAGER PUNIA: From 8:30 to 11:00,
- 24 subcommittee meeting. And then we will travel back to
- 25 Sacramento from 12:30 onward, until 4:00 if we can -- we

1 will have the workshop covering two items: the hydraulic

- 2 impact option report and this business plan development.
- 3 MEMBER RIE: Is it possible to maybe move one of
- 4 those items to a different day? I mean, it just seems
- 5 like a lot of stuff in one day.
- 6 SECRETARY DOHERTY: But you don't have to be up to
- 7 the Yuba City one.
- 8 MEMBER RIE: Strategic plan and the hydraulic
- 9 workshop, it seems like it should be one or the other on
- 10 that day.
- 11 SECRETARY DOHERTY: Was your strategic plan going
- 12 to be that day?
- 13 PRESIDENT CARTER: Yes.
- 14 GENERAL MANAGER PUNIA: Yes.
- 15 MEMBER RIE: Just seems like a lot of stuff.
- 16 SECRETARY DOHERTY: I went to a hydraulic,
- 17 Wednesday and it took us over --
- 18 PRESIDENT CARTER: What we're discussing is the
- 19 hydraulic impact slash mitigation efforts, the project
- 20 that we have been working on with the consultants with for
- 21 the last couple months, and basically presenting the --
- 22 the draft results of that effort.
- In advance of our March meeting, because
- 24 potentially in March, we have -- we have some
- 25 considerations on the agenda that -- where we acknowledge

1 that analysis, and those recommendations would help us in

- 2 terms of the decision-making.
- 3 So it's probably important that we do the
- 4 hydraulic workshop before the March meeting.
- 5 I think -- would you -- if you don't have to
- 6 attend the morning meeting, do you think that we still
- 7 don't have enough time in the afternoon to do both?
- 8 MEMBER RIE: You may get a lot of people wanting
- 9 to comment on the hydraulic analysis depending on, you
- 10 know, how it comes out. And if you try to schedule both,
- 11 you may run out of time for the strategic plan or vice
- 12 versa. It just all depends on who shows up and what kind
- 13 of comments you get.
- 14 LEGAL COUNSEL MORGAN: And I think between SAFCA,
- 15 Three Rivers, and perhaps even River Islands, they all
- 16 have interest in hydraulic impact analysis and what the
- 17 Board does with that. So I agree, there's a likelihood
- 18 for a lot of public participation. I think it would be
- 19 desirable to move it out of the JOC because those
- 20 facilities have never proved to be very good for large
- 21 crowds. Either they -- you know, they can't hear, we
- 22 can't use public address systems because it interferes
- 23 with people working next door, so it would be desirable to
- 24 meet at either this facility or something like it.
- 25 GENERAL MANAGER PUNIA: Let's make a decision on

1 one at a time. First, the topic on the table is whether

- 2 we want to split this workshop into two workshops or not.
- 3 Then we'll obviously consider, Scott, the location.
- 4 So I agree with Teri. It may be difficult to
- 5 squeeze both things in one day. The idea was that we are
- 6 asking the Board members to come to Sacramento. Then we
- 7 wanted to cover the maximum to utilize their time. But if
- 8 the Board is willing to split these workshops into two, I
- 9 think that's a --
- 10 MEMBER RIE: Yeah, I appreciate the fact that you
- 11 are trying to consolidate it. I'm just afraid that
- 12 between the strategic plan and the hydraulic workshop
- 13 being in the afternoon, you are going to run out of time
- 14 for one of those.
- 15 PRESIDENT CARTER: Okay. I'm not averse to maybe
- 16 postponing the strategic planning discussion. I think
- 17 it's important to have the hydraulic discussion sooner
- 18 rather than later.
- 19 What do you think, Butch?
- 20 VICE PRESIDENT HODGKINS: I would agree. And
- 21 litigation could go on till 6 o'clock at night. On the
- 22 other hand, maybe it won't.
- 23 So maybe we could just leave them scheduled with
- 24 the understanding that if we can't get to hydraulic
- 25 mitigation -- I mean to strategic planning or if we're too

1 tired after dealing with hydraulic mitigation, we just not

- 2 do it. Because I don't think there's a lot of work
- 3 involved for staff in dealing with that pat of the
- 4 workshop. So it's just keeping it on the agenda, so we
- 5 could discuss it if we have time. And if we don't, we
- 6 don't.
- 7 PRESIDENT CARTER: That okay with everyone?
- 8 MEMBER RIE: Yeah, just as long as we clearly
- 9 state that on any agendas that we may run out of time,
- 10 just in case we get people to speak. I would hate for
- 11 someone from the public to be sitting there for three
- 12 hours, waiting to speak on the strategic plan, and then
- 13 they never get the opportunity.
- 14 VICE PRESIDENT HODGKINS: Can we talk about that
- 15 just for a minute? I mean, I noticed today we had people
- 16 who sat out here all day for ten minutes at the end.
- 17 Did we ever discuss using a timed item where we
- 18 make a commitment not to start an item before a time
- 19 that's listed on the agenda? Which you could certainly do
- 20 there. I mean, you could say, "The discussion of
- 21 strategic planning will not begin before 3:30," and let it
- 22 go. And think about doing the same kind of thing on the
- 23 rest of the agenda.
- 24 GENERAL MANAGER PUNIA: I think there's a matter
- 25 to this thing. We can put some times in and try it, and

1 that will also give us indication to hurry up and try to

- 2 finish the topics too. And then it won't -- Dave Mraz, I
- 3 think, sat all day. Then at least we can say that there's
- 4 no need for him to come before 2:00 p.m., and that will
- 5 help. So we can --
- 6 SECRETARY DOHERTY: I try to tell my people how
- 7 long it's going to take. But you know, you don't know how
- 8 long the discussion is going to take, so that's the thing,
- 9 once we start it.
- 10 PRESIDENT CARTER: And I quess from a meeting
- 11 management perspective, if we finish early, then we --
- 12 then we recess. And I guess Board members and staff ought
- 13 to be prepared to bring in other work if they have to sit
- 14 on their hands for a half hour.
- 15 VICE PRESIDENT HODGKINS: You don't have to -- you
- 16 know, the Board of Supervisors here in Sacramento has
- 17 perfected this. They have a whole bunch of untimed items
- 18 that they just go through. And if they finish the first
- 19 timed item, and it's not time to start the second timed
- 20 item, then they start ticking off those, one at a time.
- 21 So if you want to speak on one of those you might very
- 22 well have to sit here on day depending on when it comes
- 23 up.
- 24 But the big issue items or the items that we think
- 25 are going to be pretty easy, where we are dragging

1 somebody in, who has a lot of work to do, can be set up as

- 2 timed items. And you fill it in with the non-timed items.
- 3 SECRETARY DOHERTY: How do you approve the agenda,
- 4 Butch?
- 5 VICE PRESIDENT HODGKINS: Well, you gain
- 6 experience with it and you learn how to do it.
- 7 But I mean, I think we could sit down with Jay and
- 8 talk about doing this and then we can make -- we can
- 9 experiment with this on the workshop. And I think it's a
- 10 way that might help everybody a little bit in that you
- 11 don't have to sit out here. You only have to sit for half
- 12 a day, because I've seen the Board of Supervisors get to a
- 13 10 o'clock timed item at 4 o'clock in the afternoon. That
- 14 happens. And you -- you know, if it happens it's
- 15 unavoidable. But it doesn't occur before 10:00. So at
- 16 least you avoided it until 10:00.
- 17 PRESIDENT CARTER: We may need some of your help
- 18 on that, Mr. Morgan.
- 19 MEMBER RIE: Well, I'm okay with us putting down,
- 20 "The strategic planning discussion will not start before
- 21 4 o'clock." That way, it's fair warning. It all depends
- 22 on how long you guys want to stay.
- 23 LEGAL COUNSEL MORGAN: The only restriction is you
- 24 can't -- once you say it won't start before that time, it
- 25 won't start before that time. And you start any time

- 1 after.
- 2 And I think Ms. Rie's concern about the public
- 3 coming to a meeting, that's just a concern for the public
- 4 sort of thing. I think it's a valid and appropriate
- 5 thing, that something be on the agenda that is going to
- 6 actually be heard, the number of people may want to come
- 7 and talk about it, to make it just clear if it gets too
- 8 late, we're going to drop it. You could put in something
- 9 that, if the meeting runs past this time, we will
- 10 re-adjourn and reconsider that item at a later time. But
- 11 there's really no way people are going to know until they
- 12 show up.
- 13 PRESIDENT CARTER: Okay.
- 14 GENERAL MANAGER PUNIA: Our other option is to
- 15 postpone the business plan meeting for a later date. I
- 16 think there's a lot of interest in this hydraulic
- 17 mitigation. There will be quite a bit of audience, I'm
- 18 expecting. And Dr. David Ford will take quite a bit of
- 19 time to go through the reports so we all have the chance
- 20 to ask questions to the Board.
- 21 So what's the desire? Do you wish -- I think we
- 22 will follow that direction. But I think there's a matter
- 23 to splitting it into two workshops. Then we can move a
- 24 little bit to our earlier subcommittee meeting. The
- 25 meeting early on, we can meet at 9 and then go to the

1 workshop on hydraulic mitigation and hydraulic analysis.

- 2 MEMBER RIE: You guys can decide at your executive
- 3 agenda meeting.
- 4 PRESIDENT CARTER: Okay. All right.
- 5 SECRETARY DOHERTY: Okay.
- 6 PRESIDENT CARTER: We'll do that.
- 7 Very good.
- 8 Well, in the meantime, look over what's there and
- 9 submit your feedback, back to Jay. And he will be sure
- 10 that Butch and I get it, I guess.
- 11 Moving on to the Board comments and traffic leader
- 12 reports. Any traffic leader reports? Comments that you
- 13 want to share with staff or remaining public?
- 14 VICE PRESIDENT HODGKINS: I just would -- there
- 15 were a couple of meetings in Sacramento that were being
- 16 held because Yolo County is trying to get an integrated
- 17 regional water management plan put together and include
- 18 some flood control.
- 19 The staff was very good at taking the time to go
- 20 to those meetings to make sure that as they thought about
- 21 things that might affect the flood control system, they
- 22 understood the importance of not coordinating with the Rec
- 23 Board. And I really do appreciate that effort. So I just
- 24 wanted to say that.
- 25 PRESIDENT CARTER: Okay. Also, we've had a

- 1 request to represent the State at a press briefing
- 2 sponsored by Congresswoman Matsui's office, on
- 3 February 21st, next Wednesday.
- 4 I have a prior commitment, so I'm hoping Butch can
- 5 cover that, in the morning. It's regarding FEMA
- 6 certification of the Pocket Area levees.
- 7 SECRETARY DOHERTY: And I got to go to the last
- 8 one. She's a charming woman.
- 9 VICE PRESIDENT HODGKINS: Lot of energy, huh?
- 10 SECRETARY DOHERTY: Yeah.
- 11 PRESIDENT CARTER: Okay. The Report of Activities
- 12 of General Manager.
- 13 MEMBER RIE: One more thing on the general
- 14 comments. I want to thank the staff for providing copies
- 15 of all these miscellaneous letters. Appreciate that.
- 16 GENERAL MANAGER PUNIA: Jay Punia, General
- 17 Manager, General Manager's Report.
- 18 There are about 45 permits which are -- we are
- 19 working on, and the Board requested a listing of these
- 20 permits, and I'm distributing a copy of this.
- 21 Our recruitment efforts are ongoing for the senior
- 22 engineer. Today is the final filing date. We have
- 23 received two applications so far, and I'm expecting that
- 24 we may have a couple more as of today.
- 25 And we will be scheduling the interviews in the

1 next week or so, so that we can finish our interviews --

- 2 interview process by the end of this month.
- 3 MEMBER RIE: Is that for a registered civil
- 4 engineer?
- 5 GENERAL MANAGER PUNIA: Yes. It's classification
- 6 of senior engineer, water resources, and its required
- 7 certification.
- 8 Steve Bradley and myself and Nancy Finch took
- 9 Deborah Barnes, from the Attorney General's Office, for a
- 10 tour and meeting with the River Island people there, so
- 11 that she's familiar with the project. And we had a
- 12 meeting with the River Island folks and a tour.
- 13 SECRETARY DOHERTY: How is the River Island
- 14 project going?
- 15 GENERAL MANAGER PUNIA: They have finished the
- 16 back levee and the fill, that area between the two levees.
- 17 And I think Steve may have -- I think that's Phase 1,
- 18 Steve, in our permit, that's almost complete?
- 19 CHIEF ENGINEER BRADLEY: It's not Phase 1. It's
- 20 just the first permit that we permitted. They have filled
- 21 between the two levees and now -- and they have also
- 22 widened beyond where their levee was. So the levee is
- 23 approaching the 300-foot width. The original levees were,
- 24 with the fill, between, it was about, 185 feet or
- 25 somewhere in that neighborhood. But they have widened

1 that to about 300 now. It actually is quite impressive to

- 2 see that massive dirt.
- 3 SECRETARY DOHERTY: And they all brought it out of
- 4 the bottom there, the development area?
- 5 CHIEF ENGINEER BRADLEY: You can see the internal
- 6 lakes throughout there now, at least part of them. So
- 7 yeah.
- 8 GENERAL MANAGER PUNIA: I think we briefly
- 9 discussed this coming workshop. We will be discussing
- 10 this report, being prepared by David Ford Consulting Firm.
- 11 Hydraulic analysis, option for hydraulic analysis and
- 12 mitigation.
- 13 My vision is that we will be bringing this report
- 14 to you during the workshop, and we will be sharing the
- 15 report to you and with the general public. And we will
- 16 seek your input, and then we will be preparing a final
- 17 report, so that we are not bringing this report back to
- 18 the Board for an action item. According to our counsel,
- 19 that's not desirable, because that will be considered
- 20 under general regulations. So this report will serve as a
- 21 technical tool, which will be shared by the Rec Board
- 22 staff, and which will be shared to the applicants also,
- 23 for them to use as a technical report before embarking on
- 24 this hydraulic analysis application in the future.
- 25 MEMBER RIE: Jay, will we receive that before the

- 1 meeting, or will it be passed out at the meeting?
- 2 GENERAL MANAGER PUNIA: We are working on this
- 3 agenda, and we will send a notice of the workshop. My
- 4 goal is to send the link to the general public also, so
- 5 they can download to the Board members, and we will make
- 6 sure they get the hard copies.
- 7 SECRETARY DOHERTY: On one of these, 18161, Jones,
- 8 that permit, those spots on Angel Slough? It's on Page 3.
- 9 GENERAL MANAGER PUNIA: Yes.
- 10 SECRETARY DOHERTY: Angel Slough runs parallel to
- 11 the project that Del Rio already has there. I just
- 12 thought I would throw that out.
- 13 GENERAL MANAGER PUNIA: DWR is planning to have
- 14 several flood-safe workshops throughout California. We
- 15 will send you a schedule so that everybody is aware of
- 16 those flood-safe workshops.
- 17 SECRETARY DOHERTY: May I ask you another
- 18 question?
- 19 GENERAL MANAGER PUNIA: Sure.
- 20 SECRETARY DOHERTY: We get a lot of information,
- 21 and I got one in the mail yesterday. I don't know which
- ones of these things that I really need to go to.
- 23 Could you kind of give us a heads-up on, this is
- 24 something that I think you need to go to or this is
- something you don't need to go to or whatever?

1 GENERAL MANAGER PUNIA: I will be glad to. This

- 2 is for information only.
- 3 SECRETARY DOHERTY: Good. I would appreciate
- 4 that.
- 5 GENERAL MANAGER PUNIA: Field investigation of the
- 6 Caltrans Detention Basin. I think Steve already gave you
- 7 the report on that.
- 8 Lorraine Pendlebury gave us a demonstration on the
- 9 electronic document routing and reviewing. This is a good
- 10 system. How we can review the documents and provide
- 11 comments without hard copies. So we are implementing that
- 12 process. And I'm sure it will increase the efficiency of
- 13 the office.
- 14 SECRETARY DOHERTY: Good for Lorraine. Thank you.
- 15 STAFF ASSISTANT PENDLEBURY: Thank you.
- 16 GENERAL MANAGER PUNIA: And I want to thank Board
- 17 Member Lady Bug who participated in that media press
- 18 briefing from Congresswoman Matsui. We requested they
- 19 give her a short time, but she was able to participate.
- Thank you.
- 21 SECRETARY DOHERTY: Thank you. It was
- 22 interesting.
- 23 GENERAL MANAGER PUNIA: I think that's it, all I
- 24 have to report. Thank you.
- 25 PRESIDENT CARTER: Any questions for Mr. Punia?

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- 1 Thank you.
- 2 Future agenda. I don't believe we have a copy in
- 3 our packet. Do we?
- 4 MEMBER RIE: Item 21. Do we have one?
- 5 GENERAL MANAGER PUNIA: Yes.
- 6 STAFF ASSISTANT PENDLEBURY: It may be in the
- 7 additional packet. That's where it will be.
- 8 MEMBER RIE: There was an item on our agenda today
- 9 for another elderberry discussion. What happened to that?
- 10 Item No. 16.
- 11 SECRETARY DOHERTY: On Murphy Slough.
- 12 PRESIDENT CARTER: That was postponed at the
- 13 request of the --
- 14 SECRETARY DOHERTY: -- applicant?
- 15 PRESIDENT CARTER: -- applicant.
- 16 MEMBER RIE: Who is the applicant?
- 17 GENERAL MANAGER PUNIA: The thinking is the
- 18 Department of Water Resources wanted to bring this item,
- 19 because they thought they may need to replant some
- 20 elderberries at a critical erosion site.
- 21 For the time being, they are able to accommodate
- 22 that work with a private vendor, and then they are
- 23 developing some guidelines on this elderberry plantings,
- 24 so they will bring those guidelines first, and then bring
- 25 this topic back to the Board.

1 MEMBER RIE: Is this Murphy Slough? Is that the

- 2 same area?
- 3 SECRETARY DOHERTY: It's not far.
- 4 GENERAL MANAGER PUNIA: This is downstream of MMTE
- 5 flood relief structure. There are already elderberry and
- 6 restoration areas. This is in the Butte Basin.
- 7 MEMBER RIE: Okay. So that one's postponed until
- 8 we can get DWR guidelines put together?
- 9 GENERAL MANAGER PUNIA: That's the -- DWR is
- 10 thinking that will be a more productive use of the Board's
- 11 time.
- 12 PRESIDENT CARTER: Okay. So we do have a draft
- 13 agenda in the supplemental Board packet here, for March
- 14 16th.
- The first page is pretty much boilerplate, same as
- 16 it has always been.
- 17 Second page under Project or Study Agreement, we
- 18 have Sutter County Feasibility Study; West Sacramento;
- 19 Yuba River Basin Project.
- 20 Didn't we just do that?
- 21 GENERAL MANAGER PUNIA: That was in case that was
- 22 not decided.
- PRESIDENT CARTER: Okay. So that's away.
- 24 And then SAFCA Encroachment Permit for the Natomas
- 25 Levee Improvement Program, their programmatic.

- 1 We also talked about Delta Levee subventions
- 2 today. And Dave Mraz has an expectation that he's going
- 3 to give his proposal in March?
- 4 GENERAL MANAGER PUNIA: That's correct.
- 5 PRESIDENT CARTER: Okay.
- 6 MEMBER RIE: Is Item 14 realistic to be on the
- 7 March agenda?
- 8 GENERAL MANAGER PUNIA: I think Sacramento Area
- 9 Flood Control Agency is pushing it. They have submitted
- 10 the application. We have sent the application to the
- 11 Corps for their comments, and we are trying our best to
- 12 accommodate their wishes.
- 13 MEMBER RIE: Didn't they ask for the -- not the
- 14 programmatic, but the individual permit for the -- I think
- 15 it was a slurry wall?
- 16 GENERAL MANAGER PUNIA: That's what this is --
- 17 Cross-Canal Natomas Encroachment Permit Application.
- 18 Natomas levee improvements, strengthening in place for the
- 19 Natomas Cross -- South Levee of the Cross-Canal.
- 20 MEMBER RIE: Okay. Because this says programmatic
- 21 permit. But my understanding there was a programmatic
- 22 permit which was the overall conceptual permit. And then
- 23 they were also applying for the individual permit for the
- 24 seepage berm.
- 25 GENERAL MANAGER PUNIA: I think you are correct.

- 1 Looks like there's a typo. We inserted the wrong
- 2 language. We are not going to come for the programmatic.
- 3 We are going to come for the south levee of the
- 4 cross-canal and strengthening in place.
- 5 PRESIDENT CARTER: As far as informational
- 6 briefings, we have the TRLIA Hydraulic Impact Analysis;
- 7 Global Climate Change; and Strategic Plan. Strategic Plan
- 8 may stay on or come off, depending on whether or not we
- 9 have a special meeting on that.
- 10 So are there other -- I was looking for my list.
- 11 VICE PRESIDENT HODGKINS: I think the uncertainty
- 12 here is that there will be some kind of a report from the
- 13 Yuba Basin Subcommittee. But that could be that we're
- 14 asking for a more specific item, whether it could
- 15 potentially be an action on that. We will just have to
- 16 wait and see.
- 17 GENERAL MANAGER PUNIA: The TRLIA has submitted a
- 18 permit application for segment 1 and 3 on the Feather
- 19 River. So staff is working on that application. But we
- 20 are not ready -- whether we will be ready to bring in
- 21 March or not. We are also waiting from the comments from
- 22 the U.S. Army Corps of Engineers.
- 23 VICE PRESIDENT HODGKINS: Okay. And my thinking
- 24 is more that, as a result of the subcommittee's review,
- 25 depending on what the schedule is for, moving forward.

- 1 And whether they have the money or not, there could be
- 2 other issues that the Board would need to asked. But it's
- 3 not specifically those permits at this point.
- 4 PRESIDENT CARTER: Okay.
- 5 MEMBER RIE: May I ask who is John Andrew?
- 6 GENERAL MANAGER PUNIA: John Andrew is a DWR
- 7 employee who works in the Division of Planning. He was
- 8 the principal person working on the report published by
- 9 the Department of Water Resources on the Climate Change.
- 10 MEMBER RIE: That's the report that's already been
- 11 done; right?
- 12 GENERAL MANAGER PUNIA: That's correct.
- 13 MEMBER RIE: Would it be possible to get a copy of
- 14 that way in advance, since it's already done?
- 15 PRESIDENT CARTER: Yes.
- 16 SECRETARY DOHERTY: Is it big and thick?
- 17 GENERAL MANAGER PUNIA: I haven't seen the old
- 18 report. Scott or Steve, you have seen the report? It's
- 19 available on the net. If you prefer, I can send you a
- 20 link. Otherwise, I can try and get a copy.
- 21 SECRETARY DOHERTY: Send me a link and if I need a
- 22 copy, I'll let you know.
- 23 MEMBER RIE: I would like a copy printed out.
- 24 PRESIDENT CARTER: If it's big and thick, send one
- 25 in the mail.

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1 MEMBER RIE: It is big and thick.
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- 2 SECRETARY DOHERTY: Oh, gosh, well then send it.
- 3 MEMBER RIE: It's a few hundred pages. That's why
- 4 we should get it early.
- 5 VICE PRESIDENT HODGKINS: I would be happy with a
- 6 link in either case.
- 7 GENERAL MANAGER PUNIA: And one more comment: My
- 8 plan is, if the rest of the agenda is too full, then I may
- 9 postpone this Global Climate Change rather than going too
- 10 late. But if the rest of the items looks like we can wrap
- 11 up, then I will keep this item on the agenda.
- 12 PRESIDENT CARTER: Okay. Very good.
- 13 Any other comments? All right. Ladies and
- 14 gentlemen, we are adjourned.
- Thank you very much.
- 16 (The Reclamation Board meeting adjourned at
- 17 4:23 p.m.)

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2	I, KATHRYN S. KENYON, a Certified Shorthand Reporter
3	of the State of California, do hereby certify:
4	That I am a disinterested person herein; that the
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6	shorthand by me, Kathryn S. Kenyon, a Certified Shorthand
7	Reporter of the State of California, and thereafter
8	transcribed into typewriting.
9	I further certify that I am not of counsel or
10	attorney for any of the parties to said meeting nor in any
11	way interested in the outcome of said meeting.
12	IN WITNESS WHEREOF, I have hereunto set my hand this
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